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S. 1107

[Report No. 109-131]

To reauthorize the Head Start Act, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 23, 2005

Mr. Enzi (for himself, Mr. Kennedy, Mr. Alexander, and Mr. Dodd) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

August 31, 2005

Reported under authority of the order of the Senate of July 29, 2005, by Mr. ENZI, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To reauthorize the Head Start Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Head Start Improve-
- 5 ments for School Readiness Act".

1 SEC. 2. STATEMENT OF PURPOSE.

2	Section 636 of the Head Start Act (42 U.S.C. 9831)
3	is amended by inserting "educational instruction in
4	prereading skills, premathematics skills, and language and
5	through" after "low-income children through".
6	SEC. 3. DEFINITIONS.
7	Section 637 of the Head Start Act (42 U.S.C. 9832)
8	is amended—
9	(1) in paragraph (2), by inserting "(including a
10	community-based organization)" after "nonprofit";
11	(2) in paragraph (3)(C), by inserting ", includ-
12	ing financial literacy," after "Parent literacy";
13	(3) in paragraph (17), by striking "Mariana Is-
14	lands," and all that follows and inserting "Mariana
15	Islands."; and
16	(4) by adding at the end the following:
17	"(18) The term 'homeless child' means a child
18	described in section 725(2) of the McKinney-Vento
19	Homeless Assistance Act (42 U.S.C. 11434a(2)).
20	"(19) The term 'limited English proficient',
21	used with respect to a child, means a child—
22	"(A) who is enrolled or preparing to enroll
23	in a Head Start program, Early Head Start
24	program, or other early eare and education pro-
25	oram.

1	"(B)(i) who was not born in the United
2	States or whose native language is a language
3	other than English;
4	"(ii)(I) who is a Native American, Alaska
5	Native, or a native resident of a United States
6	territory; and
7	"(II) who comes from an environment
8	where a language other than English has had
9	a significant impact on the child's level of
10	English language proficiency; or
11	"(iii) who is migratory, whose native lan-
12	guage is a language other than English, and
13	who comes from an environment where a lan-
14	guage other than English is dominant; and
15	"(C) whose difficulty in speaking or under-
16	standing the English language may be sufficient
17	to deny such child—
18	"(i) the ability to successfully achieve
19	in a classroom in which the language of in-
20	struction is English; or
21	"(ii) the opportunity to participate
22	fully in society.
23	"(20) The term 'deficiency' means—

1	"(A) a systemic or substantial failure of an
2	agency in an area of performance that the Sec-
3	retary determines involves—
4	"(i) a threat to the health, safety, or
5	civil rights of children or staff;
6	"(ii) a denial to parents of the exer-
7	eise of their full roles and responsibilities
8	related to program operations;
9	"(iii) a failure to comply with stand-
10	ards related to early childhood development
11	and health services, family and community
12	partnerships, or program design and man-
13	agement;
14	"(iv) the misuse of funds under this
15	subchapter;
16	"(v) loss of legal status or financial
17	viability, loss of permits, debarment from
18	receiving Federal grants or contracts, or
19	the improper use of Federal funds; or
20	"(vi) failure to meet any other Fed-
21	eral or State requirement that the agency
22	has shown an unwillingness or inability to
23	correct, after notice from the Secretary,
24	within the period specified;

1	"(B) systemic failure of the board of direc-
2	tors of an agency to fully exercise its legal and
3	fiduciary responsibilities;
4	"(C) substantial failure of an agency to
5	meet the administrative requirements of section
6	644(b);
7	"(D) failure of an agency to demonstrate
8	that the agency attempted to meet the coordi-
9	nation and collaboration requirements with enti-
10	ties described in section 640(a)(5)(D)(iii)(I); or
11	"(E) having an unresolved area of non-
12	compliance.
13	"(21) The term 'unresolved area of noncompli-
14	ance' means failure to correct a noncompliance item
15	within 120 days, or within such additional time (if
16	any) authorized by the Secretary, after receiving
17	from the Secretary notice of such noncompliance
18	item, pursuant to section 641A(d).".
19	SEC. 4. FINANCIAL ASSISTANCE FOR HEAD START PRO-
20	GRAMS.
21	Section 638 of the Head Start Act (42 U.S.C. 9833)
22	is amended by inserting "for a period of 5 years" after
23	"provide financial assistance to such accney"

1 SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

- 2 Section 639 of the Head Start Act (42 U.S.C. 9834)
- 3 is amended to read as follows:
- 4 "SEC. 639. AUTHORIZATION OF APPROPRIATIONS.
- 5 "(a) In General.—There are authorized to be ap-
- 6 propriated for carrying out the provisions of this sub-
- 7 chapter \$7,215,000,000 for fiscal year 2006,
- 8 \$7,515,000,000 for fiscal year 2007, \$7,815,000,000 for
- 9 fiscal year 2008, and such sums as may be necessary for
- 10 each of fiscal years 2009 and 2010.
- 11 "(b) Specific Programs.—From the amount ap-
- 12 propriated under subsection (a), the Secretary shall make
- 13 available to earry out research, demonstration, and evalua-
- 14 tion activities, including longitudinal studies under section
- 15 649, not more than \$20,000,000 for fiscal year 2006, and
- 16 such sums as may be necessary for each of fiscal years
- 17 2007 through 2010, of which not more than \$7,000,000
- 18 for each of fiscal years 2006 through 2010 shall be avail-
- 19 able to earry out impact studies under section 649(g).".
- 20 SEC. 6. ALLOTMENT OF FUNDS.
- 21 (a) Allotment.—Section 640(a) of the Head Start
- 22 Act (42 U.S.C. 9835(a)) is amended—
- 23 (1) in paragraph (2)—
- 24 (A) by striking subparagraph (A) and in-
- 25 serting the following:

"(A) Indian Head Start programs, services for children with disabilities, and migrant and seasonal Head Start programs, except that—

"(i) subject to the availability of appropriations, the Secretary shall reserve for each fiscal year for use by Indian Head Start and migrant and seasonal Head Start programs (referred to in this subparagraph as 'covered programs'), on a nationwide basis, a sum that is the total of not less than 4 percent of the amount appropriated under section 639 for that fiscal year (for Indian Head Start programs), and not less than 5 percent of that appropriated amount (for migrant and seasonal Head Start programs), except that—

"(I) if reserving the specified percentages for Indian Head Start programs and migrant and seasonal Head Start programs would reduce the number of children served by Head Start programs, relative to the number of children served on the date of enactment of the Head Start Improvements for School Readiness Act, taking into consideration an appropriate adjustment for inflation, the Secretary

shall reserve percentages that approach, as elosely as practicable, the specified percentages and that do not cause such a reduction; and

"(II) notwithstanding any other provision of this subparagraph, the Secretary shall reserve for each fiscal year for use by Indian Head Start programs and by migrant and seasonal Head Start programs, on a nationwide basis, not less than the amount that was obligated for use by Indian Head Start programs and by migrant and seasonal Head Start programs for the previous fiscal year;

"(ii) after ensuring that each grant recipient for a covered program has received an amount sufficient to enable the grant recipient to serve the same number of children in Head Start programs as were served by such grant recipient on the date of enactment of the Head Start Improvements for School Readiness Act, taking into consideration an appropriate adjustment for inflation, and after allotting the funds reserved under paragraph (3)(A) as specified in paragraph (3)(D), the Secretary shall distribute

1	the remaining funds available under this sub-
2	paragraph for covered programs, by—
3	"(I) distributing 65 percent of the re-
4	mainder by giving priority to grant recipi-
5	ents in the States serving the smallest per-
6	centages of eligible children (as determined
7	by the Secretary); and
8	"(H) distributing 35 percent of the
9	remainder on a competitive basis;";
10	(B) by striking subparagraph (C) and in-
11	serting the following:
12	"(C) training and technical assistance activities
13	that are sufficient to meet the needs associated with
14	program expansion and to foster program and man-
15	agement improvement activities as described in sec-
16	tion 648, in an amount for each fiscal year that is
17	equal to 2 percent of the amount appropriated under
18	section 639 for such fiscal year, of which—
19	"(i) 50 percent shall be made available to
20	Head Start agencies to use directly, or by es-
21	tablishing local or regional agreements with
22	community experts, colleges and universities, or
23	private consultants, for any of the following
24	training and technical assistance activities, in-
25	eluding-

1	"(I) activities that ensure that Head
2	Start programs meet or exceed the pro-
3	gram performance standards described in
4	section $641A(a)(1)$;
5	"(II) activities that ensure that Head
6	Start programs have adequate numbers of
7	trained, qualified staff who have skills in
8	working with children and families, includ-
9	ing children and families who are limited
10	English proficient and children with dis-
11	abilities;
12	"(III) activities to pay expenses, in-
13	eluding direct training for expert consult-
14	ants working with any staff, to improve the
15	management and implementation of Head
16	Start services and systems;
17	"(IV) activities that help ensure that
18	Head Start programs have qualified staff
19	who can promote language skills and lit-
20	eracy growth of children and who can pro-
21	vide children with a variety of skills that
22	have been identified as predictive of later
23	reading achievement, school success, and
24	other educational skills described in section
25	641A;

"(V) activities to improve staff qualifications and to assist with the implementation of career development programs and to encourage the staff to continually improve their skills and expertise, including developing partnerships with programs that recruit, train, place, and support college students in Head Start centers to deliver an innovative early learning program to preschool children;

"(VI) activities that help local programs ensure that the arrangement, condition, and implementation of the learning environments in Head Start programs are conducive to providing effective program services to children and families;

"(VII) activities to provide training necessary to improve the qualifications of Head Start staff and to support staff training, child counseling, health services, and other services necessary to address the needs of children enrolled in Head Start programs, including children from families in crises, children who experience chronic violence or homelessness, and children who

1	experience substance abuse in their fami-
2	lies, and children under 3 years of age,
3	where applicable;
4	"(VIII) activities to provide classes or
5	in-service-type programs to improve or en-
6	hance parenting skills, job skills, adult and
7	family literacy, including financial literacy,
8	or training to become a classroom aide or
9	bus driver in a Head Start program;
10	"(IX) additional activities deemed ap-
11	propriate to the improvement of Head
12	Start agencies' programs, as determined by
13	the agencies' technical assistance and
14	training plans; or
15	"(X) any other activities regarding
16	the use of funds as determined by the Sec-
17	retary;
18	"(ii) 50 percent shall be made available to
19	the Secretary to support a regional or State
20	system of early childhood education training
21	and technical assistance, and to assist local pro-
22	grams (including Indian Head Start programs
23	and migrant and seasonal Head Start pro-
24	grams) in meeting the standards described in
25	section 641A(a)(1): and

1	"(iii) not less than \$3,000,000 of the
2	amount in clause (ii) appropriated for such fis-
3	eal year shall be made available to earry out ac-
4	tivities described in section 648(d)(4);";
5	(C) in subparagraph (D), by striking
6	"agencies;" and inserting "agencies);"; and
7	(D) by adding at the end of the flush mat-
8	ter at the end the following: "The Secretary
9	shall require each Head Start agency to report
10	at the end of each budget year on how funds
11	provided to carry out subparagraph (C)(i) were
12	used.";
13	(2) in paragraph (3)—
14	(A) in subparagraph $(A)(i)(I)$ —
15	(i) by striking "60 percent of such ex-
16	cess amount for fiscal year 1999" and all
17	that follows through "2002, and"; and
18	(ii) by inserting before the semicolon
19	the following: ", 30 percent of such excess
20	amount for fiscal year 2006, and 40 per-
21	cent of such excess amount for each of fis-
22	cal years 2007 through 2010";
23	(B) in subparagraph (B)—
24	(i) in clause (i), by striking "perform-
25	ance standards" and all that follows and

1	inserting "standards and measures pursu-
2	ant to section 641A.";
3	(ii) by striking clause (ii) and insert-
4	ing the following:
5	"(ii) Ensuring that such programs have ade-
6	quate numbers of qualified staff, and that such staff
7	is furnished adequate training, including training to
8	promote the development of language skills,
9	premathematics skills, and prereading in young chil-
10	dren and in working with limited English proficient
11	children, children in foster care, children referred by
12	child welfare services, and children with disabilities,
13	when appropriate.";
14	(iii) by striking clause (iii) and insert-
15	ing the following:
16	"(iii) Developing and financing the salary scales
17	and benefits standards under section 644(a) and
18	section 653, in order to ensure that salary levels and
19	benefits are adequate to attract and retain qualified
20	staff for such programs.";
21	(iv) by striking clause (iv) and insert-
22	ing the following:
23	"(iv) Using salary increases to—

1	"(I) assist with the implementation of
2	quality programs and improve staff qualifica-
3	tions;
4	"(II) ensure that staff can promote the
5	language skills and literacy growth of children
6	and can provide children with a variety of skills
7	that have been identified, through scientifically
8	based early reading research, as predictive of
9	later reading achievement, as well as additional
10	skills identified in section 641A(a)(1)(B)(ii);
11	and
12	"(III) encourage the staff to continually
13	improve their skills and expertise by informing
14	the staff of the availability of Federal and State
15	incentive and loan forgiveness programs for
16	professional development.";
17	(v) in clause (v), by inserting ", in-
18	cluding collaborations to increase program
19	participation by underserved populations of
20	eligible children" before the period; and
21	(vi) by striking clauses (vii) and (viii)
22	and inserting the following:
23	"(vii) Providing assistance to complete postsec-
24	ondary coursework including scholarships or other fi-
25	nancial incentives, such as differential and merit

1	pay, to enable Head Start teachers to improve com-
2	petencies and the resulting child outcomes.
3	"(viii) Promoting the regular attendance and
4	stability of all Head Start children with particular
5	attention to highly mobile children, including chil-
6	dren from migrant and seasonal farmworking fami-
7	lies (where appropriate), homeless children, and chil-
8	dren in foster care.
9	"(ix) Making such other improvements in the
10	quality of such programs as the Secretary may des-
11	ignate."; and
12	(C) in subparagraph (C)—
13	(i) in clause (i)(I), by striking the last
14	sentence and inserting "Salary increases,
15	in excess of cost-of-living allowances, pro-
16	vided with such funds shall be subject to
17	the specific standards governing salaries
18	and salary increases established pursuant
19	to section 644(a).";
20	(ii) in clause (ii)—
21	(I) in the matter preceding sub-
22	elause (I), by striking "education per-
23	formance" and inserting "additional
24	educational";

1	(II) in subclause (I), by inserting
2	", prereading," after "language";
3	(III) by striking subclause (II)
4	and inserting the following:
5	"(II) to help limited English proficient
6	children attain the knowledge, skills, and devel-
7	opment specified in section 641A(a)(1)(B)(ii)
8	and to promote the acquisition of the English
9	language by such children and families;"; and
10	(IV) by striking subclause (IV)
11	and inserting the following:
12	"(IV) to provide education and training
13	necessary to improve the qualifications of Head
14	Start staff, particularly assistance to enable
15	more instructors to be fully competent and to
16	meet the degree requirements under section
17	648A(a)(2)(A), and to support staff training,
18	child counseling, and other services necessary to
19	address the challenges of children participating
20	in Head Start programs, including children
21	from immigrant, refugee, and asylee families,
22	children from families in crisis, homeless chil-
23	dren, ehildren in foster eare, ehildren referred
24	to Head Start programs by child welfare agen-

1	cies, and children who are exposed to chronic
2	violence or substance abuse.";
3	(iii) in clause (iii), by inserting ", edu-
4	eational staff who have the qualifications
5	described in section 648A(a)," after
6	"ratio";
7	(iv) in clause (v), by striking "pro-
8	grams, including" and all that follows and
9	inserting "programs.";
10	(v) by redesignating clause (vi) as
11	elause (x) ; and
12	(vi) by inserting after clause (v) the
13	following:
14	"(vi) To conduct outreach to homeless families
15	in an effort to increase the program participation of
16	eligible homeless children.
17	"(vii) To conduct outreach to migrant and sea-
18	sonal farmworking families and families with limited
19	English proficient children.
20	"(viii) To partner with institutions of higher
21	education and nonprofit organizations, including
22	community-based organizations, that recruit, train,
23	place, and support college students to serve as men-
24	tors and reading coaches to preschool children in
25	Head Start programs.

"(ix) To upgrade the qualifications and skills of 1 2 educational personnel to meet the professional 3 standards described in section 648A(a)(1), including 4 certification and licensure as bilingual education 5 teachers and for other educational personnel who 6 serve limited English proficient students."; 7 (3) in paragraph (4)— 8 (A) in subparagraph (A), by striking "1998" and inserting "2005"; and 9 10 (B) by striking subparagraph (B) and in-11 serting the following: 12 "(B) any amount available after all allotments 13 are made under subparagraph (A) for such fiscal 14 vear shall be distributed as follows: 15 "(i) Each State shall receive an amount 16 sufficient to serve the same number of children 17 in Head Start programs in each State as were 18 served on the date of enactment of the Head 19 Start Improvements for School Readiness Act, 20 taking into consideration an appropriate adjust-21 ment for inflation. 22 "(ii) After ensuring that each State has re-23 ceived the amount described in clause (i) and 24 after allotting the funds reserved under para-25 graph (3)(A) as specified in paragraph (3)(D),

1	the Secretary shall distribute the remaining bal-
2	ance, by—
3	"(I) distributing 65 percent of the
4	balance by giving priority to States serving
5	the smallest percentages of eligible children
6	(as determined by the Secretary); and
7	"(H) distributing 35 percent of the
8	balance on a competitive basis.";
9	(4) in paragraph (5)—
10	(A) by redesignating subparagraphs (E)
11	and (F) as subparagraphs (F) and (G), respec-
12	tively; and
13	(B) by striking subparagraphs (B), (C),
14	and (D) and inserting the following:
15	"(B)(i) From the reserved sums, the Secretary shall
16	award a collaboration grant to each State to facilitate col-
17	laboration between Head Start agencies and entities (in-
18	eluding the State) that carry out other activities designed
19	to benefit low-income families and children from birth to
20	school entry.
21	"(ii) Grants described in clause (i) shall be used to—
22	"(I) encourage Head Start agencies to collabo-
23	rate with entities involved in State and local plan-
24	ning processes to better meet the needs of low-in-

1	come families and children from birth to school
2	entry;
3	"(II) encourage Head Start agencies to coordi-
4	nate activities with the State agency responsible for
5	administering the State program carried out under
6	the Child Care and Development Block Grant Act of
7	1990 (42 U.S.C. 9858 et seq.) and entities providing
8	resources and referral services in the State to make
9	full-working-day and full calendar year services
10	available to children;
11	"(III) promote alignment of Head Start serv-
12	iees with State early learning and school readiness
13	goals and standards, including the Head Start child
14	outcome framework;
15	"(IV) promote better linkages between Head
16	Start agencies and other child and family agencies,
17	including agencies that provide health, mental
18	health, or family services, or other child or family
19	supportive services; and
20	"(V) carry out the activities of the State Direc-
21	tor of Head Start Collaboration authorized in sub-
22	paragraph (D).
23	"(C) In order to improve coordination and delivery
24	of early education services to children in the State, a State
25	that receives a grant under subparagraph (B) shall—

1	"(i) appoint an individual to serve as the State
2	Director of Head Start Collaboration;
3	"(ii) ensure that the State Director of Head
4	Start Collaboration holds a position with sufficient
5	authority and access to ensure that the collaboration
6	described in subparagraph (B) is effective and in-
7	volves a range of State agencies; and
8	"(iii) involve the State Head Start Association
9	in the selection of the Director and involve the Asso-
10	ciation in determinations relating to the ongoing di-
11	rection of the collaboration office.
12	"(D) The State Director of Head Start Collaboration,
13	after consultation with the State Advisory Council de-
14	scribed in subparagraph (E), shall—
15	"(i) not later than 1 year after the date of en-
16	actment of the Head Start Improvements for School
17	Readiness Act, conduct an assessment that—
18	"(I) addresses the needs of Head Start
19	agencies in the State with respect to collabo-
20	rating, coordinating services, and implementing
21	State early learning and school readiness goals
22	and standards to better serve children enrolled
23	in Head Start programs in the State;
24	"(II) shall be updated on an annual basis;
25	and

1	"(III) shall be made available to the gen-
2	eral public within the State;
3	"(ii) assess the availability of high quality pre-
4	kindergarten services for low-income children in the
5	State;
6	"(iii) develop a strategic plan that is based or
7	the assessment described in clause (i) that will—
8	"(I) enhance collaboration and coordina-
9	tion of Head Start services with other entities
10	providing early childhood programs and services
11	(such as child care and services offered by mu-
12	seums), health care, mental health care, wel-
13	fare, child protective services, education and
14	community service activities, family literacy
15	services, reading readiness programs (including
16	such programs offered by public and school li-
17	braries), services relating to children with dis-
18	abilities, other early childhood programs and
19	services for limited English proficient children
20	and homeless children, and services provided for
21	children in foster care and children referred to

Head Start programs by child welfare agencies,

including agencies and State officials respon-

sible for such services;

22

23

1	"(II) assist Head Start agencies to develop
2	a plan for the provision of full-working-day, full
3	calendar year services for children enrolled in
4	Head Start programs who need such care;
5	"(III) assist Head Start agencies to align
6	services with State early learning and school
7	readiness goals and standards and to facilitate
8	collaborative efforts to develop local school
9	readiness standards; and
10	"(IV) enable agencies in the State to bet-
11	ter coordinate professional development oppor-
12	tunities for Head Start staff, such as by—
13	"(aa) assisting 2- and 4-year public
14	and private institutions of higher education
15	to develop articulation agreements;
16	"(bb) awarding grants to institutions
17	of higher education to develop model early
18	childhood education programs, including
19	practica or internships for students to
20	spend time in a Head Start or prekinder-
21	garten program;
22	"(ce) working with local Head Start
23	agencies to meet the degree requirements
24	described in section $648A(a)(2)(A)$, includ-
25	ing providing distance learning opportuni-

1	ties for Head Start staff, where needed to
2	make higher education more accessible to
3	Head Start staff; and
4	"(dd) enabling the State Head Start
5	agencies to better coordinate outreach to
6	eligible families;
7	"(iv) promote partnerships between Head Start
8	agencies, State governments, and the private sector
9	to help ensure that preschool children from low-in-
10	come families are receiving comprehensive services to
11	prepare the children to enter school ready to learn;
12	"(v) consult with the chief State school officer,
13	local educational agencies, and providers of early
14	childhood education and care to conduct unified
15	planning regarding early care and education services
16	at both the State and local levels, including under-
17	taking collaborative efforts to develop and make im-
18	provements in school readiness standards;
19	"(vi) promote partnerships (such as the part-
20	nerships involved with the Free to Grow initiative)
21	between Head Start agencies, schools, law enforce-
22	ment, and substance abuse and mental health treat-
23	ment agencies to strengthen family and community
24	environments and to reduce the impact on child de-

velopment of substance abuse, child abuse, domestic

- 1 violence, and other high risk behaviors that com-2 promise healthy development; 3 "(vii) promote partnerships between Head Start 4 agencies and other organizations in order to enhance 5 the Head Start curriculum, including partnerships 6 to promote inclusion of more books in Head Start 7 classrooms and partnerships to promote coordination 8 of activities with the Ready-to-Learn Television pro-9 gram carried out under subpart 3 of part D of title
- 12 "(viii) identify other resources and organiza13 tions (both public and private) for the provision of
 14 in-kind services to Head Start agencies in the State.
 15 ((E)(i) File Common falls Start agencies in the state.

of 1965 (20 U.S.C. 6775 et seq.); and

H of the Elementary and Secondary Education Act

- "(E)(i) The Governor of the State shall designate or 16 establish a council to serve as the State advisory council 17 on collaboration on early care and education activities for 18 children from birth to school entry (in this subchapter re-
- 19 ferred to as the 'State Advisory Council').
- 20 "(ii) The Governor may designate an existing entity
- 21 to serve as the State Advisory Council, if the entity in-
- 22 cludes representatives described in subclauses (I) through
- 23 (XXIV) of clause (iii).

10

- 24 "(iii) Members of the State Advisory Council shall in-
- 25 clude, to the maximum extent possible—

1	"(I) the State Director of Head Start Collabo-
2	ration;
3	"(II) a representative of the appropriate re-
4	gional office of the Administration for Children and
5	Families;
6	"(III) a representative of the State educational
7	agency and local educational agencies;
8	"(IV) a representative of institutions of higher
9	education;
10	"(V) a representative (or representatives) of the
11	State agency (or agencies) responsible for health or
12	mental health eare;
13	"(VI) a representative of the State agency re-
14	sponsible for teacher professional standards, certifi-
15	cation, and licensing, including prekindergarten
16	teacher professional standards, certification stand-
17	ards, certification, and licensing, where applicable;
18	"(VII) a representative of the State agency re-
19	sponsible for child care;
20	"(VIII) early childhood education professionals,
21	including professionals with expertise in second lan-
22	guage acquisition and instructional strategies in
23	teaching limited English proficient children;
24	"(IX) kindergarten teachers and teachers in
25	grades 1 through 3;

1	"(X) health eare professionals;
2	"(XI) child development specialists, including
3	specialists in prenatal, infant, and toddler develop-
4	ment;
5	"(XII) a representative of the State agency re-
6	sponsible for assisting children with developmental
7	disabilities;
8	"(XIII) a representative of the State agency re-
9	sponsible for programs under part C of the Individ-
10	uals with Disabilities Education Act (20 U.S.C.
11	1431 et seq.);
12	"(XIV) a representative of the State inter-
13	agency coordinating councils established under sec-
14	tion 641 of the Individuals with Disabilities Edu-
15	eation Act (20 U.S.C. 1441);
16	"(XV) a representative of the State Head Start
17	Association (where appropriate), and other rep-
18	resentatives of Head Start programs in the State;
19	"(XVI) a representative of the State network of
20	child care resource and referral agencies;
21	"(XVII) a representative of community-based
22	organizations;
23	"(XVIII) a representative of State and local
24	providers of early childhood education and child
25	care;

1	"(XIX) a representative of migrant and sea
2	sonal Head Start programs and Indian Head Start
3	programs (where appropriate);
4	"(XX) parents;
5	"(XXI) religious and business leaders;
6	"(XXII) the head of the State library adminis-
7	trative agency;
8	"(XXIII) representatives of State and local or
9	ganizations and other entities providing professional
10	development to early care and education providers
11	and
12	"(XXIV) a representative of other entities de-
13	termined to be relevant by the chief executive officer
14	of the State.
15	"(iv)(I) The State Advisory Council shall be respon-
16	sible for, in addition to responsibilities assigned to the
17	council by the chief executive officer of the State—
18	"(aa) conducting a periodic statewide needs as
19	sessment concerning early care and education pro-
20	grams for children from birth to school entry;
21	"(bb) identifying barriers to, and opportunities
22	for, collaboration and coordination between entities
23	carrying out Federal and State child development
24	child care, and early childhood education programs

1 "(ce) developing recommendations regarding 2 means of establishing a unified data collection sys-3 tem for early care and education programs through-4 out the State; "(dd) developing a statewide professional devel-6 opment and eareer ladder plan for early eare and 7 education in the State; and 8 "(ee) reviewing and approving the strategie 9 plan, regarding collaborating and coordinating serv-10 ices to better serve children enrolled in Head Start 11 programs, developed by the State Director of Head 12 Start Collaboration under subparagraph (D)(iii). 13 "(II) The State Advisory Council shall hold public 14 hearings and provide an opportunity for public comment 15 on the needs assessment and recommendations described in subclause (I). The State Advisory Council shall submit a statewide strategie report containing the needs assessment and recommendations described in subclause (I) to 18 the State Director of Head Start Collaboration and the 19 chief executive officer of the State. 20 21 "(III) After submission of a statewide strategic report under subclause (II), the State Advisory Council shall meet periodically to review any implementation of the recommendations in such report and any changes in State and local needs."; and

1	(5) in paragraph (6)—
2	(A) in subparagraph (A), by striking "7.5
3	percent" and all that follows and inserting "11
4	percent for fiscal year 2006, 13 percent for fis-
5	eal year 2007, 15 percent for fiscal year 2008,
6	17 percent for fiscal year 2009, and 18 percent
7	for fiscal year 2010, of the amount appro-
8	priated pursuant to section 639(a).";
9	(B) by striking subparagraph (B);
10	(C) in subparagraph (C)(i), by striking
11	"required to be"; and
12	(D) by redesignating subparagraph (C) as
13	subparagraph (B).
14	(b) Service Delivery Models.—Section 640(f) of
15	the Head Start Act (42 U.S.C. 9835(f)) is amended by
16	striking "needs." and inserting "needs, including—
17	"(1) models that leverage the capacity and ca-
18	pabilities of the delivery system of early childhood
19	education and child care; and
20	"(2) procedures to provide for the conversion of
21	part-day programs to full-day programs or part-day
22	slots to full-day slots.".
23	(c) Additional Funds.—Section 640(g)(2) of the
24	Head Start Act (42 U.S.C. 9835(c)(2)) is amended

1	(1) by striking subparagraph (C) and inserting
2	the following:

- "(C) the extent to which the applicant has undertaken communitywide strategic planning and needs assessments involving other community organizations and Federal, State, and local public agencies serving children and families (including organizations and agencies providing family support services and protective services to children and families and organizations serving families in whose homes English is not the language customarily spoken), and individuals, organizations, and public entities serving children with disabilities, children in foster care, and homeless children including the local educational agency liaison designated under section 722(g)(1)(J)(ii) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11432(g)(1)(J)(ii));";
- (2) in subparagraph (D), by striking "other local" and inserting "the State and local";
- (3) in subparagraph (E), by inserting "would like to participate but" after "community who";
- (4) in subparagraph (G), by inserting "leverage the existing delivery systems of such services and" after "manner that will"; and

- 1 (5) in subparagraph (H), by inserting ", includ-
- 2 ing the local educational agency liaison designated
- 3 under section 722(g)(1)(J)(ii) of the McKinney-
- 4 Vento Homeless Assistance Act (42 U.S.C.
- 5 11432(g)(1)(J)(ii))," after "community involved".
- 6 (d) REGULATIONS.—Section 640(i) of the Head Start
- 7 Act (42 U.S.C. 9835(i)) is amended by inserting "and re-
- 8 quirements to ensure the appropriate supervision and
- 9 background checks of individuals with whom the agencies
- 10 contract to transport those children" before the period.
- 11 (e) MIGRANT AND SEASONAL HEAD START PRO-
- 12 GRAMS.—Section 640(1) of the Head Start Act (42 U.S.C.
- 13 9835(1)) is amended by striking paragraph (3) and insert-
- 14 ing the following:
- 15 "(3) In earrying out this subchapter, the Secretary
- 16 shall continue the administrative arrangement at the na-
- 17 tional or regional level for meeting the needs of Indian
- 18 children and children of migrant and seasonal farm-
- 19 workers and shall ensure that appropriate funding is pro-
- 20 vided to meet such needs, including training and technical
- 21 assistance and the appointment of a national migrant and
- 22 seasonal Head Start collaboration director and a national
- 23 Indian Head Start collaboration director.
- 24 "(4)(A) For the purposes of paragraph (3), the Sec-
- 25 retary shall conduct an annual consultation in each af-

- 1 feeted Head Start region, with tribal governments oper-
- 2 ating Head Start and Early Head Start programs.
- 3 "(B) The consultations shall be for the purpose of
- 4 better meeting the needs of American Indian and Alaska
- 5 Native children and families pertinent to subsections (a),
- 6 (b), and (e) of section 641, taking into consideration fund-
- 7 ing allocations, distribution formulas, and other issues af-
- 8 feeting the delivery of Head Start services within tribal
- 9 communities.
- 10 "(C) The Secretary shall publish a notification of the
- 11 consultations in the Federal Register prior to conducting
- 12 the consultations.
- 13 "(D) A detailed report of each consultation shall be
- 14 prepared and made available, on a timely basis, to all trib-
- 15 al governments receiving funds under this subchapter.".
- 16 (f) Homeless Children.—Section 640 of the Head
- 17 Start Act (42 U.S.C. 9835) is amended by adding at the
- 18 end the following:
- 19 "(m) ENROLLMENT OF HOMELESS CHILDREN.—The
- 20 Secretary shall issue regulations to remove barriers to the
- 21 enrollment and participation of homeless children in Head
- 22 Start programs. Such regulations shall require Head Start
- 23 agencies to—

1 "(1) implement policies and procedures to en-2 sure that homeless children are identified and re-3 ceive appropriate priority for enrollment; 4 "(2) allow homeless children to apply to, enroll 5 in, and attend Head Start programs while required 6 documents, such as proof of residency, proof of im-7 munization, and other medical records, birth certifi-8 eates, and other documents, are obtained within a 9 reasonable timeframe (consistent with State law); 10 and 11 "(3) coordinate individual Head Start programs 12 with efforts to implement subtitle B of title VII of 13 the McKinney-Vento Homeless Assistance Act (42) 14 U.S.C. 11431 et seq.). 15 "(n) Rule of Construction.—Nothing in this sub-16 chapter shall be construed to require a State to establish 17 a program of early education for children in the State, to require any child to participate in a program of early 18 19 education in order to attend preschool, or to participate in any initial screening prior to participation in such program, except as provided under section 612(a)(3) of the 21 Individuals with Disabilities Education Act (20 U.S.C. $\frac{1412(a)(3)}{and}$ and consistent with section $\frac{614(a)(1)(C)}{a}$ of

such Act (20 U.S.C. 1414(a)(1)(C)).

1	"(o) Materials.—All curricula funded under this
2	subchapter shall be scientifically based and age appro-
3	priate. Parents shall have the opportunity to examine any
4	such curricula or instructional materials funded under this
5	subchapter.".
6	SEC. 7. DESIGNATION OF HEAD START AGENCIES.
7	Section 641 of the Head Start Act (42 U.S.C. 9836)
8	is amended to read as follows:
9	"SEC. 641. DESIGNATION OF HEAD START AGENCIES.
10	"(a) Designation.—
11	"(1) In General.—The Secretary is authorized
12	to designate as a Head Start agency any local public
13	or private nonprofit or for-profit agency, within a
14	community, including a community-based organiza-
15	tion that—
16	"(A) has power and authority to carry out
17	the purpose of this subchapter and perform the
18	functions set forth in section 642 within a com-
19	munity; and
20	"(B) is determined to be capable of plan-
21	ning, conducting, administering, and evaluating,
22	either directly or by other arrangements, a
23	Head Start program.
24	"(2) REQUIRED GOALS FOR DESIGNATION.—In
25	order to be designated as a Head Start agency, an

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entity described in paragraph (1) shall establish program goals for improving the school readiness of children participating in a program under this subchapter, including goals for meeting the performance standards and additional educational standards described in section 641A and shall establish resultsbased school readiness goals that are aligned with State early learning standards, if applicable, and requirements and expectations for local public schools. "(3) ELIGIBILITY FOR SUBSEQUENT GRANTS.— In order to receive a grant under this subchapter subsequent to the initial grant provided following the date of enactment of the Head Start Improvements for School Readiness Act, an entity described in paragraph (1) shall demonstrate that the entity has met or is making progress toward meeting the goals described in paragraph (2). "(4) GOVERNING BODY.— "(A) IN GENERAL. "(i) Ensuring High Quality Pro-GRAMS.—In order to be designated as a Head Start agency, an entity described in paragraph (1) shall have a governing body—

1	"(I) with legal and fiscal respon-
2	sibility for administering and over-
3	seeing programs under this sub-
4	chapter; and
5	"(II) that fully participates in
6	the development, planning, implemen-
7	tation, and evaluation of the programs
8	to ensure the operation of programs
9	of high quality.
10	"(ii) Ensuring compliance with
11	LAWS.—The governing body shall be re-
12	sponsible for ensuring compliance with
13	Federal laws and regulations, including the
14	performance standards described in section
15	641A, as well as applicable State, Tribal,
16	and local laws and regulations, including
17	laws defining the nature and operations of
18	the governing body.
19	"(B) Composition of Governing
20	BODY.—
21	"(i) In General.—The governing
22	body shall be composed as follows:
23	"(I) Not less than 1 member of
24	the governing body shall have a back-
25	ground in fiscal management.

1	"(II) Not less than 1 member of
2	the governing body shall have a back-
3	ground in early childhood develop-
4	ment.
5	"(III) Not less than 1 member of
6	the governing body shall live in the
7	local community to be served by the
8	entity.
9	"(ii) Conflict of interest.—Mem-
10	bers of the governing body shall—
11	"(I) not have a conflict of inter-
12	est with the Head Start agency or del-
13	egate agencies; and
14	"(II) not receive compensation
15	for service to the Head Start agency.
16	"(C) Responsibilities.—
17	"(i) In General.—The governing
18	body shall be responsible, in consultation
19	with the policy council or the policy com-
20	mittee of the Head Start agency, for—
21	"(I) the selection of delegate
22	agencies and such agencies' service
23	areas;

1	"(II) establishing eriteria for de-
2	fining recruitment, selection, and en-
3	rollment priorities;
4	"(III) all funding applications
5	and amendments to funding applica-
6	tions for programs under this sub-
7	chapter;
8	"(IV) the annual self-assessment
9	of the Head Start agency or delegate
10	agency's progress in carrying out the
11	programmatic and fiscal intent of
12	such agency's grant application, in-
13	eluding planning or other actions that
14	may result from the review of the an-
15	nual audit, self-assessment, and find-
16	ings from the Federal monitoring re-
17	view;
18	"(V) the composition of the pol-
19	icy council or the policy committee of
20	the Head Start agency and the proce-
21	dures by which group members are
22	chosen;
23	"(VI) audits, accounting, and re-
24	porting;

1	"(VII) personnel policies and
2	procedures including decisions with
3	regard to salary scales (and changes
4	made to the scale), salaries of the Ex-
5	ecutive Director, Head Start Director,
6	the Director of Human Resources,
7	and the Chief Fiscal Officer, and deci-
8	sions to hire and terminate program
9	staff; and
10	"(VIII) the community assess-
11	ment, including any updates to such
12	assessment.
13	"(ii) Conduct of Responsibil-
14	ITIES.—The governing body shall develop
15	an internal control structure to facilitate
16	these responsibilities in order to—
17	"(I) safeguard Federal funds;
18	"(II) comply with laws and regu-
19	lations that have an impact on finan-
20	cial statements;
21	"(III) detect or prevent non-
22	compliance with this subchapter; and
23	"(IV) receive audit reports and
24	direct and monitor staff implementa-
25	tion of corrective actions.

1	"(D) RECEIPT OF INFORMATION.—To fa-
2	cilitate oversight and Head Start agency ac-
3	countability, the governing body shall receive
4	regular and accurate information about pro-
5	gram planning, policies, and Head Start agency
6	operations, including—
7	"(i) monthly financial statements (in-
8	eluding detailed credit card account ex-
9	penditures for any employee with a Head
10	Start agency credit card or who seeks re-
11	imbursement for charged expenses);
12	"(ii) monthly program information
13	summaries;
14	"(iii) program enrollment reports, in-
15	eluding attendance reports for children
16	whose care is partially subsidized by an-
17	other public agency;
18	"(iv) monthly report of meals and
19	snacks through programs of the Depart-
20	ment of Agriculture;
21	"(v) the annual financial audit;
22	"(vi) the annual self-assessment, in-
23	cluding any findings related to the annual
24	self-assessment:

1	"(vii) the community assessment of
2	the Head Start agency's service area and
3	any applicable updates; and
4	"(viii) the program information re-
5	ports.
6	"(E) Training and Technical Assist-
7	ANCE. Appropriate training and technical as-
8	sistance shall be provided to the members of the
9	governing body to ensure that the members un-
10	derstand the information the members receive
11	and can effectively oversee and participate in
12	the programs of the Head Start agency.
13	"(b) Communities.—For purposes of this sub-
14	chapter, a community may be a city, county, or multicity
15	or multicounty unit within a State, an Indian reservation
16	(including Indians in any off-reservation area designated
17	by an appropriate tribal government in consultation with
18	the Secretary), or a neighborhood or other area (irrespec-
19	tive of boundaries or political subdivisions) that provides
20	a suitable organizational base and possesses the com-
21	monality of interest needed to operate a Head Start pro-
22	gram.
23	"(e) Priority in Designation.—In administering
24	the provisions of this section, the Secretary shall, in con-
25	sultation with the chief executive officer of the State in-

1	volved, give priority in the designation (including redesig-
2	nation) of Head Start agencies to any high-performing
3	Head Start agency or delegate agency that—
4	"(1) is receiving assistance under this sub-
5	chapter;
6	"(2) meets or exceeds program and financial
7	management requirements or standards described in
8	section $641A(a)(1)$;
9	"(3) has no unresolved deficiencies and has not
10	had findings of deficiencies during the last triennial
11	review under section 641A(e); and
12	"(4) can demonstrate, through agreements such
13	as memoranda of understanding, active collaboration
14	with the State or local community in the provision
15	of services for children (such as the provision of ex-
16	tended day services, education, professional develop-
17	ment and training for staff, and other types of coop-
18	erative endeavors).
19	"(d) Designation When Entity Has Priority.—
20	If no entity in a community is entitled to the priority spec-
21	ified in subsection (c), the Secretary shall, after con-
22	ducting an open competition, designate a Head Start
23	agency from among qualified applicants in such commu-

24 nity.

1	"(e) Rule of Construction.—Notwithstanding
2	any other provision of law, under no condition may a non-
3	Indian Head Start agency receive a grant to earry out an
4	Indian Head Start program.
5	"(f) Effectiveness.—In selecting from among
6	qualified applicants for designation as a Head Start agen-
7	ey, the Secretary shall consider the effectiveness of each
8	such applicant to provide Head Start services, based on—
9	"(1) any past performance of such applicant in
10	providing services comparable to Head Start serv-
11	ices, including how effectively such applicant pro-
12	vided such comparable services;
13	"(2) the plan of such applicant to provide com-
14	prehensive health, educational, nutritional, social,
15	and other services needed to aid participating chil-
16	dren in attaining their full potential, and to prepare
17	children to succeed in school;
18	"(3) the capacity of such applicant to serve eli-
19	gible children with programs that use scientifically
20	based research that promote school readiness of chil-
21	dren participating in the program;
22	"(4) the plan of such applicant to meet stand-
23	ards set forth in section 641A(a)(1), with particular
24	attention to the standards set forth in subpara-
25	graphs (A) and (B) of such section;

1	"(5) the plan of such applicant to coordinate
2	the Head Start program the applicant proposes to
3	earry out with other preschool programs, includ-
4	ing-
5	"(A) the Early Reading First and Even
6	Start programs under subparts 2 and 3 of part
7	B of title I of the Elementary and Secondary
8	Education Act of 1965 (20 U.S.C. 6371 et seq.,
9	6381 et seq.);
10	"(B) programs under section 619 and part
11	C of the Individuals with Disabilities Education
12	Act (20 U.S.C. 1419, 1431 et seq.);
13	"(C) State prekindergarten programs;
14	"(D) child care programs;
15	"(E) the educational programs that the
16	children in the Head Start program involved
17	will enter at the age of compulsory school at-
18	tendance; and
19	"(F) reading readiness programs such as
20	those conducted by public and school libraries;
21	"(6) the plan of such applicant to coordinate
22	the Head Start program that the applicant proposes
23	to earry out with public and private entities who are
24	willing to commit resources to assist the Head Start
25	program in meeting its program needs;

1	"(7) the plan of such applicant to collaborate
2	with a local library, where available, that is inter-
3	ested in that collaboration, to—
4	"(A) develop innovative programs to excite
5	children about the world of books, such as pro-
6	grams that involve—
7	"(i) taking children to the library for
8	a story hour;
9	"(ii) promoting the use of library
10	cards;
11	"(iii) developing a lending library or
12	using a mobile library van; and
13	"(iv) providing fresh books in the
14	Head Start classroom on a regular basis;
15	"(B) assist in literacy training for Head
16	Start teachers; and
17	"(C) support parents and other caregivers
18	in literacy efforts;
19	"(8) the plan of such applicant—
20	"(A) to seek the involvement of parents of
21	participating children in activities (at home and
22	in the center involved where practicable) de-
23	signed to help such parents become full part-
24	ners in the education of their children;

1	"(B) to afford such parents the oppor-
2	tunity to participate in the development and
3	overall conduct of the program at the local
4	level, including through providing transpor-
5	tation costs;
6	"(C) to offer (directly or through referral
7	to local entities, such as entities carrying out
8	Even Start programs under subpart 3 of part
9	B of title I of the Elementary and Secondary
10	Education Act of 1965 (20 U.S.C. 6381 et
11	seq.), public and school libraries, and entities
12	carrying out family support programs) to such
13	parents—
14	"(i) family literacy services; and
15	"(ii) parenting skills training;
16	"(D) to offer to parents of participating
17	children substance abuse counseling (either di-
18	rectly or through referral to local entities), in-
19	eluding information on the effect of drug expo-
20	sure on infants and fetal alcohol syndrome;
21	"(E) at the option of such applicant, to
22	offer (directly or through referral to local enti-
23	ties) to such parents—
24	"(i) training in basic child develop-
25	ment (including cognitive development);

1	"(ii) assistance in developing literacy
2	and communication skills;
3	"(iii) opportunities to share experi-
4	ences with other parents (including parent
5	mentor relationships);
6	"(iv) regular in-home visitation; or
7	"(v) any other activity designed to
8	help such parents become full partners in
9	the education of their children;
10	"(F) to provide, with respect to each par-
11	ticipating family, a family needs assessment
12	that includes consultation with such parents
13	about the benefits of parent involvement and
14	about the activities described in subparagraphs
15	(C), (D), and (E) in which such parents may
16	choose to become involved (taking into consider-
17	ation their specific family needs, work sched-
18	ules, and other responsibilities); and
19	"(G) to extend outreach to fathers, in ap-
20	propriate cases, in order to strengthen the role
21	of fathers in families, in the education of their
22	young children, and in the Head Start program,
23	by working directly with fathers and father fig-
24	ures through activities such as—

1	"(i) in appropriate cases, including fa-
2	thers in home visits and providing opportu-
3	nities for direct father-child interactions;
4	and
5	"(ii) targeting increased male partici-
6	pation in the conduct of the program;
7	"(9) the ability of such applicant to earry out
8	the plans described in paragraphs (2), (4), and (5);
9	"(10) other factors related to the requirements
10	of this subchapter;
11	"(11) the plan of such applicant to meet the
12	needs of limited English proficient children and their
13	families, including procedures to identify such chil-
14	dren, plans to provide trained personnel, and plans
15	to provide services to assist the children in making
16	progress toward the acquisition of the English lan-
17	guage;
18	"(12) the plan of such applicant to meet the
19	needs of children with disabilities;
20	"(13) the plan of such applicant who chooses to
21	assist younger siblings of children who will partici-
22	pate in the Head Start program, to obtain health
23	services from other sources

1	"(14) the plan of such applicant to collaborate
2	with other entities earrying out early childhood edu-
3	cation and child care programs in the community;
4	"(15) the plan of such applicant to meet the
5	needs of homeless children and children in foster
6	care, including the transportation needs of such chil-
7	dren; and
8	"(16) the plan of such applicant to recruit and
9	retain qualified staff.
10	"(g) Interim Basis.—If there is not a qualified ap-
11	plicant in a community for designation as a Head Start
12	agency, the Secretary shall designate a qualified agency
13	to earry out the Head Start program in the community
14	on an interim basis until a qualified applicant from the
15	community is so designated.
16	"(h) INVOLVEMENT OF PARENTS AND AREA RESI-
17	DENTS.—The Secretary shall continue the practice of in-
18	volving parents and area residents who are affected by
19	programs under this subchapter in the selection of quali-
20	fied applicants for designation as Head Start agencies.
21	"(i) Priority.—In selecting from among qualified
22	applicants for designation as a Head Start agency, the
23	Secretary shall give priority to applicants that have dem-

24 onstrated capacity in providing effective, comprehensive,

1	and well-coordinated early childhood services to children
2	and their families.".
3	SEC. 8. QUALITY STANDARDS; MONITORING OF HEAD
4	START AGENCIES AND PROGRAMS.
5	Section 641A of the Head Start Act (42 U.S.C.
6	9836a) is amended—
7	(1) in subsection (a)—
8	(A) in paragraph $(1)(A)$, by striking
9	"642(d)" and inserting "642(e)";
10	(B) in paragraph (1)(B)—
11	(i) in clause (i), by striking "edu-
12	eation performance standards" and insert-
13	ing "educational performance standards";
14	and
15	(ii) by striking clause (ii) and insert-
16	ing the following:
17	"(ii) additional educational standards
18	based on the recommendations of the National
19	Academy of Sciences panel described in section
20	649(h) and other experts in the field, to ensure
21	that the curriculum involved addresses, and
22	that the children participating in the program
23	show appropriate progress toward developing
24	and applying, the recommended educational
25	outcomes, after the panel considers the appro-

1	priateness of additional educational standards
2	relating to—
3	"(I) language skills related to listen-
4	ing, understanding, speaking, and commu-
5	nicating, including—
6	"(aa) understanding and use of a
7	diverse vocabulary (including knowing
8	the names of colors) and knowledge of
9	how to use oral language to commu-
10	nicate for various purposes;
11	"(bb) narrative abilities used, for
12	example, to comprehend, tell, and re-
13	spond to a story, or to comprehend in-
14	structions;
15	"(ce) ability to detect and
16	produce sounds of the language the
17	child speaks or is learning; and
18	"(dd) elarity of pronunciation
19	and speaking in syntactically and
20	grammatically correct sentences;
21	"(H) prereading knowledge and skills,
22	including—
23	"(aa) alphabet knowledge includ-
24	ing knowing the letter names and as-
25	sociating letters with their shapes and

1	sounds in the language the child
2	speaks or is learning;
3	"(bb) phonological awareness and
4	processes that support reading, for ex-
5	ample, rhyming, recognizing speech
6	sounds and separate syllables in spo-
7	ken words, and putting speech sounds
8	together to make words;
9	"(ce) knowledge, interest in, and
10	appreciation of books, reading, and
11	writing (either alone or with others),
12	and knowledge that books have parts
13	such as the front, back, and title
14	page;
15	"(dd) early writing, including the
16	ability to write one's own name and
17	other words and phrases; and
18	"(ee) print awareness and con-
19	cepts, including recognizing different
20	forms of print and understanding the
21	association between spoken and writ-
22	ten words;
23	"(III) premathematics knowledge and
24	skills, including—
25	"(aa) number recognition;

1	"(bb) use of early number con-
2	cepts and operations, including count-
3	ing, simple adding and subtracting,
4	and knowledge of quantitative rela-
5	tionships, such as part versus whole
6	and comparison of numbers of objects;
7	"(ce) use of early space and loca-
8	tion concepts, including recognizing
9	shapes, elassification, striation, and
10	understanding directionality; and
11	"(dd) early pattern skills and
12	measurement, including recognizing
13	and extending simple patterns and
14	measuring length, weight, and time;
15	"(IV) scientific abilities, including—
16	"(aa) building awareness about
17	scientific skills and methods, such as
18	gathering, describing, and recording
19	information, making observations, and
20	making explanations and predictions;
21	and
22	"(bb) expanding scientific knowl-
23	edge of the environment, time, tem-
24	perature, and cause-and-effect rela-
25	tionships;

1	"(V) general cognitive abilities related
2	to academic achievement and child develop-
3	ment, including—
4	"(aa) reasoning, planning, and
5	problem-solving skills;
6	"(bb) ability to engage, sustain
7	attention, and persist on challenging
8	tasks;
9	"(ce) intellectual curiosity, initia-
10	tive, and task engagement; and
11	"(dd) motivation to achieve and
12	master concepts and skills;
13	"(VI) social and emotional develop-
14	ment related to early learning and school
15	success, including developing—
16	"(aa) the ability to develop social
17	relationships, demonstrate cooperative
18	behaviors, and relate to teachers and
19	peers in positive and respectful ways;
20	"(bb) an understanding of the
21	consequences of actions, following
22	rules, and appropriately expressing
23	feelings;

1	"(ce) a sense of self, such as self-
2	awareness, independence, and con-
3	fidence;
4	"(dd) the ability to control nega-
5	tive behaviors with teachers and peers
6	that include impulsiveness, aggression,
7	and noncompliance; and
8	"(ee) knowledge of eivie society
9	and surrounding communities;
10	"(VII) physical development, including
11	developing —
12	"(aa) fine motor skills, such as
13	strength, manual dexterity, and hand-
14	eye coordination; and
15	"(bb) gross motor skills, such as
16	balance and coordinated movements:
17	and
18	"(VIII) in the case of limited English
19	proficient children, progress toward acqui-
20	sition of the English language while mak-
21	ing meaningful progress in attaining the
22	knowledge, skills, abilities, and develop-
23	ment described in subclauses (I) through
24	(VII);";

1	(C) in paragraph (1)(D), by striking
2	"projects; and" and inserting "projects, includ-
3	ing regulations that require that the facilities
4	used by Head Start agencies (including Early
5	Head Start agencies) and delegate agencies for
6	regularly scheduled center-based and combina-
7	tion program option classroom activities—
8	"(i) shall be in compliance with State
9	and local requirements concerning licensing
10	for such facilities; and
11	"(ii) shall be accessible by State and
12	local authorities for purposes of monitoring
13	and ensuring compliance.";
14	(D) in paragraph (2)—
15	(i) in subparagraph (B)—
16	(I) in clause (i), by striking "the
17	date of enactment of this section" and
18	inserting "the date of enactment of
19	the Head Start Improvements for
20	School Readiness Act";
21	(II) in clause (ii), by striking
22	"the date of enactment of this Act"
23	and inserting "the date of enactment
24	of the Head Start Improvements for
25	School Readiness Act'';

1	(III) in clause (vi), by striking ";
2	and" and inserting a semicolon;
3	(IV) in clause (vii), by striking
4	"public schools" and inserting "the
5	schools that the children will be at-
6	tending"; and
7	(V) by adding at the end the fol-
8	lowing:
9	"(viii) the unique challenges faced by
10	individual programs, including those pro-
11	grams that are seasonal or short term and
12	those programs that serve rural popu-
13	lations; and";
14	(ii) in subparagraph (C)(ii), by strik-
15	ing "the date of enactment of the Coats
16	Human Services Reauthorization Act of
17	1998" and inserting "the date of enact-
18	ment of the Head Start Improvements for
19	School Readiness Act"; and
20	(iii) by adding at the end the fol-
21	lowing:
22	"(D) consult with Indian tribes, American
23	Indian and Alaska Native experts in early child-
24	hood development, linguists, and the National
25	Indian Head Start Directors Association on the

1	review and promulgation of program standards
2	and measures (including standards and meas-
3	ures for language acquisition and school readi-
4	ness).'';
5	(E) by adding at the end the following:
6	"(4) Evaluations and corrective actions
7	FOR DELEGATE AGENCIES.—
8	"(A) Procedures.—
9	"(i) In General.—Subject to clause
10	(ii), the Head Start agency shall establish
11	procedures relating to its delegate agen-
12	eies, including—
13	"(I) procedures for evaluating
14	delegate agencies;
15	"(H) procedures for defunding
16	delegate agencies; and
17	"(III) procedures for appealing a
18	defunding decision relating to a dele-
19	gate agency.
20	"(ii) TERMINATION.—The Head Start
21	agency may not terminate a delegate agen-
22	ey's contract or reduce a delegate agency's
23	service area without showing cause or dem-
24	onstrating the cost-effectiveness of such a
25	decision.

1	"(B) EVALUATIONS.—Each Head Start
2	agency
3	"(i) shall evaluate its delegate agen-
4	cies using the procedures established pur-
5	suant to this section, including subpara-
6	graph (A); and
7	"(ii) shall inform the delegate agen-
8	cies of the deficiencies identified through
9	the evaluation that shall be corrected.
10	"(C) Remedies to ensure corrective
11	ACTIONS.—In the event that the Head Start
12	agency identifies a deficiency for a delegate
13	agency through the evaluation, the Head Start
14	agency may—
15	"(i) initiate procedures to terminate
16	the designation of the agency unless the
17	agency corrects the deficiency;
18	"(ii) conduct monthly monitoring vis-
19	its to such delegate agency until all defi-
20	ciencies are corrected or the Head Start
21	agency decides to defund such delegate
22	agency; and
23	"(iii) release funds to such delegate
24	agency only as reimbursements until all de-
25	ficiencies are corrected or the Head Start

1	agency decides to defund such delegate
2	agency.
3	"(D) Rule of construction.—Nothing
4	in this paragraph shall be construed to impact
5	or obviate the responsibilities of the Secretary
6	with respect to Head Start agencies or delegate
7	agencies receiving funding under this sub-
8	chapter.";
9	(2) in subsection (b)—
10	(A) in paragraph (2) —
11	(i) by striking the paragraph heading
12	and inserting the following:
13	"(2) Characteristics and use of meas-
14	URES. '';
15	(ii) in subparagraph (B), by striking
16	", not later than July 1, 1999; and" and
17	inserting a semicolon;
18	(iii) in subparagraph (C), by striking
19	the period and inserting a semicolon;
20	(iv) by striking the flush matter fol-
21	lowing subparagraph (C); and
22	(v) by adding at the end the following:
23	"(D) measure characteristics that are
24	strongly predictive (as determined on a sci-

1	entific basis) of a child's school readiness and
2	later performance in school;
3	"(E) be appropriate for the population
4	served; and
5	"(F) be reviewed not less than every 4
6	years, based on advances in the science of early
7	childhood development.
8	The performance measures shall include the per-
9	formance standards and additional educational
10	standards described in subparagraphs (A) and (B)
11	of subsection (a)(1).";
12	(B) in paragraph (3)—
13	(i) in subparagraph (A), by striking ";
14	and" and inserting a semicolon;
15	(ii) in subparagraph (B), by striking
16	the period and inserting "; and"; and
17	(iii) by adding at the end the fol-
18	lowing:
19	"(C) to enable Head Start agencies to indi-
20	vidualize programs of instruction to better meet
21	the needs of the child involved.";
22	(C) by striking paragraph (4) and insert-
23	ing the following:
24	"(4) Results-based outcome measures.
25	Results-based outcome measures shall be designed

1	for the purpose of promoting the knowledge, skills,
2	abilities, and development, described in subsection
3	(a)(1)(B)(ii), of children participating in Head Start
4	programs that are strongly predictive (as determined
5	on a scientific basis) of a child's school readiness
6	and later performance in school."; and
7	(D) by striking paragraph (5) and insert-
8	ing the following:
9	"(5) Additional Local Results-Based Edu-
10	CATIONAL MEASURES AND GOALS.—Head Start
11	agencies may establish and implement additional
12	local results-based educational measures and goals.";
13	(3) in subsection (c)—
14	(A) in paragraph (1)—
15	(i) in the matter preceding subpara-
16	graph (A), by inserting "and Head Start
17	centers" after "Head Start programs";
18	(ii) in subparagraph (A), by striking
19	"such agency" and inserting "Head Start
20	center";
21	(iii) by striking subparagraph (C) and
22	inserting the following:
23	"(C) Unannounced site inspections of
24	Head Start centers for health and safety rea-
25	sons, as appropriate.";

1	(iv) by redesignating subparagraph
2	(D) as subparagraph (E); and
3	(v) by inserting after subparagraph
4	(C) the following:
5	"(D) Notwithstanding subparagraph (C),
6	followup reviews, including—
7	"(i) prompt return visits to agencies,
8	programs, and centers that fail to meet 1
9	or more of the performance measures de-
10	veloped by the Secretary under subsection
11	(b); and
12	"(ii) a review of programs with cita-
13	tions that include findings of deficiencies
14	not later than 6 months after the date of
15	such citation."; and
16	(B) by striking paragraph (2) and insert-
17	ing the following:
18	"(2) Conduct of Reviews. The Secretary
19	shall ensure that reviews described in paragraph
20	(1)—
21	"(A) that incorporate a monitoring visit,
22	may incorporate the visit without prior notice of
23	the visit to the agency involved or with such
24	limited prior notice as is necessary to ensure

the participation of parents and key staff members;

"(B) are conducted by review teams that shall include individuals who are knowledgeable about Head Start and other early childhood education programs and, to the maximum extent practicable, the diverse (including linguistic and cultural) needs of eligible children (including children with disabilities, homeless children, and children in foster care) and limited English proficient children and their families;

"(C) include as part of the reviews of the programs, a review and assessment of program effectiveness, as measured in accordance with the results-based performance measures developed by the Secretary pursuant to subsection (b) and with the standards established pursuant to subparagraphs (A) and (B) of subsection (a)(1);

"(D) seek information from the communities and States where Head Start programs exist about innovative or effective collaborative efforts, barriers to collaboration, and the efforts of the Head Start agencies to collaborate with the entities carrying out early childhood edu-

1	eation and child care programs in the commu-
2	nity;
3	"(E) include as part of the reviews of the
4	programs, a review and assessment of whether
5	the programs are in conformity with the income
6	eligibility requirements under section 645 and
7	regulations promulgated under such section;
8	"(F) include as part of the reviews of the
9	programs, a review and assessment of whether
10	programs have adequately addressed the popu-
11	lation and community needs (including needs or
12	populations of limited English proficient chil-
13	dren and children of migrant and seasona
14	farmworking families); and
15	"(G) include as part of the reviews of the
16	programs, data from the results of periodic
17	child assessments, and a review and assessment
18	of child outcomes and performance as they re-
19	late to State, local, and agency-determined
20	school readiness goals.";
21	(4) in subsection (d)(1)—
22	(A) in the matter preceding subparagraph
23	(A), by inserting "or fails to address the com-
24	munity needs and strategic plan identified in

1	section 640(g)(2)(C)," after "subsection (b),";
2	and
3	(B) in subparagraph (A), by inserting
4	"and identify the technical assistance to be pro-
5	vided consistent with paragraph (3)" after "cor-
6	rected";
7	(5) in subsection (e), by striking the last sen-
8	tence and inserting "The information contained in
9	such report shall be made available to all parents
10	with children receiving assistance under this sub-
11	chapter in an understandable and uniform format,
12	and to the extent practicable, provided in a language
13	that the parents can understand. Such information
14	shall be made widely available through public means
15	such as distribution through public agencies, and, at
16	a minimum, by posting such information on the
17	Internet immediately upon publication."; and
18	(6) by adding at the end the following:
19	"(f) Self-Assessments.—
20	"(1) In General.—Not less frequently than
21	once each program year, with the consultation and
22	participation of policy groups and, as appropriate,
23	other community members, each agency receiving
24	funds under this subchapter shall conduct a self-as-

sessment of the effectiveness and progress in meet-

25

ing programs goals and objectives and in implementing and complying with Head Start program performance standards.

"(2) REPORT AND IMPROVEMENT PLANS.—

"(A) REPORT.—An agency conducting a self-assessment shall report the findings of the self-assessment to the relevant policy council, policy committee, governing body, and regional office of the Department of Health and Human Services. Each self-assessment shall identify areas of strength and weakness.

"(B) IMPROVEMENT PLAN.—The agency shall develop an improvement plan approved by the governing body of the agency to strengthen any areas identified in the self-assessment as weaknesses or in need of improvement.

"(3) Ongoing Monitoring.—Each Head Start agency, Early Head Start agency, and delegate agency shall establish and implement procedures for the ongoing monitoring of their Head Start and Early Head Start programs, to ensure that the operations of the programs work toward meeting program goals and objectives and Head Start performance standards.

1	"(4) Training and Technical Assistance.—
2	Funds may be made available, through section
3	648(d)(13), for training and technical assistance to
4	assist agencies in conducting self-assessments.
5	"(g) REDUCTION OF GRANTS AND REDISTRIBUTION
6	OF FUNDS IN CASES OF UNDER-ENROLLMENT.
7	"(1) Definitions.—In this subsection:
8	"(A) ACTUAL ENROLLMENT.—The term
9	'actual enrollment' means, with respect to the
10	program of a Head Start agency, the actual
11	number of children enrolled in such program
12	and reported by the agency (as required in
13	paragraph (2)) in a given month.
14	"(B) BASE GRANT.—The term 'base grant'
15	means, with respect to a Head Start agency for
16	a fiscal year, that portion of the grant de-
17	rived
18	"(i) from amounts reserved for use in
19	accordance with section 640(a)(2)(A), for a
20	Head Start agency administering an In-
21	dian Head Start program or migrant and
22	seasonal Head Start program;
23	"(ii) from amounts reserved for pay-
24	ments under section 640(2)(2)(B). or

1	"(iii) from amounts available under
2	section 640(a)(2)(D) or allotted among
3	States under section $640(a)(4)$.
4	"(C) Funded enrollment.—The term
5	'funded enrollment' means, with respect to the
6	program of a Head Start agency in a fiscal
7	year, the number of children that the agency is
8	funded to serve through a grant for the pro-
9	gram during such fiscal year, as indicated in
10	the grant agreement.
11	"(2) Enrollment reporting requirement
12	FOR CURRENT FISCAL YEAR.—Each entity carrying
13	out a Head Start program shall report on a monthly
14	basis to the Secretary and the relevant Head Start
15	agency
16	"(A) the actual enrollment in such pro-
17	gram; and
18	"(B) if such actual enrollment is less than
19	the funded enrollment, any apparent reason for
20	such enrollment shortfall.
21	"(3) Secretarial Review and Plan.—The
22	Secretary shall—
23	"(A) on a semiannual basis, determine
24	which Head Start agencies are operating with
25	an actual enrollment that is less than the fund-

1	ed enrollment based on not less than 4 consecu-
2	tive months of data;
3	"(B) for each such Head Start agency op-
4	erating a program with an actual enrollment
5	that is less than 95 percent of its funded enroll-
6	ment, as determined under subparagraph (A),
7	develop, in collaboration with such agency, a
8	plan and timetable for reducing or eliminating
9	under-enrollment taking into consideration—
10	"(i) the quality and extent of the out-
11	reach, recruitment, and community needs
12	assessment conducted by such agency;
13	"(ii) changing demographics, mobility
14	of populations, and the identification of
15	new underserved low-income populations;
16	"(iii) facilities-related issues that may
17	impact enrollment;
18	"(iv) the ability to provide full-day
19	programs, where needed, through Head
20	Start funds or through collaboration with
21	entities carrying out other preschool or
22	child care programs, or programs with
23	other funding sources (where available);
24	"(v) the availability and use by fami-
25	lies of other preschool and child care op-

1	tions (including parental care) in the local
2	eatchment area; and
3	"(vi) agency management procedures
4	that may impact enrollment; and
5	"(C) provide timely and ongoing technical
6	assistance to each agency described in subpara-
7	graph (B) for the purpose of implementing the
8	plan described in such subparagraph.
9	"(4) Implementation.—Upon receipt of the
10	technical assistance described in paragraph (3)(C), a
11	Head Start agency shall immediately implement the
12	plan described in paragraph (3)(B).
13	"(5) SECRETARIAL ACTION FOR CONTINUED
14	UNDER-ENROLLMENT.—If, 1 year after the date of
15	implementation of the plan described in paragraph
16	(3)(B), the Head Start agency continues to operate
17	a program at less than full enrollment, the Secretary
18	shall, where determined appropriate, continue to
19	provide technical assistance to such agency.
20	"(6) Secretarial review and adjustment
21	FOR CHRONIC UNDER-ENROLLMENT.—
22	"(A) In General.—If, after receiving
23	technical assistance and developing and imple-
24	menting a plan to the extent described in para-
25	eraphs (3), (4), and (5) for 9 months, a Head

1	Start agency is still operating a program with
2	an actual enrollment that is less than 95 per-
3	cent of its funded enrollment, the Secretary
4	may—
5	"(i) designate such agency as chron-
6	ically under-enrolled; and
7	"(ii) recapture, withhold, or reduce
8	the base grant for the program by a per-
9	centage equal to the percentage difference
10	between funded enrollment and actual en-
11	rollment for the program for the most re-
12	cent year in which the agency is deter-
13	mined to be under-enrolled under para-
14	$\frac{\text{graph }(2)(B)}{}$.
15	"(B) WAIVER OR LIMITATION OF REDUC-
16	TIONS.—If the Secretary, after the implementa-
17	tion of the plan described in paragraph (3)(B),
18	finds that—
19	"(i) the causes of the enrollment
20	shortfall, or a portion of the shortfall, are
21	beyond the agency's control (such as serv-
22	ing significant numbers of migrant or sea-
23	sonal farmworker, homeless, foster, or
24	other highly mobile children);

1	"(ii) the shortfall can reasonably be
2	expected to be temporary; or
3	"(iii) the number of slots allotted to
4	the agency is small enough that under-en-
5	rollment does not constitute a significant
6	shortfall, the Secretary may, as appro-
7	priate, waive or reduce the percentage re-
8	capturing, withholding, or reduction other-
9	wise required by subparagraph (A).
10	"(C) Procedural requirements; ef-
11	FECTIVE DATE.—The actions taken by the Sec-
12	retary under this paragraph with respect to a
13	Head Start agency shall take effect 1 day after
14	the date on which—
15	"(i) the time allowed for appeal under
16	section 646(a) expires without an appeal
17	by the agency; or
18	"(ii) the action is upheld in an admin-
19	istrative hearing under section 646.
20	"(7) Redistribution of funds.—
21	"(A) IN GENERAL.—The Secretary shall
22	use amounts recovered from a Head Start agen-
23	ey through recapturing, withholding, or reduc-
24	tion under paragraph (6) in a fiscal year—

1	"(i) in the case of a Head Start agen-
2	ey administering an Indian Head Start
3	program or a migrant and seasonal Head
4	Start program, whose base grant is derived
5	from amounts specified in paragraph
6	(1)(C)(i), to redirect funds to 1 or more
7	agencies that—
8	"(I) are administering Head
9	Start programs serving the same spe-
10	cial population; and
11	"(II) demonstrate that the agen-
12	eies will use such redirected funds to
13	increase enrollment in their Head
14	Start programs in such fiscal year; or
15	"(ii) in the case of a Head Start agen-
16	ey in a State, whose base grant is derived
17	from amounts specified in clause (ii) or
18	(iii) of paragraph (1)(C), to redirect funds
19	to 1 or more agencies that—
20	"(I) are administering Head
21	Start programs in the same State;
22	and
23	"(II) make the demonstration de-
24	scribed in clause (i)(II).

1	"(B) Special rule.—If there is no agen-
2	ey located in a State that meets the require-
3	ments of subclauses (I) and (II) of subpara-
4	graph (A)(ii), the Secretary shall use amounts
5	described in subparagraph (A) to redirect funds
6	to Head Start agencies located in other States
7	that make the demonstration described in sub-
8	$\frac{\text{paragraph }(A)(i)(H).}{}$
9	"(C) Adjustment to funded enroll-
10	MENT.—The Secretary shall adjust as necessary
11	the requirements relating to funded enrollment
12	indicated in the grant agreement of a Head
13	Start agency receiving redistributed amounts
14	under this paragraph.".
15	SEC. 9. CENTERS OF EXCELLENCE IN EARLY CHILDHOOD.
16	The Head Start Act is amended by inserting after
17	section 641A (42 U.S.C. 9836a) the following:
18	"SEC. 641B. CENTERS OF EXCELLENCE IN EARLY CHILD-
19	HOOD.
20	"(a) DEFINITION.—In this section, the term 'center
21	of excellence' means a Center of Excellence in Early Child-
22	hood designated under subsection (b).
23	"(b) DESIGNATION AND BONUS GRANTS.—The Sec-
24	retary shall, subject to the availability of funds under this

1	subchapter, including under subsection (f), establish a
2	program under which the Secretary shall—
3	"(1) designate not more than 200 exemplary
4	Head Start agencies (including Early Head Start
5	agencies, Indian Head Start agencies, and migrant
6	and seasonal Head Start agencies) as Centers of Ex-
7	cellence in Early Childhood; and
8	"(2) make bonus grants to the centers of excel-
9	lence to carry out the activities described in sub-
10	section (d).
11	"(e) Application and Designation.—
12	"(1) Application.—
13	"(A) Nomination and Submission.—
14	"(i) In General.—To be eligible to
15	receive a designation as a center of excel-
16	lence under subsection (b), except as pro-
17	vided in clause (ii), a Head Start agency in
18	a State shall be nominated by the Gov-
19	ernor of the State and shall submit an ap-
20	plication to the Secretary at such time, in
21	such manner, and containing such infor-
22	mation as the Secretary may require.
23	"(ii) Indian and migrant and sea-
24	SONAL HEAD START PROGRAMS.—In the
25	ease of an Indian Head Start agency or a

1	migrant or seasonal Head Start agency, to
2	be eligible to receive a designation as a
3	eenter of excellence under subsection (b)
4	such an agency shall be nominated by the
5	head of the appropriate regional office of
6	the Department and Health and Human
7	Services and shall submit an application to
8	the Secretary in accordance with clause (i).
9	"(B) Contents.—At a minimum, the ap-
10	plication shall include—
11	"(i) evidence that the Head Start pro-
12	gram carried out by the agency has signifi-
13	cantly improved the school readiness of
14	and enhanced academic outcomes for, chil-
15	dren who have participated in the program.
16	"(ii) evidence that the program meets
17	or exceeds standards and performance
18	measures described in subsections (a) and
19	(b) of section 641A, as evidenced by suc-
20	cessful completion of programmatic and
21	monitoring reviews, and has no findings of
22	deficiencies with respect to the standards
23	and measures;

1	"(iii) evidence that the program is
2	making progress toward meeting the re-
3	quirements described in section 648A;
4	"(iv) evidence demonstrating the ex-
5	istence of a collaborative partnership
6	among the Head Start agency, the State
7	(or a State agency), and other early care
8	and education providers in the local com-
9	munity involved;
10	"(v) a nomination letter from the
11	Governor, or appropriate regional office,
12	demonstrating the agency's ability to carry
13	out the coordination, transition, and train-
14	ing services of the program to be carried
15	out under the bonus grant involved, includ-
16	ing coordination of activities with State
17	and local agencies that provide early child-
18	hood services to children and families in
19	the community served by the agency;
20	"(vi) information demonstrating the
21	existence of a local council for excellence in
22	early childhood, which shall include rep-
23	resentatives of all the institutions, agen-
24	cies, and groups involved in the work of

the center for, and the local provision of

25

1	services to, eligible children and other at-
2	risk children, and their families; and
3	"(vii) a description of how the Center,
4	in order to expand accessibility and con-
5	tinuity of quality early eare and education,
6	will coordinate the early care and edu-
7	cation activities assisted under this section
8	with—
9	"(I) programs carried out under
10	the Child Care and Development
11	Block Grant Act of 1990 (42 U.S.C.
12	9858 et seq.);
13	"(H) other programs carried out
14	under this subchapter, including the
15	Early Head Start programs carried
16	out under section 645A;
17	"(III)(aa) Early Reading First
18	and Even Start programs carried out
19	under subparts 2 and 3 of part B of
20	title I of the Elementary and Sec-
21	ondary Education Act of 1965 (20
22	U.S.C. 6371 et seq., 6381 et seq.);
23	"(bb) other preschool programs
24	earried out under title I of that Act
25	(20 U.S.C. 6301 et seg.); and

1	"(ee) the Ready-to-Learn Tele-
2	vision program carried out under sub-
3	part 3 of part D of title H of that Act
4	(20 U.S.C. 6775 et seq.);
5	"(IV) programs carried out
6	under part C of the Individuals with
7	Disabilities Education Act (20 U.S.C.
8	1431 et seq.);
9	"(V) State prekindergarten pro-
10	grams; and
11	"(VI) other early eare and edu-
12	cation programs.
13	"(2) Selection.—In selecting agencies to des-
14	ignate as centers of excellence under subsection (b),
15	the Secretary shall designate not less than 1 from
16	each of the 50 States, the District of Columbia, an
17	Indian Head Start program, a migrant and seasonal
18	Head Start program, and the Commonwealth of
19	Puerto Rico.
20	"(3) Term of designation.—
21	"(A) In General.—Subject to subpara-
22	graph (B), the Secretary shall designate a Head
23	Start agency as a center of excellence for a 5-
24	year term. During the period of that designa-
25	tion, subject to the availability of appropria-

1	tions, the agency shall be eligible to receive a
2	bonus grant under subsection (b).
3	"(B) REVOCATION.—The Secretary may
4	revoke an agency's designation under subsection
5	(b) if the Secretary determines that the agency
6	is not demonstrating adequate performance or
7	has had findings of deficiencies described in
8	paragraph (1)(B)(ii).
9	"(4) Amount of Bonus Grant.—The Sec-
10	retary shall base the amount of funding provided
11	through a bonus grant made under subsection (b) to
12	a center of excellence on the number of children eli-
13	gible for Head Start services in the community in-
14	volved. The Secretary shall, subject to the avail-
15	ability of funding, make such a bonus grant in an
16	amount of not less than \$200,000 per year.
17	"(d) Use of Funds.—
18	"(1) ACTIVITIES.—A center of excellence that
19	receives a bonus grant under subsection (b) may use
20	the funds made available through the bonus grant—
21	"(A) to provide Head Start services to ad-
22	ditional eligible children;
23	"(B) to better meet the needs of working
24	families in the community served by the center
25	by serving more children in existing Early Head

1	Start programs (existing as of the date the cen-
2	ter is designated under this section) or in full-
3	working-day, full calendar year Head Start pro-
4	grams;
5	"(C) to model and disseminate best prac-
6	tices for achieving early academic success, in-
7	cluding achieving school readiness and devel-
8	oping prereading and premathematics skills for
9	at-risk children and achieving the acquisition of
10	the English language for limited English pro-
11	ficient children, and to provide seamless service
12	delivery for eligible children and their families;
13	"(D) to further coordinate early childhood
14	and social services available in the community
15	served by the center for at-risk children (birth
16	through age 8), their families, and pregnant
17	women;
18	"(E) to provide training and cross training
19	for Head Start teachers and staff, child care
20	providers, public and private preschool and ele-
21	mentary school teachers, and other providers of
22	early childhood services, and training and cross
23	training to develop agency leaders;
24	"(F) to provide effective transitions be-
25	tween Head Start programs and elementary

school, to facilitate ongoing communication between Head Start and elementary school teachers concerning children receiving Head Start services, and to provide training and technical assistance to providers who are public elementary school teachers and other staff of local educational agencies, child care providers, family service providers, and other providers of early childhood services, to help the providers described in this subparagraph increase their ability to work with low-income, at-risk children and their families;

"(G) to develop or maintain partnerships with institutions of higher education and non-profit organizations, including community-based organizations, that recruit, train, place, and support college students to serve as mentors and reading coaches to preschool children in Head Start programs; and

"(H) to earry out other activities determined by the center to improve the overall quality of the Head Start program carried out by the agency and the program carried out under the bonus grant involved.

"(2) Involvement of other head start agencies and providers described in this sentence to carry out model programs.

"(2) Involvement of other head start receives about activities and providers of early ender that receives a bonus grant under subsection (b), in carrying out activities under this subsection, shall work with the center's delegate agencies, several additional Head Start agencies, and other providers of early child-hood services in the community involved, to encourage the agencies and providers described in this sentence to carry out model programs.

"(e) RESEARCH AND REPORTS.—

"(1) Research.—The Secretary shall, subject to the availability of funds to earry out this subsection, make a grant to an independent organization to conduct research on the ability of the centers of excellence to improve the school readiness of children receiving Head Start services, and to positively impact school results in the earliest grades. The organization shall also conduct research to measure the success of the centers of excellence at encouraging the center's delegate agencies, additional Head Start agencies, and other providers of early child-hood services in the communities involved to meet measurable improvement goals, particularly in the area of school readiness.

1	"(2) REPORT.—Not later than 48 months after
2	the date of enactment of the Head Start Improve-
3	ments for School Readiness Act, the organization
4	shall prepare and submit to the Secretary and Con-
5	gress a report containing the results of the research
6	described in paragraph (1).
7	"(f) AUTHORIZATION OF APPROPRIATIONS.—There
8	are authorized to be appropriated for fiscal year 2006 and
9	each subsequent fiscal year—
10	"(1) \$90,000,000 to make bonus grants to cen-
11	ters of excellence under subsection (b) to carry out
12	activities described in subsection (d);
13	"(2) \$2,500,000 to pay for the administrative
14	costs of the Secretary in carrying out this section,
15	including the cost of a conference of centers of excel-
16	lence; and
17	"(3) \$2,000,000 for research activities de-
18	scribed in subsection (e).".
19	SEC. 10. POWERS AND FUNCTIONS OF HEAD START AGEN-
20	CIES.
21	Section 642 of the Head Start Act (42 U.S.C. 9837)
22	is amended to read as follows:

"SEC. 642. POWERS AND FUNCTIONS OF HEAD START AGEN-

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- 3 "(a) In General.—In order to be designated as a Head Start agency under this subchapter, an agency shall 5 have authority under its charter or applicable law to receive and administer funds provided under this sub-6 7 chapter, funds and contributions from private or local public sources that may be used in support of a Head 9 Start program, and funds provided under any Federal or State assistance program pursuant to which a public or private nonprofit or for-profit agency (as the ease may be) 11 organized in accordance with this subchapter, could act as a grantee, contractor, or sponsor of projects appropriate for inclusion in a Head Start program. Such an agency shall also be empowered to transfer funds so received, and to delegate powers to other agencies, subject to the powers of its governing board and its overall program responsibilities. The power to transfer funds and del-18 19 egate powers shall include the power to make transfers and delegations covering component projects in all cases in which that power will contribute to efficiency and effec-22 tiveness or otherwise further program objectives.
- 23 "(b) Additional Requirements.—In order to be
- 24 designated as a Head Start agency under this subchapter,
- 25 a Head Start agency shall also—

1	"(1) establish a program with all standards set
2	forth in section 641A(a)(1), with particular atten-
3	tion to the standards set forth in subparagraphs (A)
4	and (B) of such section;
5	"(2) demonstrate the capacity to serve eligible
6	children with scientifically based curricula and other
7	interventions and support services that help promote
8	the school readiness of children participating in the
9	program;
10	"(3) establish effective procedures and provide
11	for the regular assessment of Head Start children,
12	including observational and direct formal assess-
13	ment, where appropriate;
14	"(4) seek the involvement of parents, area resi-
15	dents, and local business in the design and imple-
16	mentation of the program;
17	"(5) provide for the regular participation of
18	parents and area residents in the implementation of
19	the program;
20	"(6) provide technical and other support needed
21	to enable such parents and area residents to secure,
22	on their own behalf, available assistance from public
23	and private sources;
24	"(7) establish effective procedures to facilitate
25	the involvement of parents of participating children

in activities designed to help such parents become full partners in the education of their children, and to afford such parents the opportunity to participate in the development and overall conduct of the program at the local level;

"(8) conduct outreach to schools in which Head Start children will enroll, local educational agencies, the local business community, community-based organizations, faith-based organizations, museums, and libraries to generate support and leverage the resources of the entire local community in order to improve school readiness;

"(9) offer (directly or through referral to local entities, such as entities carrying out Even Start programs under subpart 3 of part B of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6381 et seq.)), to parents of participating children, family literacy services, and parenting skills training;

"(10) offer to parents of participating children substance abuse and other counseling (either directly or through referral to local entities), if needed, including information on the effect of drug exposure on infants and fetal alcohol syndrome;

1	"(11) at the option of such agency, offer (di-
2	rectly or through referral to local entities), to such
3	parents
4	"(A) training in basic child development
5	(including cognitive development);
6	"(B) assistance in developing literacy and
7	communication skills;
8	"(C) opportunities to share experiences
9	with other parents (including parent mentor re-
10	lationships);
11	"(D) regular in-home visitation; or
12	"(E) any other activity designed to help
13	such parents become full partners in the edu-
14	eation of their children;
15	"(12) provide, with respect to each partici-
16	pating family, a family needs assessment that in-
17	eludes consultation with such parents (including fos-
18	ter parents and grandparents, where applicable)
19	about the benefits of parent involvement and about
20	the activities described in this subsection in which
21	such parents may choose to be involved (taking into
22	consideration their specific family needs, work sched-
23	ules, and other responsibilities);
24	"(13) consider providing services to assist
25	younger siblings of children participating in its Head

1	Start program, to obtain health services from other
2	sources;
3	"(14) perform community outreach to encour-
4	age individuals previously unaffiliated with Head
5	Start programs to participate in its Head Start pro-
6	gram as volunteers;
7	"(15)(A) inform custodial parents in single-par-
8	ent families that participate in programs, activities,
9	or services carried out or provided under this sub-
10	chapter about the availability of child support serv-
11	ices for purposes of establishing paternity and ac-
12	quiring child support; and
13	"(B) refer eligible parents to the child support
14	offices of State and local governments;
15	"(16) provide parents of limited English pro-
16	ficient children outreach and information in an un-
17	derstandable and uniform format and, to the extent
18	practicable, in a language that the parents can un-
19	derstand; and
20	"(17) at the option of such agency, partner
21	with an institution of higher education and a non-
22	profit organization to provide college students with
23	the opportunity to serve as mentors or reading
24	coaches to Head Start participants.
25	"(e) Progress.—

1 "(1) IN GENERAL.—Each Head Start agency 2 shall take steps to ensure, to the maximum extent 3 possible, that children maintain the developmental 4 and educational gains achieved in Head Start pro-5 grams and build upon such gains in further school-6 ing. 7 "(2) COORDINATION.— "(A) LOCAL EDUCATIONAL AGENCY.—In 8 9 communities where both public prekindergarten 10 programs and Head Start programs operate, a 11 Head Start agency shall collaborate and coordi-12 nate activities with the local educational agency 13 or other public agency responsible for the oper-14 ation of the prekindergarten program and pro-15 viders of prekindergarten, including outreach 16 activities to identify eligible children. 17 "(B) ELEMENTARY SCHOOLS.—Head Start 18 staff shall, with the permission of the parents 19 of children enrolled in Head Start programs, 20 regularly communicate with the elementary 21 schools such children will be attending to— 22 "(i) share information about such 23 children; 24 "(ii) get advice and support from the 25 teachers in such elementary schools re-

1	garding	teaching	strategies	and	options;
2	and				

"(iii) ensure a smooth transition to el ementary school for such children.

"(C) OTHER PROGRAMS.—The head of each Head Start agency shall coordinate activities and collaborate with the State agency responsible for administering the State program earried out under the Child Care and Development Block Grant Act of 1990 (42 U.S.C. 9858 et seq.), other entities carrying out early childhood education and development programs, and the agencies responsible for administering section 106 of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5106a), parts B and E of title IV of the Social Security Act (42) U.S.C. 620 et seq. and 670 et seq.), programs under subtitle B of title VII of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11431 et seq.), Even Start programs under subpart 3 of part B of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6381 et seq.), and programs under section 619 and part C of the Individuals with Disabilities Education Act (20 U.S.C. 1419,

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1	1431 et seq.), serving the children and families
2	served by the Head Start agency.
3	"(3) Collaboration.—A Head Start agency
4	shall take steps to coordinate activities with the local
5	educational agency serving the community involved
6	and with schools in which children participating in
7	a Head Start program operated by such agency will
8	enroll following such program, including—
9	"(A) collaborating on the shared use of
10	transportation and facilities;
11	"(B) collaborating to reduce the duplica-
12	tion of services while increasing the program
13	participation of underserved populations of eli-
14	gible children; and
15	"(C) exchanging information on the provi-
16	sion of noneducational services to such children.
17	"(4) PARENTAL INVOLVEMENT.—In order to
18	promote the continued involvement of the parents of
19	children that participate in Head Start programs in
20	the education of their children upon transition to
21	school, the Head Start agency shall—
22	"(A) provide training to the parents—
23	"(i) to inform the parents about their
24	rights and responsibilities concerning the
25	education of their children; and

1	"(ii) to enable the parents—
2	"(I) to understand and work with
3	schools in order to communicate with
4	teachers and other school personnel;
5	"(H) to support the schoolwork
6	of their children; and
7	"(III) to participate as appro-
8	priate in decisions relating to the edu-
9	eation of their children; and
10	"(B) take other actions, as appropriate
11	and feasible, to support the active involvement
12	of the parents with schools, school personnel,
13	and school-related organizations.
14	"(d) Assessment.—Each Head Start agency shall
15	adopt, in consultation with experts in child development
16	and with classroom teachers, an assessment to be used
17	when hiring or evaluating any classroom teacher in a cen-
18	ter-based Head Start program. Such assessment shall
19	measure whether such teacher has mastered the functions
20	described in section 648A(a)(1) and attained a level of lit-
21	eracy appropriate to implement Head Start curricula.
22	"(e) Funded Enrollment; Waiting List.—Each
23	Head Start agency shall enroll 100 percent of its funded
24	enrollment and maintain an active waiting list at all times

1	with ongoing outreach to the community and activities to
2	identify underserved populations.
3	"(f) Technical Assistance and Training
4	PLAN.—In order to receive funds under this subchapter,
5	a Head Start agency shall develop an annual technical as-
6	sistance and training plan. Such plan shall be based on
7	the agency's self-assessment, the community needs assess-
8	ment, and the needs of parents to be served by such agen-
9	ey.''.
10	SEC. 11. HEAD START TRANSITION.
11	Section 642A of the Head Start Act (42 U.S.C.
12	9837a) is amended to read as follows:
13	"SEC. 642A. HEAD START TRANSITION AND ALIGNMENT
13 14	"SEC. 642A. HEAD START TRANSITION AND ALIGNMENT WITH K-12 EDUCATION.
14	WITH K-12 EDUCATION.
14 15	WITH K-12 EDUCATION. "Each Head Start agency shall take steps to coordi-
14151617	WITH K-12 EDUCATION. "Each Head Start agency shall take steps to coordinate activities with the local educational agency serving
14151617	WITH K-12 EDUCATION. "Each Head Start agency shall take steps to coordinate activities with the local educational agency serving the community involved and with schools in which children
14 15 16 17 18	WITH K-12 EDUCATION. "Each Head Start agency shall take steps to coordinate activities with the local educational agency serving the community involved and with schools in which children participating in a Head Start program operated by such
14 15 16 17 18 19	WITH K-12 EDUCATION. "Each Head Start agency shall take steps to coordinate activities with the local educational agency serving the community involved and with schools in which children participating in a Head Start program operated by such agency will enroll following such program, including—
14151617181920	"Each Head Start agency shall take steps to coordinate activities with the local educational agency serving the community involved and with schools in which children participating in a Head Start program operated by such agency will enroll following such program, including— "(1) developing and implementing a systematic
14 15 16 17 18 19 20 21	"Each Head Start agency shall take steps to coordinate activities with the local educational agency serving the community involved and with schools in which children participating in a Head Start program operated by such agency will enroll following such program, including— "(1) developing and implementing a systematic procedure for transferring, with parental consent,
14 15 16 17 18 19 20 21 22	WITH K-12 EDUCATION. "Each Head Start agency shall take steps to coordinate activities with the local educational agency serving the community involved and with schools in which children participating in a Head Start program operated by such agency will enroll following such program, including— "(1) developing and implementing a systematic procedure for transferring, with parental consent, Head Start program records for each participating

parts in the schools (including teachers, social workers, health staff, and local educational agency liaisons designated under section 722(g)(1)(J)(ii) of the
McKinney-Vento Homeless Assistance Act (42
U.S.C. 11432(g)(1)(J)(ii))) to facilitate coordination
of programs;

"(3) developing continuity of developmentally appropriate curricula and practice between the Head Start agency and local educational agency to ensure an effective transition and appropriate shared expectations for children's learning and development as the children make the transition to school;

"(4) conducting meetings involving parents, kindergarten or elementary school teachers, and Head Start teachers to discuss the educational, developmental, and other needs of individual children;

"(5) organizing and participating in joint training, including transition-related training of school staff and Head Start staff;

"(6) developing and implementing a family outreach and support program, in cooperation with entities carrying out parental involvement efforts under title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.), and family outreach and support efforts under subtitle B

1	of title VII of the McKinney-Vento Homeless Assist-
2	ance Act (42 U.S.C. 11431 et seq.), taking into con-
3	sideration the language needs of limited English pro-
4	ficient parents;
5	"(7) assisting families, administrators, and
6	teachers in enhancing educational and developmental
7	continuity and continuity of parental involvement in
8	activities between Head Start services and elemen-

"(8) linking the services provided in such Head Start program with the education services, including services relating to language, literacy, and numeracy, provided by such local educational agency;

"(9) helping parents understand the importance of parental involvement in a child's academic success while teaching the parents strategies for maintaining parental involvement as their child moves from the Head Start program to elementary school;

"(10) developing and implementing a system to increase program participation of underserved populations of eligible children, including children with disabilities, homeless children, children in foster care, and limited English proficient children; and

tary school classes;

1	"(11) coordinating activities and collaborating
2	to ensure that curricula used in the Head Start pro-
3	gram is aligned with State early learning standards
4	with regard to cognitive, social, emotional, and phys-
5	ical competencies that children entering kinder-
6	garten are expected to demonstrate.".
7	SEC. 12. SUBMISSION OF PLANS TO GOVERNORS.
8	Section 643 of the Head Start Act (42 U.S.C. 9838)
9	is amended—
10	(1) in the first sentence—
11	(A) by inserting "for approval" after "sub-
12	mitted to the chief executive officer of the
13	State"; and
14	(B) by striking "45" and inserting "30";
15	and
16	(2) in the last sentence, by inserting "to Indian
17	and migrant and seasonal Head Start programs in
18	existence on the date of enactment of the Head
19	Start Improvements for School Readiness Act, or"
20	after "other assistance".
21	SEC. 13. PARTICIPATION IN HEAD START PROGRAMS.
22	Section 645(a) of the Head Start Act (42 U.S.C.
23	9840(a)) is amended—
24	(1) in paragraph (1)(A), by inserting "130 per-
25	cent of" after "below": and

1	(2) by adding at the end the following:
2	"(3)(A) In this paragraph:
3	"(i) The term 'dependent' has the meaning
4	given the term in paragraphs (2)(A) and (4)(A)(i) of
5	section 401(a) of title 37, United States Code.
6	"(ii) The terms 'member' and 'uniformed serv-
7	ices' have the meanings given the terms in para-
8	graphs (23) and (3), respectively, of section 101 of
9	title 37, United States Code.
10	"(B) The following amounts of pay and allowance of
11	a member of the uniformed services shall not be consid-
12	ered to be income for purposes of determining the eligi-
13	bility of a dependent of such member for programs funded
14	under this subchapter:
15	"(i) The amount of any special pay payable
16	under section 310 if title 37, United States Code, re-
17	lating to duty subject to hostile fire or imminent
18	danger.
19	"(ii) The amount of basic allowance payable
20	under section 403 of such title, including any such
21	amount that is provided on behalf of the member for
22	housing that is acquired or constructed under the al-
23	ternative authority for the acquisition and improve-
24	ment of military housing under subchapter IV of

1	chapter 169 of title 10, United States Code, or any
2	other related provision of law.
3	"(4) After demonstrating a need through a commu-
4	nity needs assessment, a Head Start agency may apply
5	to the Secretary to convert part-day sessions, particularly
6	consecutive part-day sessions, into full-day sessions.".
7	SEC. 14. EARLY HEAD START PROGRAMS.
8	Section 645A of the Head Start Act (42 U.S.C.
9	9840a) is amended—
10	(1) by striking the section heading and insert-
11	ing the following:
12	"SEC. 645A. EARLY HEAD START PROGRAMS.";
13	(2) in subsection (b)—
14	(A) in paragraph (4), by striking "provide
15	services to parents to support their role as par-
16	ents" and inserting "provide additional services
17	to parents to support their role as parents (in-
18	cluding parenting skills training and training in
19	basic child development)";
20	(B) by redesignating paragraphs (5), (6),
21	(7), (8), and (9) as paragraphs (6), (7), (10),
22	(11), and (12), respectively;
23	(C) by inserting after paragraph (4) the
24	following:

1	"(5) where appropriate and in conjunction with
2	services provided under this section to the children's
3	immediate families (or as approved by the Sec-
4	retary), provide home-based services to family child
5	eare homes and kin earegivers earing for infants and
6	toddlers who also participate in Early Head Start
7	programs, to provide continuity in supporting the
8	children's physical, social, emotional, and intellectual
9	development;";
10	(D) in paragraph (6), as redesignated by
11	subparagraph (B)—
12	(i) by inserting "(including home-
13	based services)" after "with services"; and
14	(ii) by inserting ", and family support
15	services" after "health services";
16	(E) by inserting after paragraph (7), as re-
17	designated by subparagraph (B), the following
18	"(8) develop and implement a systematic proce-
19	dure for transitioning children and parents from an
20	Early Head Start program into a Head Start pro-
21	gram or another local early childhood education pro-
22	gram;
23	"(9) establish channels of communication be-
24	tween staff of Early Head Start programs and staff
25	of Head Start programs or other local early child-

1	hood education programs, to facilitate the coordina-
2	tion of programs;"; and
3	(F) in paragraph (11), as redesignated by
4	subparagraph (B)—
5	(i) by striking "and providers" and in-
6	serting ", providers"; and
7	(ii) by inserting ", and the agencies
8	responsible for administering section 106
9	of the Child Abuse Prevention and Treat-
10	ment Act (42 U.S.C. 5106a) and parts B
11	and E of title IV of the Social Security Act
12	(42 U.S.C. 620 et seq. and 670 et seq.)"
13	after "(20 U.S.C. 1400 et seq.)";
14	(3) in subsection (d)—
15	(A) in paragraph (1), by inserting ", in-
16	eluding tribal governments and entities oper-
17	ating migrant and seasonal Head Start pro-
18	grams" after "subchapter"; and
19	(B) in paragraph (2), by inserting ", in-
20	cluding community-based organizations" after
21	"private entities";
22	(4) in subsection (g)(2)(B), by striking clause
23	(iv) and inserting the following:
24	"(iv) providing professional develop-
25	ment and personnel enhancement activi-

1	ties, including the provision of funds to re-
2	cipients of grants under subsection (a), re-
3	lating to—
4	"(I) effective methods of con-
5	ducting parent education, home vis-
6	iting, and promoting quality early
7	childhood development;
8	"(II) recruiting and retaining
9	qualified staff; and
10	"(III) increasing program partici-
11	pation for underserved populations of
12	eligible children.";
13	(5) by adding at the end the following:
14	"(h) STAFF QUALIFICATIONS AND DEVELOPMENT.—
15	"(1) CENTER-BASED STAFF.—The Secretary
16	shall ensure that, not later than September 30,
17	2010, all teachers providing direct services to Early
18	Head Start children and families in Early Head
19	Start centers have a minimum of a child develop-
20	ment associate credential or an associate degree, and
21	have been trained (or have equivalent course work)
22	in early childhood development.
23	"(2) Home visitor staff.—
24	"(A) STANDARDS.—In order to further en-
25	hance the quality of home visiting services pro-

1	vided to families of children participating in
2	home-based, center-based, or combination pro-
3	gram options under this subchapter, the Sec-
4	retary shall establish standards for training,
5	qualifications, and the conduct of home visits
6	for home visitor staff in Early Head Start pro-
7	grams.
8	"(B) Contents.—The standards for
9	training, qualifications, and the conduct of
10	home visits shall include content related to—
11	"(i) structured child-focused home vis-
12	iting that promotes parents' ability to sup-
13	port the child's cognitive, social, emotional,
14	and physical development;
15	"(ii) effective strengths-based parent
16	education, including methods to encourage
17	parents as their child's first teachers;
18	"(iii) early childhood development
19	with respect to children from birth through
20	age 3;
21	"(iv) methods to help parents promote
22	emergent literacy in their children from
23	birth through age 3, including use of re-
24	search-based strategies to support the de-
25	velopment of literacy and language skills

1	for children who are limited English pro-
2	ficient;
3	"(v) health, vision, hearing, and devel-
4	opmental screenings;
5	"(vi) strategies for helping families
6	coping with crisis; and
7	"(vii) the relationship of health and
8	well-being of pregnant women to prenatal
9	and early child development.".
10	SEC. 15. APPEALS, NOTICE, AND HEARING AND RECORDS
11	AND AUDITS.
12	(a) Appeals.—Section 646(a) of the Head Start Act
13	(42 U.S.C. 9841(a)) is amended by striking paragraphs
14	(3) and (4) and inserting the following:
15	"(3) financial assistance under this subchapter
16	may be terminated or reduced, and an application
17	for funding may be denied, after the recipient has
18	been afforded reasonable notice and opportunity for
19	a full and fair hearing, including—
20	"(A) a right to file a notice of appeal of a
21	decision within 30 days of notice of the decision
22	from the Secretary; and
23	"(B) access to a full and fair hearing of
24	the appeal, not later than 120 days from receipt
25	by the Secretary of the notice of appeal;

1	"(4) the Secretary shall develop and publish
2	procedures (including mediation procedures) to be
3	used in order to—
4	"(A) resolve in a timely manner conflicts
5	potentially leading to an adverse action be-
6	tween
7	"(i) recipients of financial assistance
8	under this subchapter; and
9	"(ii) delegate agencies or Head Start
10	Parent Policy Councils;
11	"(B) avoid the need for an administrative
12	hearing on an adverse action; and
13	"(C) prohibit a Head Start agency from
14	expending financial assistance awarded under
15	this subchapter for the purpose of paying legal
16	fees pursuant to an appeal under paragraph
17	(3), except that such fees shall be reimbursed
18	by the Secretary if the agency prevails in such
19	decision; and
20	"(5) the Secretary may suspend funds to a
21	grantee for not more than 30 days.".
22	(b) RECIPIENTS.—Section 647(a) of the Head Start
23	Act (42 U.S.C. 9842(a)) is amended by striking "Each
24	recipient of" and inserting "Each Head Start agency,
25	Head Start center, or Early Head Start center receiving".

1	(e) Accounting.—Section 647 of the Head Start
2	Act (42 U.S.C. 9842) is amended by adding at the end
3	the following:
4	"(e) Each Head Start agency, Head Start center, or
5	Early Head Start center receiving financial assistance
6	under this subchapter shall maintain, and annually submit
7	to the Secretary, a complete accounting of its administra-
8	tive expenses, including expenses for salaries and com-
9	pensation funded under this subchapter and provide such
10	additional documentation as the Secretary may require."
11	SEC. 16. TECHNICAL ASSISTANCE AND TRAINING.
12	Section 648 of the Head Start Act (42 U.S.C. 9843)
13	is amended—
14	(1) in subsection (a)(2), by striking "(b) and
15	(e)" and inserting "(b), (e), and (d)";
16	(2) by redesignating subsections (b) through (e)
17	as subsections (e) through (f), respectively;
18	(3) by inserting after subsection (a) the fol-
19	lowing:
20	"(b) The Secretary shall make available funds set
21	aside in section 640(a)(2)(C)(ii) to support a regional or

State system of early childhood education training and

technical assistance that improves the capacity of Head

Start programs to deliver services in accordance with the

1	attention to the standards described in subparagraphs (A)
2	and (B) of such section. The Secretary shall—
3	"(1) ensure that agencies with demonstrated
4	expertise in providing high-quality training and tech-
5	nical assistance to improve the delivery of Head
6	Start services, including the State Head Start Asso-
7	ciations, State agencies, migrant and seasonal Head
8	Start programs, and other entities providing training
9	and technical assistance in early education, for the
10	region or State are included in the planning and co-
11	ordination of the system; and
12	"(2) encourage States to supplement the funds
13	authorized in section 640(a)(2)(C)(ii) with Federal,
14	State, or local funds other than Head Start funds,
15	to expand training and technical assistance activities
16	beyond Head Start agencies to include other pro-
17	viders of other early childhood services within a re-
18	gion or State.";
19	(4) in subsection (d), as so redesignated—
20	(A) in paragraph (1)(B)(ii), by striking
21	"educational performance measures" and in-
22	serting "measures";
23	(B) in paragraph (2), by inserting "and
24	for activities described in section 1221(b)(3) of
25	the Elementary and Secondary Education Act

1	of 1965 (20 U.S.C. 6371(b)(3))" after "chil-
2	dren with disabilities";
3	(C) in paragraph (5), by inserting ", in-
4	eluding assessing the needs of homeless children
5	and their families" after "needs assessment";
6	(D) in paragraph (10), by striking "; and"
7	and inserting a semicolon;
8	(E) in paragraph (11), by striking the pe-
9	riod and inserting a semicolon; and
10	(F) by adding at the end the following:
11	"(12) assist Head Start agencies and programs
12	in increasing the program participation of homeless
13	children;
14	"(13) provide training and technical assistance
15	to members of governing bodies to ensure that the
16	members can fulfill the functions described in sec-
17	tion 641(a)(4);
18	"(14) provide training and technical assistance
19	to Head Start agencies to assist such agencies in
20	conducting self-assessments; and
21	"(15) assist Head Start agencies and Head
22	Start programs in improving outreach to, and qual-
23	ity of services available to, limited English proficient
24	children and their families, including such services
25	to help such families learn English, particularly in

communities that have experienced a large percent-
age increase in the population of limited English
proficient individuals, as measured by the Bureau of
the Census.";
(5) in subsection (e), as so redesignated, by in-
serting "including community-based organizations,"
after "nonprofit entities";
(6) in subsection (f), as so redesignated, by in-
serting "or providing services to children determined
to be abused or neglected, training for personnel
providing services to children referred by entities
providing child welfare services or receiving child
welfare services," after "English language),"; and
(7) by adding at the end the following:
"(g) The Secretary shall provide, either directly or
through grants or other arrangements, funds for training
of Head Start personnel in addressing the unique needs
of migrant and seasonal farmworking families, families
with limited English proficiency, and homeless families.
"(h) Funds used under this section shall be used to
provide high quality, sustained, and intensive, training
and technical assistance in order to have a positive and
lasting impact on classroom instruction. Funds shall be
used to carry out activities related to 1 or more of the

25 following:

1	"(1) Education and early childhood develop-
2	ment.
3	"(2) Child health, nutrition, and safety.
4	"(3) Family and community partnerships.
5	"(4) Other areas that impact the quality or
6	overall effectiveness of Head Start programs.
7	"(i) Funds used under this section for training shall
8	be used for needs identified annually by a grant applicant
9	or delegate agency in its program improvement plan, ex-
10	cept that funds shall not be used for long-distance travel
11	expenses for training activities—
12	"(1) available locally or regionally; or
13	"(2) substantially similar to locally or regionally
14	available training activities.
15	"(j)(1) To support local efforts to enhance early lan-
16	guage and preliteracy development of children in Head
17	Start programs, and to provide the children with high-
18	quality oral language skills, and environments that are
19	rich in literature, in which to acquire language and
20	preliteracy skills, each Head Start agency, in coordination
21	with the appropriate State office and the relevant State
22	Head Start collaboration office, shall ensure that all of
23	the agency's Head Start teachers receive ongoing training
24	in language and emergent literacy (referred to in this sub-
25	section as 'literacy training'), including appropriate cur-

- 1 ricula and assessments to improve instruction and learn-
- 2 ing. Such training shall include training in methods to
- 3 promote phonological and phonemic awareness and vocab-
- 4 ulary development in an age-appropriate and culturally
- 5 and linguistically appropriate manner.
- 6 "(2) The literacy training shall be provided at the
- 7 local level in order—
- 8 "(A) to be provided, to the extent feasible, in
- 9 the context of the Head Start programs of the State
- 10 involved and the children the program serves; and
- 11 "(B) to be tailored to the early childhood lit-
- 12 eracy background and experience of the teachers in-
- 13 volved.
- 14 "(3) The literacy training shall be culturally and lin-
- 15 guistically appropriate and support children's development
- 16 in their home language.
- 17 "(4) The literacy training shall include training in
- 18 how to work with parents to enhance positive language
- 19 and early literacy development at home.
- 20 "(5) The literacy training shall include specific meth-
- 21 ods to best address the needs of children who are English
- 22 language learners or are limited English proficient.
- 23 "(6) The literacy training shall include specific meth-
- 24 ods to best address the needs of children who have speech

1	and language delays, including problems with articulation,
2	or have other disabilities.".
3	SEC. 17. STAFF QUALIFICATION AND DEVELOPMENT.
4	Section 648A of the Head Start Act (42 U.S.C.
5	9843a) is amended—
6	(1) in subsection (a)—
7	(A) by striking paragraph (2) and insert-
8	ing the following:
9	"(2) Degree requirements.—
10	"(A) In General.—The Secretary shall
11	ensure that—
12	"(i) not later than September 30,
13	2010, all Head Start teachers in center-
14	based programs have at least—
15	"(I)(aa) an associate degree (or
16	equivalent coursework) relating to
17	early childhood; or
18	"(bb) an associate degree in a re-
19	lated educational area and, to the ex-
20	tent practicable, coursework relating
21	to early childhood; and
22	"(H) demonstrated teaching com-
23	petencies, as determined by the pro-
24	gram director involved (including, at a
25	minimum, an appropriate level of lit-

1	eracy, a demonstrated capacity to be
2	highly engaged with children, and a
3	demonstrated ability to effectively im-
4	plement an early childhood cur-
5	riculum); and
6	"(ii) not later than September 30,
7	2008, all Head Start curriculum specialists
8	and education coordinators in center-based
9	programs have—
10	"(I) the capacity to offer assist-
11	ance to other teachers in the imple-
12	mentation and adaptation of curricula
13	to the group and individual needs of a
14	class; and
15	"(H)(aa) a baccalaureate or ad-
16	vanced degree relating to early child-
17	hood; or
18	"(bb) a baccalaureate or ad-
19	vanced degree and coursework equiva-
20	lent to a major relating to early child-
21	hood;
22	"(iii) not later than September 30,
23	2008, all Head Start teaching assistants in
24	center-based programs have—

117

1	"(I) at least a child development
2	associate eredential;
3	"(H) enrolled in a program lead-
4	ing to an associate or baccalaureate
5	degree; or
6	"(III) enrolled in a child develop-
7	ment associate eredential program to
8	be completed within 2 years; and
9	"(iv) not later than September 30,
10	2011—
11	"(I) in States that have estab-
12	lished teacher requirements for State
13	prekindergarten programs, all Head
14	Start teachers in center-based pro-
15	grams —
16	"(aa) if such requirements
17	are not less than those require-
18	ments described in subclause
19	(H), meet such teacher require-
20	ments for State prekindergarten
21	programs; and
22	"(bb) if such requirements
23	are less than those requirements
24	described in subclause (II), meet

1	the requirements described in
2	subclause (II); and
3	"(II) in States that do not have
4	teacher requirements for their State
5	prekindergarten programs, 50 percent
6	of all Head Start teachers in each
7	center-based program have a bacca-
8	laureate degree relating to early child-
9	hood (or a related educational area or
10	a baccalaureate degree that meets
11	State specialized training require-
12	ments for prekindergarten teachers,
13	such as State licensure, endorsement,
14	or certification for prekindergarten or
15	other early childhood area), and dem-
16	onstrated teaching competencies, as
17	determined by the program director
18	involved (including, at a minimum, an
19	appropriate level of literacy, a dem-
20	onstrated capacity to be highly en-
21	gaged with children, and a dem-
22	onstrated ability to effectively imple-
23	ment an early childhood curriculum).
24	"(B) TEACHER IN-SERVICE REQUIRE-
25	MENT.—Each Head Start teacher shall attend

1	an average of not less than 15 clock hours of
2	professional development per year. Such profes-
3	sional development shall be high quality, sus-
4	tained, intensive, and classroom-focused in
5	order to have a positive and lasting impact on
6	elassroom instruction and the teacher's per-
7	formance in the classroom, and regularly evalu-
8	ated for effectiveness.
9	"(C) Progress.—
10	"(i) Report.—The Secretary shall—
11	"(I) require Head Start agencies
12	to
13	"(aa) demonstrate con-
14	tinuing progress each year to
15	reach the result described in sub-
16	paragraph (A); and
17	"(bb) submit to the Sec-
18	retary a report indicating the
19	number and percentage of class-
20	room instructors in center-based
21	programs with child development
22	associate credentials or associate,
23	baccalaureate, or graduate de-
24	grees; and

1	"(H) compile and submit a sum-
2	mary of all program reports described
3	in subclause (I)(bb) to the Committee
4	on Education and the Workforce of
5	the House of Representatives and the
6	Committee on Health, Education,
7	Labor, and Pensions of the Senate.
8	"(ii) Demonstrate progress.—A
9	Head Start agency may demonstrate
10	progress by partnering with institutions of
11	higher education or other programs that
12	recruit, train, place, and support college
13	students to deliver an innovative early
14	learning program to preschool children.
15	"(D) SERVICE REQUIREMENTS.—The Sec-
16	retary shall establish requirements to ensure
17	that, in order to enable Head Start agencies to
18	comply with the requirements of subparagraph
19	(A), individuals who receive financial assistance
20	under this subchapter to pursue a degree de-
21	scribed in subparagraph (A) shall—
22	"(i) teach or work in a Head Start
23	program for a minimum of 3 years after
24	receiving the degree: or

1	"(ii) repay the total or a prorated
2	amount of the financial assistance received
3	based on the length of service completed
4	after receiving the degree."; and
5	(B) by striking paragraphs (3) and (4) and
6	inserting the following:
7	"(3) WAIVER.—
8	"(A) In GENERAL.—On request, the Sec-
9	retary may grant a waiver of the postsecondary
10	degree requirements of paragraph (2) for 1 or
11	more Head Start agencies, either individually,
12	statewide, or throughout a region, that can
13	demonstrate—
14	"(i) that continuing aggressive state-
15	wide and national efforts have been unsue-
16	cessful at recruiting an individual to serve
17	as a Head Start teacher or curriculum spe-
18	cialist or education coordinator who meets
19	the requirements of paragraph (2)(A);
20	"(ii) limited access to degree pro-
21	grams (including quality distance learning
22	programs), due to the remote location of
23	the program involved or

1	"(iii) that Head Start staff members
2	are, as of the day the waiver is granted,
3	enrolled in a program that—
4	"(I) grants the required degree;
5	and
6	"(II) will be completed within 1
7	year.
8	"(B) LIMITATION.—An agency that re-
9	ceives a waiver under subparagraph (A) shall
10	ensure that Head Start teachers for the agency,
11	as of the day the waiver is granted, who have
12	not met the postsecondary degree requirements
13	of paragraph (2) but are otherwise highly quali-
14	fied and competent shall be directly and appro-
15	priately supervised by a teacher who has met or
16	exceeded the requirements of this subchapter.
17	"(C) DURATION.—The Secretary may not
18	grant a waiver under subparagraph (A) for a
19	period that exceeds 1 year.";
20	(2) in subsection (e)—
21	(A) in paragraph (2), by striking "and" at
22	the end;
23	(B) in paragraph (3), by striking the pe-
24	riod and inserting "; and"; and
25	(C) by adding at the end the following:

1	"(4) promote the use of appropriate strategies
2	to meet the needs of special populations (including
3	limited English proficient populations).";
4	(3) in subsection (d)(3)(C) by inserting ", in-
5	eluding a center," after "any agency"; and
6	(4) by adding at the end the following:
7	"(f) Professional Development Plans.—Every
8	Head Start agency and center shall create, in consultation
9	with employees of the agency or center (including family
10	service workers), a professional development plan for em-
11	ployees who provide direct services to children, including
12	a plan for classroom teachers, curriculum specialists, and
13	education coordinators to meet the requirements set forth
14	in subsection (a).".
15	SEC. 18. TRIBAL COLLEGES AND UNIVERSITIES HEAD
16	START PARTNERSHIP.
17	The Head Start Act (42 U.S.C. 9831 et seq.) is
18	amended by inserting after section 648A the following:
19	"SEC. 648B. TRIBAL COLLEGE OR UNIVERSITY HEAD START
20	PARTNERSHIP PROGRAM.
21	"(a) Purpose.—The purpose of this section is to
22	promote social competencies and school readiness in In-
23	dian children.
24	"(b) Tribal College or University Head Start
~ ~	PARTNERSHIP PROGRAM —

1	"(1) Grants.—The Secretary is authorized to
2	award grants, for periods of not less than 5 years,
3	to Tribal Colleges and Universities to—
4	"(A) implement education programs that
5	include education concerning tribal culture and
6	language and increase the number of associate,
7	baccalaureate, and graduate degrees in early
8	ehildhood education and related fields that are
9	earned by Indian Head Start agency staff mem-
10	bers, parents of children served by such an
11	agency, and members of the tribal community
12	involved;
13	"(B) develop and implement the programs
14	under subparagraph (A) in technology-mediated
15	formats, including providing the programs
16	through such means as distance learning and
17	use of advanced technology, as appropriate; and
18	"(C) provide technology literacy programs
19	for Indian Head Start agency staff members
20	and children and families of children served by
21	such an agency.
22	"(2) STAFFING.—The Secretary shall ensure
23	that the American Indian Programs Branch of the
24	Head Start Bureau of the Department of Health
25	and Human Services shall have staffing sufficient to

1	administer the programs under this section and to
2	provide appropriate technical assistance to Triba
3	Colleges and Universities receiving grants under this
4	section.
5	"(e) Application.—Each Tribal College or Univer-
6	sity desiring a grant under this section shall submit ar
7	application to the Secretary, at such time, in such manner
8	and containing such information as the Secretary may re-
9	quire, including a certification that the Tribal College or
10	University has established a partnership with 1 or more
11	Indian Head Start agencies for the purpose of conducting
12	the activities described in subsection (b).
13	"(d) Authorization of Appropriations.—There
14	are authorized to be appropriated to carry out this section
15	\$10,000,000 for fiscal year 2006 and such sums as may
16	be necessary for each of fiscal years 2007 through 2010
17	"(e) Definitions.—In this section:
18	"(1) Institution of Higher Education.—
19	The term 'institution of higher education' has the
20	meaning given such term in section 101(a) of the
21	Higher Education Act of 1965 (20 U.S.C. 1001(a))
22	"(2) Tribal college or university.—The
23	term 'Tribal College or University'—

1	"(A) has the meaning given such term in
2	section 316 of the Higher Education Act of
3	1965 (20 U.S.C. 1059c); and
4	"(B) means an institution determined to
5	be accredited or a candidate for accreditation
6	by a nationally recognized accrediting agency or
7	association.".
8	SEC. 19. RESEARCH, DEMONSTRATIONS, AND EVALUATION.
9	Section 649 of the Head Start Act (42 U.S.C. 9844)
10	is amended—
11	(1) in subsection (a)(1)(B), by inserting "and
12	children determined to be abused or neglected" after
13	"children with disabilities";
14	(2) in subsection (d)—
15	(A) in paragraph (8), by adding "and"
16	after the semicolon;
17	(B) by striking paragraph (9);
18	(C) by redesignating paragraph (10) as
19	paragraph (9); and
20	(D) by striking the last sentence;
21	(3) in subsection (g)—
22	(A) in paragraph $(1)(A)$ —
23	(i) by striking clause (i); and

1	(ii) by redesignating clauses (ii) and
2	(iii) as clauses (i) and (ii), respectively;
3	and
4	(B) in paragraph (7)(C)—
5	(i) in clause (i)(I), by striking "2003"
6	and inserting "2007"; and
7	(ii) in clause (ii), by striking "Labor
8	and Human Resources" and inserting
9	"Health, Education, Labor, and Pen-
10	sions"; and
11	(4) by striking subsection (h) and inserting the
12	following:
13	"(h) National Academy of Sciences Study.—
14	"(1) IN GENERAL.—The Secretary shall enter
15	into a contract with the Board on Children, Youth,
16	and Families of the National Research Council, the
17	Board on Testing and Assessments, and the Insti-
18	tute of Medicine, of the National Academy of
19	Sciences to establish an independent panel of experts
20	to review and synthesize research and theories in the
21	social, behavioral, and biological sciences regarding
22	early childhood, and make recommendations with re-
23	gard to each of the following:
24	"(A) Age- and developmentally appropriate
25	Head Start academic requirements and out-

1	comes, including the standards described in sec-
2	tion $641A(a)(1)(B)(ii)$.
3	"(B) Differences in the type, length, mix,
4	and intensity of services that are necessary to
5	ensure that children from challenging family or
6	social backgrounds (including low-income chil-
7	dren, children with disabilities, and limited
8	English proficient children) enter kindergarten
9	ready to succeed.
10	"(C) Appropriate assessments of young
11	children for the purposes of improving instruc-
12	tion, services, and program quality, including—
13	"(i) formal and systematic observa-
14	tional assessments in a child's natural en-
15	vironment;
16	"(ii) assessments of children's devel-
17	opment through parent and provider inter-
18	views;
19	"(iii) appropriate accommodations for
20	children with disabilities and limited
21	English proficient children;
22	"(iv) appropriate assessments for chil-
23	dren with disabilities, limited English pro-
24	ficient children, and children from different
25	cultural backgrounds; and

1	"(v) other assessments used in Head
2	Start programs.
3	"(D) Identification of existing, or rec-
4	ommendations for the development of, scientif-
5	ically based, valid and reliable assessments that
6	are capable of measuring child outcomes in the
7	domains important to school readiness, includ-
8	ing language skills, prereading ability,
9	premathematics ability, cognitive ability, sci-
10	entific ability, social and emotional develop-
11	ment, and physical development;
12	"(E) Appropriate use and application of
13	valid and reliable assessments for Head Start
14	programs identified in accordance with subpara-
15	graph (D).
16	"(2) Composition.—
17	"(A) In General.—The panel described
18	in paragraph (1) shall consist of multiple ex-
19	perts in each of the following areas:
20	"(i) Child development (including cog-
21	nitive, social, emotional, and physical de-
22	velopment) and child education (including
23	approaches to learning).

1	"(ii) Professional development, includ-
2	ing preparation of individuals who teach
3	young children.
4	"(iii) Assessment of young children
5	(including children with disabilities and
6	limited English proficient children), includ-
7	ing screening, diagnostic, and classroom-
8	based instructional assessment.
9	"(B) Representatives.—The panel de-
10	scribed in paragraph (1) shall be selected and
11	appointed by the National Academy of Sciences,
12	after consultation with the Secretary of Health
13	and Human Services.
14	"(3) TIMING.—
15	"(A) ESTABLISHMENT.—Not later than 90
16	days after the date of enactment of the Head
17	Start Improvements for School Readiness Act,
18	the Board on Children, Youth, and Families of
19	the National Research Council, the Board on
20	Testing and Assessments, and the Institute of
21	Medicine, of the National Academy of Sciences
22	shall establish the panel described in paragraph

(1), including selecting and appointing the

members of the panel. Representatives de-

23

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I	sembed in paragraph (2) shall be selected and
2	appointed after consultation with the Secretary.
3	"(B) RECOMMENDATIONS.—Not later than
4	1 year after the panel described in paragraph
5	(1) is established, the panel shall complete, and
6	submit to the Secretary a report containing, the
7	recommendations described in paragraph (1).
8	The Secretary shall not implement the amend-
9	ments made to section 641A(a)(1)(B)(ii) by the
10	Head Start Improvements for School Readiness
11	Act until the panel submits the report.
12	"(4) Application of Panel Report.—The
13	Secretary shall use the results of the review and rec-
14	ommendations described in paragraph (1) to (where
15	appropriate) develop, inform, and revise—
16	"(A) the educational standards, and the
17	performance measures, described in section
18	641A; and
19	"(B) the assessments utilized in the Head
20	Start programs.
21	"(i) Services to Limited English Proficient
22	CHILDREN AND FAMILIES.—
23	"(1) STUDY.—The Secretary shall conduct a
24	study on the status of limited English proficient

1	children and their families in Head Start or Early
2	Head Start programs.
3	"(2) REPORT.—The Secretary shall prepare
4	and submit to Congress, not later than September
5	2009, a report containing the results of the study,
6	including information on—
7	"(A) the demographics of limited English
8	proficient children from birth through age 5, in-
9	cluding the number of such children receiving
10	Head Start or Early Head Start services and
11	the geographic distribution of children described
12	in this subparagraph;
13	"(B) the nature of Head Start or Early
14	Head Start services provided to limited English
15	proficient children and their families, including
16	the types, content, duration, intensity, and costs
17	of family services, language assistance, and
18	educational services;
19	"(C) procedures in Head Start programs
20	for the assessment of language needs and the
21	transition of limited English proficient children
22	to kindergarten, including the extent to which
23	Head Start programs meet the requirements of
24	section 642A for limited English proficient chil-
25	dren;

1	"(D) the qualifications and training pro-
2	vided to Head Start and Early Head Start
3	teachers serving limited English proficient chil-
4	dren and their families;
5	"(E) the rate of progress made by limited
6	English proficient children and their families in
7	Head Start programs and Early Head Start
8	programs, including—
9	"(i) the rate of progress of the limited
10	English proficient children toward meeting
11	the additional educational standards de-
12	scribed in section 641A(a)(1)(B)(ii) while
13	enrolled in Head Start programs, meas-
14	ured between 1990 and 2004;
15	"(ii) the correlation between such
16	progress and the type of instruction and
17	educational program provided to the lim-
18	ited English proficient children; and
19	"(iii) the correlation between such
20	progress and the health and family services
21	provided by Head Start programs to lim-
22	ited English proficient children and their
23	families; and
24	"(F) the extent to which Head Start pro-
25	grams make use of funds under section

1	640(a)(3) to improve the quality of Head Start
2	services provided to limited English proficient
3	children and their families.".
4	SEC. 20. REPORTS.
5	Section 650 of the Head Start Act (42 U.S.C. 9846)
6	is amended—
7	(1) in subsection (a)—
8	(A) in the matter preceding paragraph (1),
9	by striking "Labor and Human Resources" and
10	inserting "Health, Education, Labor, and Pen-
11	sions'';
12	(B) in paragraph (8), by inserting "home-
13	lessness, children in foster care, children who
14	are abused or neglected," after "ethnic back-
15	ground,"; and
16	(C) in the flush matter at the end by strik-
17	ing "Labor and Human Resources" and insert-
18	ing "Health, Education, Labor, and Pensions";
19	and
20	(2) in subsection (b), by striking "Labor and
21	Human Resources" and inserting "Health, Edu-
22	eation, Labor, and Pensions".
23	SEC. 21. COMPARABILITY OF WAGES.
24	Section 653 of the Head Start Act (42 U.S.C. 9848)
25	is amended—

1	(1) by striking "The Secretary shall take" and
2	inserting "(a) The Secretary shall take";
3	(2) in the first sentence of subsection (a), by
4	striking "or (2)" and inserting "(2) in excess of the
5	salary of the Secretary, in the case of an individual
6	compensated with funds awarded under this sub-
7	chapter or the Community Services Block Grant Act
8	(42 U.S.C. 9901 et seq.); or (3)"; and
9	(3) by adding at the end the following:
10	"(b) If in any fiscal year the restriction described in
11	subsection (a)(2) is violated, the Secretary shall withhold
12	from the base grant of the Head Start agency involved
13	(as defined in section $641A(g)(1)$) for the next fiscal year,
14	an amount equal to the aggregate amount by which the
15	salary that resulted in the violation exceeded the salary
16	of the Secretary.".
17	SEC. 22. LIMITATION WITH RESPECT TO CERTAIN UNLAW-
18	FUL ACTIVITIES.
19	Section 655 of the Head Start Act (42 U.S.C. 9850)
20	is amended by inserting "or in" after "assigned by".
21	SEC. 23. POLITICAL ACTIVITIES.
22	Section 656 of the Head Start Act (42 U.S.C. 9851)
23	is amended—
24	(1) by striking all that precedes "chapter 15"
25	and inserting the following:

1 "SEC. 656. POLITICAL ACTIVITIES.

2	"(a) STATE OR LOCAL AGENCY.—For purposes of";
3	and
4	(2) by striking subsection (b) and inserting the
5	following:
6	"(b) Restrictions.—
7	"(1) In General.—A program assisted under
8	this subchapter, and any individual employed by, or
9	assigned to, a program assessed under this sub-
10	chapter (during the hours in which such individual
11	is working on behalf of such program), shall not en-
12	gage in—
13	"(A) any partisan or nonpartisan political
14	activity or any other political activity associated
15	with a candidate, or contending faction or
16	group, in an election for public or party office;
17	"(B) any activity to provide voters or pro-
18	spective voters with transportation to the polls
19	or similar assistance in connection with any
20	such election; or
21	"(C) any voter registration activity.
22	"(2) Rules and regulations.—The Sec-
23	retary, after consultation with the Director of the
24	Office of Personnel Management, may issue rules
25	and regulations to provide for the enforcement of
26	this section, which may include provisions for sum-

1	mary suspension of assistance or other action nec-
2	essary to permit enforcement on an emergency
3	basis.".
4	SEC. 24. PARENTAL CONSENT REQUIREMENT FOR HEALTH
5	SERVICES.
6	The Head Start Act (42 U.S.C. 9831 et seq.) is
7	amended by adding at the end the following new section:
8	"SEC. 657A. PARENTAL CONSENT REQUIREMENT FOR NON-
9	EMERGENCY INTRUSIVE PHYSICAL EXAMINA-
10	TIONS.
11	"(a) Definition.—The term 'nonemergency intru-
12	sive physical examination' means, with respect to a child,
13	a physical examination that—
14	"(1) is not immediately necessary to protect the
15	health or safety of the child or the health or safety
16	of another individual; and
17	"(2) requires incision or is otherwise invasive,
18	or involves exposure of private body parts.
19	"(b) REQUIREMENT.—A Head Start agency shall ob-
20	tain written parental consent before administration of, or
21	referral for, any health care service provided or arranged
22	to be provided, including any nonemergency intrusive
23	physical examination of a child in connection with partici-
24	pation in a program under this subchapter.

1	"(c) Rule of Construction.—Nothing in this sec-
2	tion shall be construed to prohibit agencies from using es-
3	tablished methods, for handling cases of suspected or
4	known child abuse and neglect, that are in compliance
5	with applicable Federal, State, or tribal law.".
6	SECTION 1. SHORT TITLE.
7	This Act may be cited as the "Head Start Improve-
8	ments for School Readiness Act".
9	SEC. 2. STATEMENT OF PURPOSE.
10	Section 636 of the Head Start Act (42 U.S.C. 9831)
11	is amended by inserting "educational instruction in
12	prereading skills, premathematics skills, and language and
13	through" after "low-income children through".
14	SEC. 3. DEFINITIONS.
15	Section 637 of the Head Start Act (42 U.S.C. 9832)
16	is amended—
17	(1) in paragraph (2), by inserting "(including a
18	$community \hbox{-} based \ organization) "after "nonprofit";$
19	(2) in paragraph (3)(C), by inserting ", includ-
20	ing financial literacy," after "Parent literacy";
21	(3) in paragraph (17), by striking "Mariana Is-
22	lands," and all that follows and inserting "Mariana
23	Islands."; and
24	(4) by adding at the end the following:

1	"(18) The term homeless child means a child
2	described in section 725(2) of the McKinney-Vento
3	Homeless Assistance Act (42 U.S.C. 11434a(2)).
4	"(19) The term 'limited English proficient', used
5	with respect to a child, means a child—
6	"(A) who is enrolled or preparing to enroll
7	in a Head Start program, Early Head Start
8	program, or other early care and education pro-
9	gram;
10	"(B)(i) who was not born in the United
11	States or whose native language is a language
12	other than English;
13	"(ii)(I) who is a Native American, Alaska
14	Native, or a native resident of a United States
15	territory; and
16	"(II) who comes from an environment
17	where a language other than English has had a
18	significant impact on the child's level of English
19	language proficiency; or
20	"(iii) who is migratory, whose native lan-
21	guage is a language other than English, and who
22	comes from an environment where a language
23	other than English is dominant; and

1	"(C) whose difficulty in speaking or under-
2	standing the English language may be sufficient
3	to deny such child—
4	"(i) the ability to successfully achieve
5	in a classroom in which the language of in-
6	struction is English; or
7	"(ii) the opportunity to participate
8	fully in society.
9	"(20) The term 'deficiency' means—
10	"(A) a systemic or substantial failure of an
11	agency in an area of performance that the Sec-
12	retary determines involves—
13	"(i) a threat to the health, safety, or
14	civil rights of children or staff;
15	"(ii) a denial to parents of the exercise
16	of their full roles and responsibilities related
17	to program operations;
18	"(iii) a failure to comply with stand-
19	ards related to early childhood development
20	and health services, family and community
21	partnerships, or program design and man-
22	agement;
23	"(iv) the misuse of funds under this
24	subchapter;

1	"(v) loss of legal status or financial vi-
2	ability, loss of permits, debarment from re-
3	ceiving Federal grants or contracts, or the
4	improper use of Federal funds; or
5	"(vi) failure to meet any other Federal
6	or State requirement that the agency has
7	shown an unwillingness or inability to cor-
8	rect, after notice from the Secretary, within
9	the period specified;
10	"(B) systemic failure of the board of direc-
11	tors of an agency to fully exercise its legal and
12	$fiduciary\ responsibilities;$
13	"(C) substantial failure of an agency to
14	meet the administrative requirements of section
15	644(b);
16	"(D) failure of an agency to demonstrate
17	that the agency attempted to meet the coordina-
18	tion and collaboration requirements with entities
19	described in section $640(a)(5)(D)(iii)(I)$; or
20	"(E) having an unresolved area of non-
21	compliance.
22	"(21) The term 'unresolved area of noncompli-
23	ance' means failure to correct a noncompliance item
24	within 120 days, or within such additional time (if
25	any) authorized by the Secretary, after receiving from

- 1 the Secretary notice of such noncompliance item, pur-
- 2 suant to section 641A(d).
- 3 "(22) The term 'interrater reliability' means the
- 4 extent to which 2 different raters or observers consist-
- 5 ently obtain the same result when using the same as-
- 6 sessment tool.".

7 SEC. 4. FINANCIAL ASSISTANCE FOR HEAD START PRO-

- 8 GRAMS.
- 9 Section 638 of the Head Start Act (42 U.S.C. 9833)
- 10 is amended by inserting "for a period of 5 years" after
- 11 "provide financial assistance to such agency".
- 12 SEC. 5. AUTHORIZATION OF APPROPRIATIONS.
- 13 Section 639 of the Head Start Act (42 U.S.C. 9834)
- 14 is amended to read as follows:
- 15 "SEC. 639. AUTHORIZATION OF APPROPRIATIONS.
- 16 "(a) In General.—There are authorized to be appro-
- 17 priated for carrying out the provisions of this subchapter
- 18 \$7,215,000,000 for fiscal year 2006, \$7,515,000,000 for fis-
- 19 cal year 2007, \$7,815,000,000 for fiscal year 2008, and such
- 20 sums as may be necessary for each of fiscal years 2009 and
- 21 2010.
- 22 "(b) Specific Programs.—From the amount appro-
- 23 priated under subsection (a), the Secretary shall make
- 24 available to carry out research, demonstration, and evalua-
- 25 tion activities, including longitudinal studies under section

1	649, not more than \$20,000,000 for fiscal year 2006, and
2	such sums as may be necessary for each of fiscal years 2007
3	through 2010, of which not more than \$7,000,000 for each
4	of fiscal years 2006 through 2010 shall be available to carry
5	out impact studies under section $649(g)$.".
6	SEC. 6. ALLOTMENT OF FUNDS.
7	(a) Allotment.—Section 640(a) of the Head Start
8	Act (42 U.S.C. 9835(a)) is amended—
9	(1) in paragraph (2)—
10	(A) by striking subparagraph (A) and in-
11	serting the following:
12	"(A) Indian Head Start programs, services for
13	children with disabilities, and migrant and seasonal
14	Head Start programs, except that the Secretary shall
15	reserve for each fiscal year for use by Indian Head
16	Start and migrant and seasonal Head Start pro-
17	grams (referred to in this paragraph as 'covered pro-
18	grams'), on a nationwide basis, a sum that is the
19	total of 4 percent of the amount appropriated under
20	section 639 for that fiscal year (for Indian Head
21	Start programs), and 5 percent of that appropriated
22	amount (for migrant and seasonal Head Start pro-
23	grams), except that—
24	"(i) if reserving the specified percentages for
25	Indian Head Start programs and migrant and

seasonal Head Start programs would reduce the number of children served by Head Start programs, relative to the number of children served on the date of enactment of the Head Start Improvements for School Readiness Act, taking into consideration an appropriate adjustment for inflation, the Secretary shall reserve percentages that approach, as closely as practicable, the specified percentages and that do not cause such a reduction; and

- "(ii) notwithstanding any other provision of this subparagraph, the Secretary shall reserve for each fiscal year for use by Indian Head Start programs and by migrant and seasonal Head Start programs, on a nationwide basis, not less than the amount that was obligated for use by Indian Head Start programs and by migrant and seasonal Head Start programs for the previous fiscal year;";
- (B) by striking subparagraph (C) and inserting the following:
- "(C) training and technical assistance activities that are sufficient to meet the needs associated with program expansion and to foster program and management improvement activities as described in sec-

1	tion 648, in an amount for each fiscal year that is
2	equal to 2 percent of the amount appropriated under
3	section 639 for such fiscal year, of which—
4	"(i) 50 percent shall be made available to
5	Head Start agencies to use directly, or by estab-
6	lishing local or regional agreements with com-
7	munity experts, colleges and universities, or pri-
8	vate consultants, for any of the following train-
9	ing and technical assistance activities, includ-
10	ing—
11	"(I) activities that ensure that Head
12	Start programs meet or exceed the program
13	performance standards described in section
14	641A(a)(1);
15	"(II) activities that ensure that Head
16	Start programs have adequate numbers of
17	trained, qualified staff who have skills in
18	working with children and families, includ-
19	ing children and families who are limited
20	English proficient and children with dis-
21	abilities;
22	"(III) activities to pay expenses, in-
23	cluding direct training for expert consult-
24	ants working with any staff, to improve the

1	management and implementation of Head
2	Start services and systems;
3	"(IV) activities that help ensure that
4	Head Start programs have qualified staff
5	who can promote language skills and lit-
6	eracy growth of children and who can pro-
7	vide children with a variety of skills that
8	have been identified as predictive of later
9	reading achievement, school success, and
10	other educational skills described in section
11	641A;
12	"(V) activities to improve staff quali-
13	fications and to assist with the implementa-
14	tion of career development programs and to
15	encourage the staff to continually improve
16	their skills and expertise, including devel-
17	oping partnerships with programs that re-
18	cruit, train, place, and support college stu-
19	dents in Head Start centers to deliver an
20	innovative early learning program to pre-
21	$school\ children;$
22	"(VI) activities that help local pro-
23	grams ensure that the arrangement, condi-
24	tion, and implementation of the learning
25	environments in Head Start programs are

1	conducive to providing effective program
2	services to children and families;
3	"(VII) activities to provide training
4	necessary to improve the qualifications of
5	Head Start staff and to support staff train-
6	ing, child counseling, health services, and
7	other services necessary to address the needs
8	of children enrolled in Head Start pro-
9	grams, including children from families in
10	crises, children who experience chronic vio-
11	lence or homelessness, and children who ex-
12	perience substance abuse in their families,
13	and children under 3 years of age, where
14	applicable;
15	"(VIII) activities to provide classes or
16	in-service-type programs to improve or en-
17	hance parenting skills, job skills, adult and
18	family literacy, including financial lit-
19	eracy, or training to become a classroom
20	aide or bus driver in a Head Start pro-
21	gram;
22	"(IX) additional activities deemed ap-
23	propriate to the improvement of Head Start
24	agencies' programs, as determined by the

1	agencies' technical assistance and training
2	plans; or
3	"(X) any other activities regarding the
4	use of funds as determined by the Secretary;
5	"(ii) 50 percent shall be made available to
6	the Secretary to support a regional or State sys-
7	tem of early childhood education training and
8	technical assistance, and to assist local programs
9	(including Indian Head Start programs and mi-
10	grant and seasonal Head Start programs) in
11	meeting the standards described in section
12	641A(a)(1); and
13	"(iii) not less than \$3,000,000 of the
14	amount in clause (ii) appropriated for such fis-
15	cal year shall be made available to carry out ac-
16	tivities described in section 648(d)(4);";
17	(C) in subparagraph (D), by striking
18	"agencies;" and inserting "agencies);"; and
19	(D) by adding at the end of the flush matter
20	at the end the following: "In no case shall the
21	Secretary use funds reserved under this para-
22	graph to expand or create additional slots for
23	services in non-Indian and non-migrant and
24	seasonal Head Start programs until the 4 and 5
25	percent amounts specified in subparagraph (A)

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are reached. The Secretary shall assure that any additional funding appropriated in any of fiscal years 2006 through 2010 that is available to the Secretary under the authority of this paragraph shall be used to increase the funding levels of migrant and seasonal Head Start programs and Indian Head Start programs until such point as migrant and seasonal Head Start programs are receiving not less than 5 percent of the total funds appropriated under section 639 and Indian Head Start programs are receiving not less than 4 percent of the total funds appropriated under section 639. After ensuring that the 4 and 5 percent amounts described in subparagraph (A) and the 2 percent amount described in subparagraph (C) have been reached and after allotting the funds reserved under paragraph (3)(A) as specified in paragraph (3)(D), the Secretary may distribute any remaining funds available to the Secretary under this paragraph to covered programs, and if the Secretary decides to distribute such remaining funds available under this paragraph to covered programs, the Secretary shall distribute the funds by distributing 65 percent of the remainder by giving priority to

1	grant recipients in the States serving the small-
2	est percentages (as determined by the Secretary)
3	of children less than 5 years of age from families
4	whose income is below the poverty line, and dis-
5	tributing 35 percent of the remainder on a com-
6	petitive basis. The Secretary shall require each
7	Head Start agency to report at the end of each
8	budget year on how funds provided to carry out
9	$subparagraph\ (C)(i)\ were\ used.";$
10	(2) in paragraph (3)—
11	(A) in subparagraph $(A)(i)(I)$ —
12	(i) by striking "60 percent of such ex-
13	cess amount for fiscal year 1999" and all
14	that follows through "2002, and"; and
15	(ii) by inserting before the semicolon
16	the following: ", 30 percent of such excess
17	amount for fiscal year 2006, and 40 percent
18	of such excess amount for each of fiscal
19	years 2007 through 2010";
20	(B) in subparagraph (B)—
21	(i) in clause (i), by striking "perform-
22	ance standards" and all that follows and
23	inserting "standards and measures pursu-
24	ant to section 641A.":

1	(ii) by striking clause (ii) and insert-
2	ing the following:
3	"(ii) Ensuring that such programs have ade-
4	quate numbers of qualified staff, and that such staff
5	is furnished adequate training, including training to
6	promote the development of language skills,
7	premathematics skills, and prereading in young chil-
8	dren and in working with limited English proficient
9	children, children in foster care, children referred by
10	child welfare services, and children with disabilities,
11	when appropriate.";
12	(iii) by striking clause (iii) and insert-
13	ing the following:
14	"(iii) Developing and financing the salary scales
15	and benefits standards under section 644(a) and sec-
16	tion 653, in order to ensure that salary levels and
17	benefits are adequate to attract and retain qualified
18	staff for such programs.";
19	(iv) by striking clause (iv) and insert-
20	ing the following:
21	"(iv) Using salary increases to—
22	"(I) assist with the implementation of qual-
23	ity programs and improve staff qualifications;
24	"(II) ensure that staff can promote the lan-
25	guage skills and literacy growth of children and

1	can provide children with a variety of skills that
2	have been identified, through scientifically based
3	early reading research, as predictive of later
4	reading achievement, as well as additional skills
5	$identified\ in\ section\ 641A(a)(1)(B)(ii);\ and$
6	"(III) encourage the staff to continually im-
7	prove their skills and expertise by informing the
8	staff of the availability of Federal and State in-
9	centive and loan forgiveness programs for profes-
10	sional development.";
11	(v) in clause (v), by inserting ", in-
12	cluding collaborations to increase program
13	participation by underserved populations of
14	eligible children" before the period; and
15	(vi) by striking clauses (vii) and (viii)
16	and inserting the following:
17	"(vii) Providing assistance to complete postsec-
18	ondary coursework including scholarships or other fi-
19	nancial incentives, such as differential and merit
20	pay, to enable Head Start teachers to improve com-
21	petencies and the resulting child outcomes.
22	"(viii) Promoting the regular attendance and
23	stability of all Head Start children with particular
24	attention to highly mobile children, including chil-
25	dren from migrant and seasonal farmworking fami-

1	lies (where appropriate), homeless children, and chil-
2	dren in foster care.
3	"(ix) Making such other improvements in the
4	quality of such programs as the Secretary may des-
5	ignate.";
6	(C) in subparagraph (C) —
7	(i) in clause (i)(I), by striking the last
8	sentence and inserting "Salary increases, in
9	excess of cost-of-living allowances, provided
10	with such funds shall be subject to the spe-
11	cific standards governing salaries and sal-
12	ary increases established pursuant to section
13	644(a).";
14	(ii) in clause (ii)—
15	(I) in the matter preceding sub-
16	clause (I), by striking "education per-
17	formance" and inserting "additional
18	educational";
19	(II) in subclause (I), by inserting
20	", prereading," after "language";
21	(III) by striking subclause (II)
22	and inserting the following:
23	"(II) to help limited English proficient chil-
24	dren attain the knowledge, skills, and develop-
25	ment specified in section 641A(a)(1)(B)(ii) and

1	to promote the acquisition of the English lan-
2	guage by such children and families;"; and
3	(IV) by striking subclause (IV)
4	and inserting the following:
5	"(IV) to provide education and training
6	necessary to improve the qualifications of Head
7	Start staff, particularly assistance to enable
8	more instructors to be fully competent and to
9	meet the degree requirements under section
10	648A(a)(2)(A), and to support staff training,
11	child counseling, and other services necessary to
12	address the challenges of children participating
13	in Head Start programs, including children
14	from immigrant, refugee, and asylee families,
15	children from families in crisis, homeless chil-
16	dren, children in foster care, children referred to
17	Head Start programs by child welfare agencies,
18	and children who are exposed to chronic violence
19	or substance abuse.";
20	(iii) in clause (iii), by inserting ",
21	educational staff who have the qualifica-
22	tions described in section 648A(a)," after
23	"ratio";

1	(iv) in clause (v), by striking "pro-
2	grams, including" and all that follows and
3	inserting "programs.";
4	(v) by redesignating clause (vi) as
5	clause (x); and
6	(vi) by inserting after clause (v) the
7	following:
8	"(vi) To conduct outreach to homeless families in
9	an effort to increase the program participation of eli-
10	gible homeless children.
11	"(vii) To conduct outreach to migrant and sea-
12	sonal farmworking families and families with limited
13	English proficient children.
14	"(viii) To partner with institutions of higher
15	education and nonprofit organizations, including
16	community-based organizations, that recruit, train,
17	place, and support college students to serve as mentors
18	and reading coaches to preschool children in Head
19	Start programs.
20	"(ix) To upgrade the qualifications and skills of
21	educational personnel to meet the professional stand-
22	ards described in section 648A(a)(1), including cer-
23	tification and licensure as bilingual education teach-
24	ers and for other educational personnel who serve lim-
25	ited English proficient students.";

1	(3) in paragraph (4)—
2	(A) in subparagraph (A), by striking
3	"1998" and inserting "2005"; and
4	(B) by striking subparagraph (B) and in-
5	serting the following:
6	"(B) any amount available after all allotments
7	are made under subparagraph (A) for such fiscal year
8	shall be distributed as follows:
9	"(i) Each State shall receive an amount
10	sufficient to serve the same number of children in
11	Head Start programs in each State as were
12	served on the date of enactment of the Head
13	Start Improvements for School Readiness Act,
14	taking into consideration an appropriate adjust-
15	ment for inflation.
16	"(ii) After ensuring that each State has re-
17	ceived the amount described in clause (i) and
18	after allotting the funds reserved under para-
19	$graph\ (3)(A)$ as specified in paragraph $(3)(D)$,
20	the Secretary shall distribute the remaining bal-
21	ance, by—
22	"(I) distributing 65 percent of the bal-
23	ance by giving priority to States serving the
24	smallest percentages (as determined by the
25	Secretary) of children less than 5 years of

1	age from families whose income is below the
2	poverty line; and
3	"(II) distributing 35 percent of the bal-
4	ance on a competitive basis.";
5	(4) in paragraph (5)—
6	(A) by redesignating subparagraphs (E)
7	and (F) as subparagraphs (F) and (G), respec-
8	tively; and
9	(B) by striking subparagraphs (B), (C), and
10	(D) and inserting the following:
11	" $(B)(i)$ From the reserved sums, the Secretary shall
12	award a collaboration grant to each State to facilitate col-
13	laboration between Head Start agencies and entities (in-
14	cluding the State) that carry out other activities designed
15	to benefit low-income families and children from birth to
16	school entry.
17	"(ii) Grants described in clause (i) shall be used to—
18	"(I) encourage Head Start agencies to collabo-
19	rate with entities involved in State and local plan-
20	ning processes to better meet the needs of low-income
21	families and children from birth to school entry;
22	"(II) encourage Head Start agencies to coordi-
23	nate activities with the State agency responsible for
24	administering the State program carried out under
25	the Child Care and Development Block Grant Act of

1	1990 (42 U.S.C. 9858 et seq.) and entities providing
2	resources and referral services in the State to make
3	full-working-day and full calendar year services
4	available to children;
5	"(III) promote alignment of Head Start services
6	with State early learning and school readiness goals
7	and standards, including the Head Start Child Out-
8	comes Framework;
9	"(IV) promote better linkages between Head
10	Start agencies and other child and family agencies,
11	including agencies that provide health, mental health,
12	or family services, or other child or family supportive
13	services; and
14	"(V) carry out the activities of the State Director
15	of Head Start Collaboration authorized in subpara-
16	graph(D).
17	"(C) In order to improve coordination and delivery
18	of early education services to children in the State, a State
19	that receives a grant under subparagraph (B) shall—
20	"(i) appoint an individual to serve as the State
21	Director of Head Start Collaboration;
22	"(ii) ensure that the State Director of Head
23	Start Collaboration holds a position with sufficient
24	authority and access to ensure that the collaboration

1	described in subparagraph (B) is effective and in-
2	volves a range of State agencies; and
3	"(iii) involve the State Head Start Association
4	in the selection of the Director and involve the Asso-
5	ciation in determinations relating to the ongoing di-
6	rection of the collaboration office.
7	"(D) The State Director of Head Start Collaboration,
8	after consultation with the State Advisory Council described
9	in subparagraph (E), shall—
10	"(i) not later than 1 year after the date of enact-
11	ment of the Head Start Improvements for School
12	Readiness Act, conduct an assessment that—
13	"(I) addresses the needs of Head Start agen-
14	cies in the State with respect to collaborating, co-
15	ordinating services, and implementing State
16	early learning and school readiness goals and
17	standards to better serve children enrolled in
18	Head Start programs in the State;
19	"(II) shall be updated on an annual basis;
20	and
21	"(III) shall be made available to the general
22	public within the State;
23	"(ii) assess the availability of high quality pre-
24	kindergarten services for low-income children in the
25	State:

1	"(iii) develop a strategic plan that is based on
2	the assessment described in clause (i) that will—
3	"(I) enhance collaboration and coordination
4	of Head Start services with other entities pro-
5	viding early childhood programs and services
6	(such as child care and services offered by muse-
7	ums), health care, mental health care, welfare,
8	child protective services, education and commu-
9	nity service activities, family literacy services,
10	reading readiness programs (including such pro-
11	grams offered by public and school libraries),
12	services relating to children with disabilities,
13	other early childhood programs and services for
14	limited English proficient children and homeless
15	children, and services provided for children in
16	foster care and children referred to Head Start
17	programs by child welfare agencies, including
18	agencies and State officials responsible for such
19	services;
20	"(II) assist Head Start agencies to develop
21	a plan for the provision of full-working-day, full
22	calendar year services for children enrolled in
23	Head Start programs who need such care;
24	"(III) assist Head Start agencies to align
25	services with State early learning and school

1	readiness goals and standards and to facilitate
2	collaborative efforts to develop local school readi-
3	ness standards; and
4	"(IV) enable agencies in the State to better
5	coordinate professional development opportuni-
6	ties for Head Start staff, such as by—
7	"(aa) assisting 2- and 4-year public
8	and private institutions of higher education
9	to develop articulation agreements;
10	"(bb) awarding grants to institutions
11	of higher education to develop model early
12	childhood education programs, including
13	practica or internships for students to
14	spend time in a Head Start or prekinder-
15	garten program;
16	"(cc) working with local Head Start
17	agencies to meet the degree requirements de-
18	scribed in section $648A(a)(2)(A)$, including
19	providing distance learning opportunities
20	for Head Start staff, where needed to make
21	higher education more accessible to Head
22	Start staff; and
23	"(dd) enabling the State Head Start
24	agencies to better coordinate outreach to eli-
25	gible families;

"(iv) promote partnerships between Head Start agencies, State governments, and the private sector to help ensure that preschool children from low-income families are receiving comprehensive services to prepare the children to enter school ready to learn;

"(v) consult with the chief State school officer, local educational agencies, and providers of early childhood education and care to conduct unified planning regarding early care and education services at both the State and local levels, including undertaking collaborative efforts to develop and make improvements in school readiness standards;

"(vi) promote partnerships (such as the partnerships involved with the Free to Grow initiative) between Head Start agencies, schools, law enforcement, and substance abuse and mental health treatment agencies to strengthen family and community environments and to reduce the impact on child development of substance abuse, child abuse, domestic violence, and other high risk behaviors that compromise healthy development;

"(vii) promote partnerships between Head Start agencies and other organizations in order to enhance the Head Start curriculum, including partnerships to promote inclusion of more books in Head Start class-

1	rooms and partnerships to promote coordination of
2	activities with the Ready-to-Learn Television pro-
3	$gram\ carried\ out\ under\ subpart\ 3\ of\ part\ D\ of\ title$
4	II of the Elementary and Secondary Education Act
5	of 1965 (20 U.S.C. 6775 et seq.); and
6	"(viii) identify other resources and organizations
7	(both public and private) for the provision of in-kind
8	services to Head Start agencies in the State.
9	" $(E)(i)$ The Governor of the State shall designate or
10	establish a council to serve as the State advisory council
11	on collaboration on early care and education activities for
12	children from birth to school entry (in this subchapter re-
13	ferred to as the 'State Advisory Council').
14	"(ii) The Governor may designate an existing entity
15	to serve as the State Advisory Council, if the entity includes
16	representatives described in subclauses (I) through (XXIV)
17	of clause (iii).
18	"(iii) Members of the State Advisory Council shall in-
19	clude, to the maximum extent possible—
20	"(I) the State Director of Head Start Collabora-
21	tion;
22	"(II) a representative of the appropriate regional
23	office of the Administration for Children and Fami-
24	lies;

1	"(III) a representative of the State educational
2	agency and local educational agencies;
3	"(IV) a representative of institutions of higher
4	education;
5	"(V) a representative (or representatives) of the
6	State agency (or agencies) responsible for health or
7	mental health care;
8	"(VI) a representative of the State agency re-
9	sponsible for teacher professional standards, certifi-
10	cation, and licensing, including prekindergarten
11	teacher professional standards, certification stand-
12	ards, certification, and licensing, where applicable;
13	"(VII) a representative of the State agency re-
14	sponsible for child care;
15	"(VIII) early childhood education professionals,
16	including professionals with expertise in second lan-
17	guage acquisition and instructional strategies in
18	teaching limited English proficient children;
19	"(IX) kindergarten teachers and teachers in
20	grades 1 through 3;
21	"(X) health care professionals;
22	"(XI) child development specialists, including
23	specialists in prenatal, infant, and toddler develop-
24	ment;

1	"(XII) a representative of the State agency re-
2	sponsible for assisting children with developmental
3	disabilities;
4	"(XIII) a representative of the State agency re-
5	sponsible for programs under part C of the Individ-
6	uals with Disabilities Education Act (20 U.S.C. 1431
7	$et \ seq.);$
8	"(XIV) a representative of the State interagency
9	coordinating councils established under section 641 of
10	the Individuals with Disabilities Education Act (20
11	U.S.C. 1441);
12	"(XV) a representative of the State Head Start
13	Association (where appropriate), and other represent-
14	atives of Head Start programs in the State;
15	"(XVI) a representative of the State network of
16	child care resource and referral agencies;
17	"(XVII) a representative of community-based or-
18	ganizations;
19	"(XVIII) a representative of State and local pro-
20	viders of early childhood education and child care;
21	"(XIX) a representative of migrant and seasonal
22	Head Start programs and Indian Head Start pro-
23	grams (where appropriate);
24	"(XX) parents;
25	"(XXI) religious and business leaders;

1	"(XXII) the head of the State library adminis-
2	trative agency;
3	"(XXIII) representatives of State and local orga-
4	nizations and other entities providing professional de-
5	velopment to early care and education providers; and
6	"(XXIV) a representative of other entities deter-
7	mined to be relevant by the chief executive officer of
8	the State.
9	"(iv)(I) The State Advisory Council shall be respon-
10	sible for, in addition to responsibilities assigned to the
11	council by the chief executive officer of the State—
12	"(aa) conducting a periodic statewide needs as-
13	sessment concerning early care and education pro-
14	grams for children from birth to school entry;
15	"(bb) identifying barriers to, and opportunities
16	for, collaboration and coordination between entities
17	carrying out Federal and State child development,
18	child care, and early childhood education programs;
19	"(cc) developing recommendations regarding
20	means of establishing a unified data collection system
21	for early care and education programs throughout the
22	State;
23	"(dd) developing a statewide professional devel-
24	opment and career ladder plan for early care and
25	education in the State: and

1	"(ee) reviewing and approving the strategic
2	plan, regarding collaborating and coordinating serv-
3	ices to better serve children enrolled in Head Start
4	programs, developed by the State Director of Head
5	$Start\ Collaboration\ under\ subparagraph\ (D) (iii).$
6	"(II) The State Advisory Council shall hold public
7	hearings and provide an opportunity for public comment
8	on the needs assessment and recommendations described in
9	subclause (I). The State Advisory Council shall submit a
10	statewide strategic report containing the needs assessment
11	and recommendations described in subclause (I) to the State
12	Director of Head Start Collaboration and the chief executive
13	officer of the State.
14	"(III) After submission of a statewide strategic report
15	under subclause (II), the State Advisory Council shall meet
16	periodically to review any implementation of the rec-
17	ommendations in such report and any changes in State and
18	local needs."; and
19	(5) in paragraph (6)—
20	(A) in subparagraph (A), by striking "7.5
21	percent" and all that follows and inserting "11
22	percent for fiscal year 2006, 13 percent for fiscal
23	year 2007, 15 percent for fiscal year 2008, 17
24	percent for fiscal year 2009, and 18 percent for

1	fiscal year 2010, of the amount appropriated
2	pursuant to section 639(a).";
3	(B) by striking subparagraph (B);
4	(C) in subparagraph $(C)(i)$, by striking "re-
5	quired to be"; and
6	(D) by redesignating subparagraph (C) as
7	subparagraph (B).
8	(b) Service Delivery Models.—Section 640(f) of
9	the Head Start Act (42 U.S.C. 9835(f)) is amended by strik-
10	ing "needs." and inserting "needs, including—
11	"(1) models that leverage the capacity and capa-
12	bilities of the delivery system of early childhood edu-
13	cation and child care; and
14	"(2) procedures to provide for the conversion of
15	part-day programs to full-day programs or part-day
16	slots to full-day slots.".
17	(c) Additional Funds.—Section $640(g)(2)$ of the
18	Head Start Act (42 U.S.C. 9835(g)(2)) is amended—
19	(1) by striking subparagraph (C) and inserting
20	$the\ following:$
21	"(C) the extent to which the applicant has un-
22	dertaken communitywide strategic planning and
23	needs assessments involving other community organi-
24	zations and Federal, State, and local public agencies
25	serving children and families (including organiza-

I	tions and agencies providing family support services
2	and protective services to children and families and
3	organizations serving families in whose homes
4	English is not the language customarily spoken), and
5	individuals, organizations, and public entities serving
6	children with disabilities, children in foster care, and
7	homeless children including the local educational
8	agency liaison designated under section
9	722(g)(1)(J)(ii) of the McKinney-Vento Homeless As-
10	$sistance \ Act \ (42\ U.S.C.\ 11432(g)(1)(J)(ii));";$
11	(2) in subparagraph (D), by striking "other
12	local" and inserting "the State and local";
13	(3) in subparagraph (E), by inserting "would
14	like to participate but" after "community who";
15	(4) in subparagraph (G), by inserting "leverage
16	the existing delivery systems of such services and
17	after "manner that will"; and
18	(5) in subparagraph (H), by inserting ", includ-
19	ing the local educational agency liaison designated
20	under section $722(g)(1)(J)(ii)$ of the McKinney-Vento
21	Homeless Assistance Act (42 U.S.C.
22	11432(g)(1)(J)(ii))," after "community involved".
23	(d) Regulations.—Section 640(i) of the Head Start
24	Act (42 U.S.C. 9835(i)) is amended by inserting "and re-
25	auirements to ensure the appropriate supervision and back-

- 1 ground checks of individuals with whom the agencies con-
- 2 tract to transport those children" before the period.
- 3 (e) Migrant and Seasonal Head Start Pro-
- 4 GRAMS.—Section 640(l) of the Head Start Act (42 U.S.C.
- 5 9835(1)) is amended by striking paragraph (3) and insert-
- 6 ing the following:
- 7 "(3) In carrying out this subchapter, the Secretary
- 8 shall continue the administrative arrangement at the na-
- 9 tional or regional level for meeting the needs of Indian chil-
- 10 dren and children of migrant and seasonal farmworkers
- 11 and shall ensure—
- 12 "(A) that appropriate funding is provided to
- 13 meet such needs, including training and technical as-
- sistance provided by staff with knowledge of and expe-
- 15 rience in working with such populations; and
- 16 "(B) the appointment of a national migrant and
- 17 seasonal Head Start program collaboration director
- and a national Indian Head Start collaboration di-
- 19 rector.
- 20 "(4)(A) For the purposes of paragraph (3), the Sec-
- 21 retary shall conduct an annual consultation in each affected
- 22 Head Start region, with tribal governments operating Head
- 23 Start and Early Head Start programs.
- 24 "(B) The consultations shall be for the purpose of better
- 25 meeting the needs of American Indian and Alaska Native

- 1 children and families pertinent to subsections (a), (b), and
- 2 (c) of section 641, taking into consideration funding alloca-
- 3 tions, distribution formulas, and other issues affecting the
- 4 delivery of Head Start services within tribal communities.
- 5 "(C) The Secretary shall publish a notification of the
- 6 consultations in the Federal Register prior to conducting
- 7 the consultations.
- 8 "(D) A detailed report of each consultation shall be
- 9 prepared and made available, on a timely basis, to all trib-
- 10 al governments receiving funds under this subchapter.".
- 11 (f) Homeless Children.—Section 640 of the Head
- 12 Start Act (42 U.S.C. 9835) is amended by adding at the
- 13 end the following:
- 14 "(m) Enrollment of Homeless Children.—The
- 15 Secretary shall issue regulations to remove barriers to the
- 16 enrollment and participation of homeless children in Head
- 17 Start programs. Such regulations shall require Head Start
- 18 agencies to—
- 19 "(1) implement policies and procedures to ensure
- 20 that homeless children are identified and receive ap-
- 21 propriate priority for enrollment;
- 22 "(2) allow homeless children to apply to, enroll
- in, and attend Head Start programs while required
- 24 documents, such as proof of residency, proof of immu-
- 25 nization, and other medical records, birth certificates,

- 1 and other documents, are obtained within a reason-
- 2 able timeframe; and
- 3 "(3) coordinate individual Head Start programs
- 4 with efforts to implement subtitle B of title VII of the
- 5 McKinney-Vento Homeless Assistance Act (42 U.S.C.
- 6 11431 et seq.).
- 7 "(n) Rule of Construction.—Nothing in this sub-
- 8 chapter shall be construed to require a State to establish
- 9 a program of early education for children in the State, to
- 10 require any child to participate in a program of early edu-
- 11 cation in order to attend preschool, or to participate in any
- 12 initial screening prior to participation in such program,
- 13 except as provided under section 612(a)(3) of the Individ-
- 14 uals with Disabilities Education Act (20 U.S.C.
- 15 1412(a)(3)) and consistent with section 614(a)(1)(C) of
- 16 such Act (20 U.S.C. 1414(a)(1)(C)).
- 17 "(o) Materials.—All curricula funded under this
- 18 subchapter shall be scientifically based, and develop-
- 19 mentally and linguistically based (to the extent prac-
- 20 ticable), and age appropriate. Parents shall have the oppor-
- 21 tunity to examine any such curricula or instructional ma-
- 22 terials funded under this subchapter.".
- 23 SEC. 7. DESIGNATION OF HEAD START AGENCIES.
- 24 Section 641 of the Head Start Act (42 U.S.C. 9836)
- 25 is amended to read as follows:

1 "SEC. 641. DESIGNATION OF HEAD START AGENCIES.

2	"(a) Designation.—
3	"(1) In general.—The Secretary is authorized
4	to designate as a Head Start agency any local public
5	or private nonprofit or for-profit agency, within a
6	community, including a community-based organiza-
7	tion that—
8	"(A) has power and authority to carry out
9	the purpose of this subchapter and perform the
10	functions set forth in section 642 within a com-
11	munity; and
12	"(B) is determined to be capable of plan-
13	ning, conducting, administering, and evaluating,
14	either directly or by other arrangements, a Head
15	Start program.
16	"(2) Required goals for designation.—In
17	order to be designated as a Head Start agency, an en-
18	tity described in paragraph (1) shall establish pro-
19	gram goals for improving the school readiness of chil-
20	dren participating in a program under this sub-
21	chapter, including goals for meeting the performance
22	standards and additional educational standards de-
23	scribed in section 641A and shall establish results-
24	based school readiness goals that are aligned with
25	Head Start Child Outcomes Framework, State early

1	learning standards (if applicable), and requirements
2	and expectations for local public schools.
3	"(3) Eligibility for subsequent grants.—
4	In order to receive a grant under this subchapter sub-
5	sequent to the initial grant provided following the
6	date of enactment of the Head Start Improvements
7	for School Readiness Act, an entity described in para-
8	graph (1) shall demonstrate that the entity has met
9	or is making progress toward meeting the goals de-
10	scribed in paragraph (2).
11	"(4) Governing body.—
12	"(A) In General.—
13	"(i) Ensuring high quality pro-
14	GRAMS.—In order to be designated as a
15	Head Start agency, an entity described in
16	paragraph (1) shall have a governing
17	body—
18	"(I) with legal and fiscal respon-
19	sibility for administering and over-
20	seeing programs under this subchapter;
21	and
22	"(II) that fully participates in the
23	development, planning, implementa-
24	tion, and evaluation of the programs to

1	ensure the operation of programs of
2	high quality.
3	"(ii) Ensuring compliance with
4	LAWS.—The governing body shall be respon-
5	sible for ensuring compliance with Federal
6	laws and regulations, including the per-
7	formance standards described in section
8	641A, as well as applicable State, Tribal,
9	and local laws and regulations, including
10	laws defining the nature and operations of
11	the governing body.
12	"(B) Composition of Governing Body.—
13	"(i) In general.—The governing body
14	shall be composed as follows:
15	"(I) Not less than 1 member of the
16	governing body shall have a back-
17	ground in fiscal management.
18	"(II) Not less than 1 member of
19	the governing body shall have a back-
20	ground in early childhood development.
21	"(III) Membership that reflects the
22	community to be served.
23	"(ii) Consultants.—In the case that
24	persons described in clause (i) are not
25	available to serve as members of the gov-

1	erning body, the governing body shall make
2	use of consultants in the areas described in
3	clause (i) to work directly with the gov-
4	erning body.
5	"(iii) Conflict of interest.—Mem-
6	bers of the governing body shall—
7	"(I) not have a conflict of interest
8	with the Head Start agency or delegate
9	agencies; and
10	"(II) not receive compensation for
11	service to the Head Start agency.
12	"(C) Responsibilities.—
13	"(i) In general.—The governing body
14	shall be responsible, in consultation with the
15	policy council or the policy committee of the
16	Head Start agency, for—
17	"(I) the selection of delegate agen-
18	cies and such agencies' service areas;
19	"(II) establishing criteria for de-
20	fining recruitment, selection, and en-
21	$rollment\ priorities;$
22	"(III) all funding applications
23	and amendments to funding applica-
24	tions for programs under this sub-
25	chapter;

1	"(IV) the annual self-assessment
2	of the Head Start agency or delegate
3	agency's progress in carrying out the
4	programmatic and fiscal intent of such
5	agency's grant application, including
6	planning or other actions that may re-
7	sult from the review of the annual
8	audit, self-assessment, and findings
9	from the Federal monitoring review;
10	"(V) providing guidance for the
11	composition of the policy council or the
12	policy committee of the Head Start
13	agency;
14	"(VI) developing procedures for
15	how members of the policy council or
16	the policy committee of the Head Start
17	agency are selected, including proce-
18	dures for how parents of children cur-
19	rently participating in a Head Start
20	or Early Head Start program are se-
21	lected to serve on the policy council or
22	the policy committee of the Head Start
23	agency;
24	"(VII) audits, accounting, and re-
25	porting;

"(VIII) personnel policies a	nd
procedures including decisions with	re-
gard to salary scales (and change	ges
made to the scale), salaries of the Ex	ec-
utive Director, Head Start Direct	or,
the Director of Human Resources, a	nd
the Chief Fiscal Officer, and decision	ms
to hire and terminate program sto	uff;
and	
"(IX) the community assessme	nt,
including any updates to such asse	: :SS-
ment.	
"(ii) Conduct of Responsible	IL-
ITIES.—The governing body shall—	
"(I) develop an internal cont	rol
structure to facilitate these responsib	oil-
ities in order to—	
``(aa) $safeguard$ $Federal$	ral
funds;	
"(bb) comply with laws a	nd
regulations that have an impe	act
$on\ financial\ statements;$	
"(cc) detect or prevent no	n-
compliance with this subchapt	er;
and	

1	"(dd) receive audit reports
2	and direct and monitor staff im-
3	plementation of corrective actions;
4	and
5	"(II) develop procedures to facili-
6	tate meaningful consultation and col-
7	laboration and solicit input from the
8	policy council or the policy committee
9	of the Head Start agency regarding
10	matters of recruitment, enrollment,
11	funding applications, and pro-
12	grammatic design, including processes
13	to resolve internal disputes.
14	"(D) Receipt of information.—To facili-
15	tate oversight and Head Start agency account-
16	ability, the governing body shall receive regular
17	and accurate information about program plan-
18	ning, policies, and Head Start agency oper-
19	ations, including—
20	"(i) monthly financial statements (in-
21	cluding detailed credit card account expend-
22	itures for any employee with a Head Start
23	agency credit card or who seeks reimburse-
24	ment for charged expenses);

1	"(ii) monthly program information
2	summaries;
3	"(iii) program enrollment reports, in-
4	cluding attendance reports for children
5	whose care is partially subsidized by an-
6	other public agency;
7	"(iv) monthly report of meals and
8	snacks through programs of the Department
9	$of\ Agriculture;$
10	"(v) the annual financial audit;
11	"(vi) the annual self-assessment, in-
12	cluding any findings related to the annual
13	self-assessment;
14	"(vii) the community assessment of the
15	Head Start agency's service area and any
16	applicable updates; and
17	"(viii) the program information re-
18	ports.
19	"(E) Training and technical assist-
20	ANCE.—Appropriate training and technical as-
21	sistance shall be provided to the members of the
22	governing body to ensure that the members un-
23	derstand the information the members receive
24	and can effectively oversee and participate in the
25	programs of the Head Start agency.

1	"(b) Communities.—For purposes of this subchapter,
2	a community may be a city, county, or multicity or multi-
3	county unit within a State, an Indian reservation (includ-
4	ing Indians in any off-reservation area designated by an
5	appropriate tribal government in consultation with the Sec-
6	retary), or a neighborhood or other area (irrespective of
7	boundaries or political subdivisions) that provides a suit-
8	able organizational base and possesses the commonality of
9	interest needed to operate a Head Start program.
10	"(c) Priority in Designation.—In administering
11	the provisions of this section, the Secretary shall, in con-
12	sultation with the chief executive officer of the State in-
13	volved, give priority in the designation (including redesig-
14	nation) of Head Start agencies to any Head Start agency
15	or delegate agency that is high performing, as determined
16	by meeting each of the following criterion:
17	"(1) Is receiving assistance under this sub-
18	chapter.
19	"(2) Meets or exceeds program and financial
20	management requirements or standards described in
21	section $641A(a)(1)$.
22	"(3) Has no unresolved deficiencies and has not
23	had findings of deficiencies during the last triennial
24	$review\ under\ section\ 641A(c).$

1	"(4) Can demonstrate, through agreements such
2	as memoranda of understanding, active collaboration
3	with the State or local community in the provision of
4	services for children (such as the provision of extended
5	day services, education, professional development and
6	training for staff, and other types of cooperative en-
7	deavors).
8	"(d) Designation When Entity Has Priority.—
9	If no entity in a community is entitled to the priority speci-
10	fied in subsection (c), the Secretary shall, after conducting
11	an open competition, designate a Head Start agency from
12	among qualified applicants in such community.
13	"(e) Rule of Construction.—Notwithstanding any
14	other provision of law, under no condition may a non-In-
15	dian Head Start agency receive a grant to carry out an
16	Indian Head Start program.
17	"(f) Effectiveness.—In selecting from among quali-
18	fied applicants for designation as a Head Start agency, the
19	Secretary shall consider the effectiveness of each such appli-
20	cant to provide Head Start services, based on—
21	"(1) any past performance of such applicant in
22	providing services comparable to Head Start services,
23	including how effectively such applicant provided
24	such comparable services;

1	"(2) the plan of such applicant to provide com-
2	prehensive health, educational, nutritional, social,
3	and other services needed to aid participating chil-
4	dren in attaining their full potential, and to prepare
5	children to succeed in school;
6	"(3) the capacity of such applicant to serve eligi-
7	ble children with programs that use scientifically
8	based research that promote school readiness of chil-
9	dren participating in the program;
10	"(4) the plan of such applicant to meet stand-
11	ards set forth in section 641A(a)(1), with particular
12	attention to the standards set forth in subparagraphs
13	(A) and (B) of such section;
14	"(5) the plan of such applicant to coordinate the
15	Head Start program the applicant proposes to carry
16	out with other preschool programs, including—
17	"(A) the Early Reading First and Even
18	Start programs under subparts 2 and 3 of part
19	B of title I of the Elementary and Secondary
20	Education Act of 1965 (20 U.S.C. 6371 et seq.,
21	6381 et seq.);
22	"(B) programs under section 619 and part
23	C of the Individuals with Disabilities Education
24	Act (20 U.S.C. 1419, 1431 et seq.);
25	"(C) State prekindergarten programs;

1	"(D) child care programs;
2	"(E) the educational programs that the chil-
3	dren in the Head Start program involved will
4	enter at the age of compulsory school attendance;
5	and
6	"(F) reading readiness programs such as
7	those conducted by public and school libraries;
8	"(6) the plan of such applicant to coordinate the
9	Head Start program that the applicant proposes to
10	carry out with public and private entities who are
11	willing to commit resources to assist the Head Start
12	program in meeting its program needs;
13	"(7) the plan of such applicant to collaborate
14	with a local library, where available, that is inter-
15	ested in that collaboration, to—
16	"(A) develop innovative programs to excite
17	children about the world of books, such as pro-
18	grams that involve—
19	"(i) taking children to the library for
20	a story hour;
21	"(ii) promoting the use of library
22	cards;
23	"(iii) developing a lending library or
24	using a mobile library van; and

1	"(iv) providing fresh books in the Head
2	Start classroom on a regular basis;
3	"(B) assist in literacy training for Head
4	Start teachers; and
5	"(C) support parents and other caregivers
6	in literacy efforts;
7	"(8) the plan of such applicant—
8	"(A) to seek the involvement of parents of
9	participating children in activities (at home and
10	in the center involved where practicable) de-
11	signed to help such parents become full partners
12	in the education of their children;
13	"(B) to afford such parents the opportunity
14	to participate in the development and overall
15	conduct of the program at the local level, includ-
16	ing through providing transportation costs;
17	"(C) to offer (directly or through referral to
18	local entities, such as entities carrying out Even
19	Start programs under subpart 3 of part B of
20	title I of the Elementary and Secondary Edu-
21	cation Act of 1965 (20 U.S.C. 6381 et seq.), pub-
22	lic and school libraries, and entities carrying out
23	family support programs) to such parents—
24	"(i) family literacy services; and
25	"(ii) parenting skills training;

1	"(D) to offer to parents of participating
2	children substance abuse counseling (either di-
3	rectly or through referral to local entities), in-
4	cluding information on the effect of drug expo-
5	sure on infants and fetal alcohol syndrome;
6	"(E) at the option of such applicant, to
7	offer (directly or through referral to local enti-
8	ties) to such parents—
9	"(i) training in basic child develop-
10	ment (including cognitive development);
11	"(ii) assistance in developing literacy
12	$and\ communication\ skills;$
13	"(iii) opportunities to share experi-
14	ences with other parents (including parent
15	$mentor\ relationships);$
16	"(iv) regular in-home visitation; or
17	"(v) any other activity designed to help
18	such parents become full partners in the
19	education of their children;
20	"(F) to provide, with respect to each par-
21	ticipating family, a family needs assessment that
22	includes consultation with such parents about
23	the benefits of parent involvement and about the
24	activities described in subparagraphs (C), (D),
25	and (E) in which such parents may choose to be-

1	come involved (taking into consideration their
2	specific family needs, work schedules, and other
3	$responsibilities);\ and$
4	"(G) to extend outreach to fathers, in ap-
5	propriate cases, in order to strengthen the role of
6	fathers in families, in the education of their
7	young children, and in the Head Start program,
8	by working directly with fathers and father fig-
9	ures through activities such as—
10	"(i) in appropriate cases, including fa-
11	thers in home visits and providing opportu-
12	nities for direct father-child interactions;
13	and
14	"(ii) targeting increased male partici-
15	pation in the conduct of the program;
16	"(9) the ability of such applicant to carry out
17	the plans described in paragraphs (2), (4), and (5);
18	"(10) other factors related to the requirements of
19	$this\ subchapter;$
20	"(11) the plan of such applicant to meet the
21	needs of limited English proficient children and their
22	families, including procedures to identify such chil-
23	dren, plans to provide trained personnel, and plans
24	to provide services to assist the children in making

1	progress toward the acquisition of the English lan-
2	guage;
3	"(12) the plan of such applicant to meet the
4	needs of children with disabilities;
5	"(13) the plan of such applicant who chooses to
6	assist younger siblings of children who will partici-
7	pate in the Head Start program, to obtain health
8	services from other sources;
9	"(14) the plan of such applicant to collaborate
10	with other entities carrying out early childhood edu-
11	cation and child care programs in the community;
12	"(15) the plan of such applicant to meet the
13	needs of homeless children and children in foster care,
14	including the transportation needs of such children;
15	and
16	"(16) the plan of such applicant to recruit and
17	retain qualified staff.
18	"(g) Interim Basis.—If there is not a qualified appli-
19	cant in a community for designation as a Head Start agen-
20	cy, the Secretary shall designate a qualified agency to carry
21	out the Head Start program in the community on an in-
22	terim basis until a qualified applicant from the community
23	is so designated.
24	"(h) Involvement of Parents and Area Resi-
25	DENTS.—The Secretary shall continue the practice of in-

1	volving parents and area residents who are affected by pro-
2	grams under this subchapter in the selection of qualified
3	applicants for designation as Head Start agencies.
4	"(i) Priority.—In selecting from among qualified ap-
5	plicants for designation as a Head Start agency, the Sec-
6	retary shall give priority to applicants that have dem-
7	onstrated capacity in providing effective, comprehensive,
8	and well-coordinated early childhood services to children
9	and their families.".
10	SEC. 8. QUALITY STANDARDS; MONITORING OF HEAD
11	START AGENCIES AND PROGRAMS.
12	Section 641A of the Head Start Act (42 U.S.C. 9836a)
13	is amended—
14	(1) in subsection (a)—
15	(A) in paragraph $(1)(A)$, by striking
16	"642(d)" and inserting "642(c)";
17	(B) in paragraph $(1)(B)$ —
18	(i) in clause (i), by striking "education
19	performance standards" and inserting "edu-
20	cational performance standards"; and
21	(ii) by striking clause (ii) and insert-
22	ing the following:
23	"(ii) additional educational standards
24	based on the recommendations of the National
25	Academy of Sciences panel described in section

1	649(h) and other experts in the field, to ensure
2	that the curriculum involved addresses, and that
3	the children participating in the program show
4	appropriate progress toward developing and ap-
5	plying, the recommended educational outcomes,
6	after the panel considers the appropriateness of
7	additional educational standards relating to—
8	"(I) language skills related to listening,
9	understanding, speaking, and commu-
10	nicating, including—
11	"(aa) understanding and use of a
12	diverse vocabulary (including knowing
13	the names of colors) and knowledge of
14	how to use oral language to commu-
15	nicate for various purposes;
16	"(bb) narrative abilities used, for
17	example, to comprehend, tell, and re-
18	spond to a story, or to comprehend in-
19	structions;
20	"(cc) ability to detect and produce
21	sounds of the language the child speaks
22	or is learning; and
23	"(dd) clarity of pronunciation
24	and speaking in syntactically and
25	grammatically correct sentences;

1	"(II) prereading knowledge and skills,
2	including—
3	"(aa) alphabet knowledge includ-
4	ing knowing the letter names and asso-
5	ciating letters with their shapes and
6	sounds in the language the child speaks
7	or is learning;
8	"(bb) phonological awareness and
9	processes that support reading, for ex-
10	ample, rhyming, recognizing speech
11	sounds and separate syllables in spoken
12	words, and putting speech sounds to-
13	gether to make words;
14	"(cc) knowledge, interest in, and
15	appreciation of books, reading, and
16	writing (either alone or with others),
17	and knowledge that books have parts
18	such as the front, back, and title page;
19	"(dd) early writing, including the
20	ability to write one's own name and
21	other words and phrases; and
22	"(ee) print awareness and con-
23	cepts, including recognizing different
24	forms of print and understanding the

1	association between spoken and written
2	words;
3	"(III) premathematics knowledge and
4	skills, including—
5	$``(aa)\ number\ recognition;$
6	"(bb) use of early number concepts
7	and operations, including counting,
8	simple adding and subtracting, and
9	knowledge of quantitative relation-
10	ships, such as part versus whole and
11	comparison of numbers of objects;
12	"(cc) use of early space and loca-
13	tion concepts, including recognizing
14	shapes, classification, striation, and
15	understanding directionality; and
16	"(dd) early pattern skills and
17	measurement, including recognizing
18	and extending simple patterns and
19	measuring length, weight, and time;
20	"(IV) scientific abilities, including—
21	"(aa) building awareness about
22	scientific skills and methods, such as
23	gathering, describing, and recording
24	information, making observations, and

1	making explanations and predictions;
2	and
3	"(bb) expanding scientific knowl-
4	edge of the environment, time, tem-
5	perature, and cause-and-effect relation-
6	ships;
7	"(V) general cognitive abilities related
8	to academic achievement and child develop-
9	ment, including—
10	"(aa) reasoning, planning, and
11	problem-solving skills;
12	"(bb) ability to engage, sustain
13	attention, and persist on challenging
14	tasks;
15	"(cc) intellectual curiosity, initia-
16	tive, and task engagement; and
17	"(dd) motivation to achieve and
18	master concepts and skills;
19	"(VI) social and emotional develop-
20	ment related to early learning and school
21	success, including developing—
22	"(aa) the ability to develop social
23	relationships, demonstrate cooperative
24	behaviors, and relate to teachers and
25	peers in positive and respectful ways;

1	"(bb) an understanding of the
2	consequences of actions, following rules,
3	and appropriately expressing feelings;
4	"(cc) a sense of self, such as self-
5	awareness, independence, and con-
6	fidence;
7	"(dd) the ability to control nega-
8	tive behaviors with teachers and peers
9	that include impulsiveness, aggression,
10	and noncompliance; and
11	"(ee) knowledge of civic society
12	and surrounding communities;
13	"(VII) physical development, including
14	developing—
15	"(aa) fine motor skills, such as
16	strength, manual dexterity, and hand-
17	eye coordination; and
18	"(bb) gross motor skills, such as
19	balance and coordinated movements;
20	and
21	"(VIII) in the case of limited English
22	proficient children, progress toward acquisi-
23	tion of the English language while making
24	meaningful progress in attaining the knowl-

1	edge, skills, abilities, and development de-
2	scribed in subclauses (I) through (VII);";
3	(C) in paragraph $(1)(D)$, by striking
4	"projects; and" and inserting "projects, includ-
5	ing regulations that require that the facilities
6	used by Head Start agencies (including Early
7	Head Start agencies) and delegate agencies for
8	regularly scheduled center-based and combina-
9	tion program option classroom activities—
10	"(i) shall be in compliance with State
11	and local requirements concerning licensing
12	for such facilities; and
13	"(ii) shall be accessible by State and
14	local authorities for purposes of monitoring
15	and ensuring compliance; and";
16	(D) in paragraph (2)—
17	(i) in subparagraph (B)—
18	(I) in clause (i), by striking "the
19	date of enactment of this section" and
20	inserting "the date of enactment of the
21	Head Start Improvements for School
22	$Readiness\ Act";$
23	(II) in clause (ii), by striking
24	"the date of enactment of this Act" and
25	inserting "the date of enactment of the

1	Head Start Improvements for School
2	$Readiness\ Act";$
3	(III) in clause (iii), by inserting
4	"homeless children, children in foster
5	care," after "children with disabil-
6	ities,";
7	(IV) in clause (vi)—
8	(aa) by striking "; and" and
9	inserting a semicolon; and
10	(bb) by inserting "(including
11	children in foster care and the
12	number of homeless children)"
13	after "such children";
14	(V) in clause (vii), by striking
15	"public schools" and inserting "the
16	schools that the children will be attend-
17	ing"; and
18	(VI) by adding at the end the fol-
19	lowing:
20	"(viii) the unique challenges faced by
21	individual programs, including those pro-
22	grams that are seasonal or short term and
23	those programs that serve rural popu-
24	lations;":

1	(ii) in subparagraph $(C)(ii)$, by strik-
2	ing "the date of enactment of the Coats
3	Human Services Reauthorization Act of
4	1998." and inserting "the date of enactment
5	of the Head Start Improvements for School
6	Readiness Act; and"; and
7	(iii) by adding at the end the fol-
8	lowing:
9	"(D) consult with Indian tribes, American
10	Indian and Alaska Native experts in early child-
11	hood development, linguists, and the National
12	Indian Head Start Directors Association on the
13	review and promulgation of program standards
14	and measures (including standards and meas-
15	ures for language acquisition and school readi-
16	ness).";
17	(E) by adding at the end the following:
18	"(4) Evaluations and corrective actions
19	FOR DELEGATE AGENCIES.—
20	"(A) Procedures.—
21	"(i) In general.—Subject to clause
22	(ii), the Head Start agency shall establish
23	procedures relating to its delegate agencies,
24	including—

1	"(I) procedures for evaluating del-
2	egate agencies;
3	"(II) procedures for defunding
4	delegate agencies; and
5	"(III) procedures for appealing a
6	defunding decision relating to a dele-
7	gate agency.
8	"(ii) Termination.—The Head Start
9	agency may not terminate a delegate agen-
10	cy's contract or reduce a delegate agency's
11	service area without showing cause or dem-
12	onstrating the cost-effectiveness of such a de-
13	cision.
14	"(B) Evaluations.—Each Head Start
15	agency—
16	"(i) shall evaluate its delegate agencies
17	using the procedures established pursuant to
18	this section, including subparagraph (A);
19	and
20	"(ii) shall inform the delegate agencies
21	of the deficiencies identified through the
22	evaluation that shall be corrected.
23	"(C) Remedies to ensure corrective
24	ACTIONS.—In the event that the Head Start
25	agency identifies a deficiency for a delegate

1	agency through the evaluation, the Head Start
2	agency may—
3	"(i) initiate procedures to terminate
4	the designation of the agency unless the
5	agency corrects the deficiency;
6	"(ii) conduct monthly monitoring vis-
7	its to such delegate agency until all defi-
8	ciencies are corrected or the Head Start
9	agency decides to defund such delegate agen-
10	cy; and
11	"(iii) release funds to such delegate
12	agency only as reimbursements until all de-
13	ficiencies are corrected or the Head Start
14	agency decides to defund such delegate agen-
15	cy.
16	"(D) Rule of construction.—Nothing in
17	this paragraph shall be construed to impact or
18	obviate the responsibilities of the Secretary with
19	respect to Head Start agencies or delegate agen-
20	cies receiving funding under this subchapter.";
21	(2) in subsection (b)—
22	(A) in paragraph (2)—
23	(i) by striking the paragraph heading
24	and inserting the following:

1	"(2) Characteristics and use of meas-
2	URES.—";
3	(ii) in subparagraph (B), by striking
4	", not later than July 1, 1999; and" and
5	$inserting\ a\ semicolon;$
6	(iii) in subparagraph (C), by striking
7	the period and inserting a semicolon;
8	(iv) by striking the flush matter fol-
9	lowing subparagraph (C); and
10	(v) by adding at the end the following:
11	"(D) measure characteristics that are
12	strongly predictive (as determined on a scientific
13	basis) of a child's school readiness and later per-
14	formance in school;
15	"(E) be appropriate for the population
16	served; and
17	"(F) be reviewed not less than every 4
18	years, based on advances in the science of early
19	$childhood\ development.$
20	The performance measures shall include the perform-
21	ance standards and additional educational standards
22	described in subparagraphs (A) and (B) of subsection
23	(a)(1).";
24	(B) in paragraph (3)—

1	(i) in subparagraph (A), by striking ";
2	and" and inserting a semicolon;
3	(ii) in subparagraph (B), by striking
4	the period and inserting "; and"; and
5	(iii) by adding at the end the fol-
6	lowing:
7	"(C) to enable Head Start agencies to indi-
8	vidualize programs of instruction to better meet
9	the needs of the child involved.";
10	(C) by striking paragraph (4) and inserting
11	$the\ following:$
12	"(4) Results-based outcome measures.—
13	Results-based outcome measures shall be designed for
14	the purpose of promoting the knowledge, skills, abili-
15	ties, and development, described in subsection
16	(a)(1)(B)(ii), of children participating in Head Start
17	programs that are strongly predictive (as determined
18	on a scientific basis) of a child's school readiness and
19	later performance in school."; and
20	(D) by striking paragraph (5) and insert-
21	ing the following:
22	"(5) Additional local results-based edu-
23	CATIONAL MEASURES AND GOALS.—Head Start agen-
24	cies may establish and implement additional local re-
25	sults-based educational measures and goals.";

1	(3) in subsection (c)—
2	(A) in paragraph (1)—
3	(i) in the matter preceding subpara-
4	graph (A), by inserting "and Head Start
5	centers" after "Head Start programs";
6	(ii) in subparagraph (A), by striking
7	"such agency" and inserting "Head Start
8	center";
9	(iii) by striking subparagraph (C) and
10	inserting the following:
11	"(C) Unannounced site inspections of Head
12	Start centers for health and safety reasons, as
13	appropriate.";
14	(iv) by redesignating subparagraph
15	(D) as subparagraph (E); and
16	(v) by inserting after subparagraph
17	(C) the following:
18	``(D) Notwithstanding subparagraph (C) ,
19	followup reviews, including—
20	"(i) prompt return visits to agencies,
21	programs, and centers that fail to meet 1 or
22	more of the performance measures developed
23	by the Secretary under subsection (b);
24	"(ii) a review of programs with cita-
25	tions that include findings of deficiencies

1	not later than 6 months after the date of
2	such citation; and
3	"(iii) followup reviews that incorporate
4	a monitoring visit without prior notice of
5	the visit to the agency involved or with such
6	limited prior notice as is necessary to en-
7	sure the participation of parents and key
8	staff members."; and
9	(B) by striking paragraph (2) and inserting
10	$the\ following:$
11	"(2) Conduct of reviews.—
12	"(A) In general.—The Secretary shall en-
13	sure that reviews described in paragraph (1)—
14	"(i) are performed, to the maximum
15	extent practicable, by employees of the De-
16	partment of Health and Human Services
17	who are knowledgeable about Head Start
18	programs;
19	"(ii) are conducted by review teams
20	that shall include individuals who are
21	knowledgeable about Head Start and other
22	early childhood education programs and, to
23	the maximum extent practicable, the diverse
24	(including linguistic and cultural) needs of
25	eligible children (including children with

1	disabilities, homeless children, and children
2	in foster care) and limited English pro-
3	ficient children and their families, and per-
4	sonnel management, financial account-
5	ability, and systems development and moni-
6	toring;
7	"(iii) include as part of the reviews of
8	the programs, a review and assessment of
9	program effectiveness, as measured in ac-
10	cordance with the results-based performance
11	measures developed by the Secretary pursu-
12	ant to subsection (b) and with the standards
13	established pursuant to subparagraphs (A)
14	and (B) of subsection $(a)(1)$;
15	"(iv) seek information from the com-
16	munities and States where Head Start pro-
17	grams exist about innovative or effective col-
18	laborative efforts, barriers to collaboration,
19	and the efforts of the Head Start agencies to
20	collaborate with the entities carrying out
21	early childhood education and child care
22	programs in the community;
23	"(v) include as part of the reviews of
24	the programs, a review and assessment of
25	whether the programs are in conformity

1	with the income eligibility requirements
2	under section 645 and regulations promul-
3	gated under such section;
4	"(vi) include as part of the reviews of
5	the programs, a review and assessment of
6	whether programs have adequately ad-
7	dressed the population and community
8	needs (including needs of populations of
9	limited English proficient children and
10	children of migrant and seasonal
11	farmworking families); and
12	"(vii) include as part of the reviews of
13	the programs, data from the results of peri-
14	odic child assessments, and a review and
15	assessment of child outcomes and perform-
16	ance as they relate to State, local, and agen-
17	cy-determined school readiness goals.
18	"(B) Training; quality and consist-
19	ENCY.—The Secretary, from funds available
20	$under \ section \ 640(a)(2)(C)(ii), \ shall \ provide$
21	periodic training for supervisors and members of
22	review teams in such topics as program manage-
23	ment and financial audit performance. The Sec-
24	retary shall ensure the quality and consistency
25	across and within regions of PRISM reviews and

1	non-compliance and deficiency determinations
2	by conducting periodic interrater reliability
3	checks.";
4	(4) in subsection $(d)(1)$ —
5	(A) in the matter preceding subparagraph
6	(A), by inserting "or fails to address the commu-
7	nity needs and strategic plan identified in sec-
8	tion $640(g)(2)(C)$," after "subsection (b),"; and
9	(B) in subparagraph (A), by inserting "and
10	identify the technical assistance to be provided
11	consistent with paragraph (3)" after "corrected";
12	(5) in subsection (e), by striking the last sentence
13	and inserting "The information contained in such re-
14	port shall be made available to all parents with chil-
15	dren receiving assistance under this subchapter in an
16	understandable and uniform format, and to the extent
17	practicable, provided in a language that the parents
18	can understand. Such information shall be made
19	widely available through public means such as dis-
20	tribution through public agencies, and, at a min-
21	imum, by posting such information on the Internet
22	immediately upon publication."; and
23	(6) by adding at the end the following:
24	"(f) Self-Assessments.—

"(1) In General.—Not less frequently than once each program year, with the consultation and participation of policy groups and, as appropriate, other community members, each agency receiving funds under this subchapter shall conduct a comprehensive self-assessment of the effectiveness and progress in meeting programs goals and objectives and in implementing and complying with Head Start program performance standards.

"(2) Report and improvement plans.—

"(A) Report.—An agency conducting a self-assessment shall report the findings of the self-assessment to the relevant policy council, policy committee, governing body, and regional office of the Administration for Children and Families of the Department of Health and Human Services. Each self-assessment shall identify areas of strength and weakness.

"(B) Improvement plan approved by shall develop an improvement plan approved by the governing body of the agency to strengthen any areas identified in the self-assessment as weaknesses or in need of improvement.

"(3) Ongoing monitoring.—Each Head Start agency, Early Head Start agency, and delegate agen-

1	cy shall establish and implement procedures for the
2	ongoing monitoring of their Head Start and Early
3	Head Start programs, to ensure that the operations of
4	the programs work toward meeting program goals
5	and objectives and Head Start performance stand-
6	ards.
7	"(4) Training and technical assistance.—
8	Funds may be made available, through section
9	648(d)(13), for training and technical assistance to
10	assist agencies in conducting self-assessments.
11	"(g) Reduction of Grants and Redistribution of
12	Funds in Cases of Under-Enrollment.—
13	"(1) Definitions.—In this subsection:
14	"(A) Actual enrollment.—The term 'ac-
15	tual enrollment' means, with respect to the pro-
16	gram of a Head Start agency, the actual number
17	of children enrolled in such program and re-
18	ported by the agency (as required in paragraph
19	(2)) in a given month.
20	"(B) Base grant.—The term base grant'
21	means, with respect to a Head Start agency for
22	a fiscal year, that portion of the grant derived—
23	"(i) from amounts reserved for use in
24	accordance with section $640(a)(2)(A)$, for a
25	Head Start agency administering an In-

1	dian Head Start program or migrant and
2	seasonal Head Start program;
3	"(ii) from amounts reserved for pay-
4	ments under section $640(a)(2)(B)$; or
5	"(iii) from amounts available under
6	section $640(a)(2)(D)$ or allotted among
7	States under section $640(a)(4)$.
8	"(C) Funded enrollment.—The term
9	'funded enrollment' means, with respect to the
10	program of a Head Start agency in a fiscal
11	year, the number of children that the agency is
12	funded to serve through a grant for the program
13	during such fiscal year, as indicated in the grant
14	agreement.
15	"(2) Enrollment reporting requirement
16	FOR CURRENT FISCAL YEAR.—Each entity carrying
17	out a Head Start program shall report on a monthly
18	basis to the Secretary and the relevant Head Start
19	agency—
20	"(A) the actual enrollment in such program;
21	and
22	"(B) if such actual enrollment is less than
23	the funded enrollment, any apparent reason for
24	such enrollment shortfall.

1	"(3) Secretarial review and plan.—The Sec-
2	retary shall—
3	"(A) on a semiannual basis, determine
4	which Head Start agencies are operating with
5	an actual enrollment that is less than the funded
6	enrollment based on not less than 4 consecutive
7	months of data;
8	"(B) for each such Head Start agency oper-
9	ating a program with an actual enrollment that
10	is less than 95 percent of its funded enrollment,
11	as determined under subparagraph (A), develop,
12	in collaboration with such agency, a plan and
13	timetable for reducing or eliminating under-en-
14	rollment taking into consideration—
15	"(i) the quality and extent of the out-
16	reach, recruitment, and community needs
17	assessment conducted by such agency;
18	"(ii) changing demographics, mobility
19	of populations, and the identification of
20	new underserved low-income populations;
21	"(iii) facilities-related issues that may
22	$impact\ enrollment;$
23	"(iv) the ability to provide full-day
24	programs, where needed, through Head
25	Start funds or through collaboration with

1	entities carrying out other preschool or
2	child care programs, or programs with
3	other funding sources (where available);
4	"(v) the availability and use by fami-
5	lies of other preschool and child care options
6	(including parental care) in the local
7	catchment area; and
8	"(vi) agency management procedures
9	that may impact enrollment; and
10	"(C) provide timely and ongoing technical
11	assistance to each agency described in subpara-
12	graph (B) for the purpose of implementing the
13	plan described in such subparagraph.
14	"(4) Implementation.—Upon receipt of the
15	technical assistance described in paragraph (3)(C), a
16	Head Start agency shall immediately implement the
17	plan described in paragraph $(3)(B)$.
18	"(5) Secretarial action for continued
19	UNDER-ENROLLMENT.—If, 1 year after the date of im-
20	plementation of the plan described in paragraph
21	(3)(B), the Head Start agency continues to operate a
22	program at less than full enrollment, the Secretary
23	shall, where determined appropriate, continue to pro-
24	vide technical assistance to such agency.

1	"(6) Secretarial review and adjustment
2	FOR CHRONIC UNDER-ENROLLMENT.—
3	"(A) In General.—If, after receiving tech-
4	nical assistance and developing and imple-
5	menting a plan to the extent described in para-
6	graphs (3), (4), and (5) for 9 months, a Head
7	Start agency is still operating a program with
8	an actual enrollment that is less than 95 percent
9	of its funded enrollment, the Secretary may—
10	"(i) designate such agency as chron-
11	ically under-enrolled; and
12	"(ii) recapture, withhold, or reduce the
13	base grant for the program by a percentage
14	equal to the percentage difference between
15	funded enrollment and actual enrollment for
16	the program for the most recent year in
17	which the agency is determined to be under-
18	enrolled under paragraph $(2)(B)$.
19	"(B) Waiver or limitation of reduc-
20	TIONS.—If the Secretary, after the implementa-
21	tion of the plan described in paragraph $(3)(B)$,
22	finds that—
23	"(i) the causes of the enrollment short-
24	fall, or a portion of the shortfall, are beyond
25	the agency's control (such as serving signifi-

1	cant numbers of migrant or seasonal farm-
2	worker children, homeless children, children
3	in foster care, or other highly mobile chil-
4	dren);
5	"(ii) the shortfall can reasonably be ex-
6	pected to be temporary; or
7	"(iii) the number of slots allotted to the
8	agency is small enough that under-enroll-
9	ment does not constitute a significant short-
10	fall, the Secretary may, as appropriate,
11	waive or reduce the percentage recapturing,
12	withholding, or reduction otherwise required
13	by subparagraph (A).
14	"(C) Procedural requirements; effec-
15	TIVE DATE.—The actions taken by the Secretary
16	under this paragraph with respect to a Head
17	Start agency shall take effect 1 day after the date
18	on which—
19	"(i) the time allowed for appeal under
20	section 646(a) expires without an appeal by
21	the agency; or
22	"(ii) the action is upheld in an admin-
23	istrative hearing under section 646.
24	"(7) Redistribution of funds.—

1	"(A) In general.—The Secretary shall use
2	amounts recovered from a Head Start agency
3	through recapturing, withholding, or reduction
4	under paragraph (6) in a fiscal year—
5	"(i) in the case of a Head Start agency
6	administering an Indian Head Start pro-
7	gram or a migrant and seasonal Head
8	Start program, whose base grant is derived
9	from amounts specified in paragraph
10	(1)(C)(i), to redirect funds to 1 or more
11	agencies that—
12	"(I) are administering Head
13	Start programs serving the same spe-
14	cial population; and
15	"(II) demonstrate that the agen-
16	cies will use such redirected funds to
17	increase enrollment in their Head
18	Start programs in such fiscal year; or
19	"(ii) in the case of a Head Start agen-
20	cy in a State, whose base grant is derived
21	from amounts specified in clause (ii) or
22	(iii) of paragraph (1)(C), to redirect funds
23	to 1 or more agencies that—
24	"(I) are administering Head
25	Start programs in the same State: and

1	"(II) make the demonstration de-
2	$scribed\ in\ clause\ (i)(II).$
3	"(B) Special rule.—If there is no agency
4	located in a State that meets the requirements of
5	subclauses (I) and (II) of subparagraph (A)(ii),
6	the Secretary shall use amounts described in sub-
7	paragraph (A) to redirect funds to Head Start
8	agencies located in other States that make the
9	demonstration described in subparagraph
10	(A)(i)(II).
11	"(C) Adjustment to funded enroll-
12	MENT.—The Secretary shall adjust as necessary
13	the requirements relating to funded enrollment
14	indicated in the grant agreement of a Head
15	Start agency receiving redistributed amounts
16	under this paragraph.
17	"(h) Contract With Nonprofit Intermediary Or-
18	GANIZATION.—From funds reserved under clause (i) or (ii)
19	of section 640(a)(2)(C) or from whatever other resources the
20	Secretary determines appropriate, in carrying out the pro-
21	visions of this section, the Secretary or a Head Start agency
22	may contract with a nonprofit intermediary organization
23	that—

1	"(1) provides evaluations and technical assist-
2	ance to improve overall performance management;
3	and
4	"(2) has an exclusive focus of improving the per-
5	formance management and the use of technology in
6	assessing performance and meeting Head Start regu-
7	lations and can provide on-site, hands-on guidance
8	with the implementation of the recommendations.".
9	SEC. 9. CENTERS OF EXCELLENCE IN EARLY CHILDHOOD.
10	The Head Start Act is amended by inserting after sec-
11	tion 641A (42 U.S.C. 9836a) the following:
12	"SEC. 641B. CENTERS OF EXCELLENCE IN EARLY CHILD-
13	HOOD.
14	"(a) Definition.—In this section, the term 'center of
15	excellence' means a Center of Excellence in Early Childhood
16	designated under subsection (b).
17	"(b) Designation and Bonus Grants.—The Sec-
18	retary shall, subject to the availability of funds under this
19	subchapter, including under subsection (f), establish a pro-
20	gram under which the Secretary shall—
21	"(1) designate not more than 200 exemplary
22	Head Start agencies (including Early Head Start
23	agencies, Indian Head Start agencies, and migrant
24	and seasonal Head Start agencies) as Centers of Ex-

1	"(2) make bonus grants to the centers of excel-
2	lence to carry out the activities described in sub-
3	section (d).
4	"(c) Application and Designation.—
5	"(1) Application.—
6	"(A) Nomination and Submission.—
7	"(i) In general.—To be eligible to re-
8	ceive a designation as a center of excellence
9	under subsection (b), except as provided in
10	clause (ii), a Head Start agency in a State
11	shall be nominated by the Governor of the
12	State and shall submit an application to
13	the Secretary at such time, in such manner,
14	and containing such information as the
15	Secretary may require.
16	"(ii) Indian and migrant and sea-
17	SONAL HEAD START PROGRAMS.—In the
18	case of an Indian Head Start agency or a
19	migrant or seasonal Head Start agency, to
20	be eligible to receive a designation as a cen-
21	ter of excellence under subsection (b), such
22	an agency shall be nominated by the head
23	of the appropriate regional office of the De-
24	partment and Health and Human Services

1	and shall submit an application to the Sec-
2	retary in accordance with clause (i).
3	"(B) Contents.—At a minimum, the ap-
4	plication shall include—
5	"(i) evidence that the Head Start pro-
6	gram carried out by the agency has signifi-
7	cantly improved the school readiness of, and
8	enhanced academic outcomes for, children
9	who have participated in the program;
10	"(ii) evidence that the program meets
11	or exceeds standards and performance meas-
12	ures described in subsections (a) and (b) of
13	section 641A, as evidenced by successful
14	completion of programmatic and moni-
15	toring reviews, and has no findings of defi-
16	ciencies with respect to the standards and
17	measures;
18	"(iii) evidence that the program is
19	making progress toward meeting the re-
20	quirements described in section 648A;
21	"(iv) evidence demonstrating the exist-
22	ence of a collaborative partnership among
23	the Head Start agency, the State (or a
24	State agency), and other early care and

1	education providers in the local community
2	involved;
3	"(v) a nomination letter from the Gov-
4	ernor, or appropriate regional office, dem-
5	onstrating the agency's ability to carry out
6	the coordination, transition, and training
7	services of the program to be carried out
8	under the bonus grant involved, including
9	coordination of activities with State and
10	local agencies that provide early childhood
11	services to children and families in the com-
12	munity served by the agency;
13	"(vi) information demonstrating the
14	existence of a local council for excellence in
15	early childhood, which shall include rep-
16	resentatives of all the institutions, agencies,
17	and groups involved in the work of the cen-
18	ter for, and the local provision of services
19	to, eligible children and other at-risk chil-
20	dren, and their families; and
21	"(vii) a description of how the Center,
22	in order to expand accessibility and con-
23	tinuity of quality early care and education,
24	will coordinate the early care and education
25	activities assisted under this section with—

1	"(I) programs carried out under
2	the Child Care and Development Block
3	Grant Act of 1990 (42 U.S.C. 9858 et
4	seq.);
5	"(II) other programs carried out
6	under this subchapter, including the
7	Early Head Start programs carried
8	out under section 645A;
9	"(III)(aa) Early Reading First
10	and Even Start programs carried out
11	under subparts 2 and 3 of part B of
12	title I of the Elementary and Sec-
13	ondary Education Act of 1965 (20
14	U.S.C. 6371 et seq., 6381 et seq.);
15	"(bb) other preschool programs
16	carried out under title I of that Act
17	(20 U.S.C. 6301 et seq.); and
18	"(cc) the Ready-to-Learn Tele-
19	vision program carried out under sub-
20	part 3 of part D of title II of that Act
21	(20 U.S.C. 6775 et seq.);
22	"(IV) programs carried out under
23	part C of the Individuals with Disabil-
24	ities Education Act (20 U.S.C. 1431 et
25	seq.);

1	"(V) State prekindergarten pro-
2	grams; and
3	"(VI) other early care and edu-
4	cation programs.
5	"(2) Selection.—In selecting agencies to des-
6	ignate as centers of excellence under subsection (b),
7	the Secretary shall designate not less than 1 from
8	each of the 50 States, the District of Columbia, an In-
9	dian Head Start program, a migrant and seasonal
10	Head Start program, and the Commonwealth of
11	Puerto Rico.
12	"(3) Priority.—In making bonus grant deter-
13	minations under this section, the Secretary shall give
14	priority to programs that, through their applications,
15	demonstrate that they are of exceptional quality and
16	would serve as exemplary models for programs in the
17	same geographic region. The Secretary may also con-
18	sider the population served by the applicant, such as
19	programs that serve large proportions of limited
20	English proficient students or other underserved pop-
21	ulations, and may make bonus grants to programs
22	that do an exceptional job meeting the needs of such
23	children.
24	"(4) Term of designation —

1	"(A) In general.—Subject to subpara-
2	graph (B), the Secretary shall designate a Head
3	Start agency as a center of excellence for a 5-
4	year term. During the period of that designation,
5	subject to the availability of appropriations, the
6	agency shall be eligible to receive a bonus grant
7	under subsection (b).
8	"(B) REVOCATION.—The Secretary may re-
9	voke an agency's designation under subsection
10	(b) if the Secretary determines that the agency is
11	not demonstrating adequate performance or has
12	had findings of deficiencies described in para-
13	$graph\ (1)(B)(ii).$
14	"(5) Amount of Bonus Grant.—The Secretary
15	shall base the amount of funding provided through a
16	bonus grant made under subsection (b) to a center of
17	excellence on the number of children eligible for Head
18	Start services in the community involved. The Sec-
19	retary shall, subject to the availability of funding,
20	make such a bonus grant in an amount of not less
21	than \$200,000 per year.
22	"(d) Use of Funds.—
23	"(1) Activities.—A center of excellence that re-
24	ceives a bonus grant under subsection (b) may use the

funds made available through the bonus grant—

1	"(A) to provide Head Start services to addi-
2	$tional\ eligible\ children;$
3	"(B) to better meet the needs of working
4	families in the community served by the center
5	by serving more children in existing Early Head
6	Start programs (existing as of the date the center
7	is designated under this section) or in full-work-
8	ing-day, full calendar year Head Start pro-
9	grams;
10	"(C) to model and disseminate best prac-
11	tices for achieving early academic success, in-
12	cluding achieving school readiness and devel-
13	oping prereading and premathematics skills for
14	at-risk children and achieving the acquisition of
15	the English language for limited English pro-
16	ficient children, and to provide seamless service
17	delivery for eligible children and their families;
18	"(D) to further coordinate early childhood
19	and social services available in the community
20	served by the center for at-risk children (birth
21	through age 8), their families, and pregnant
22	women;
23	"(E) to provide training and cross training
24	for Head Start teachers and staff, child care pro-
25	viders, public and private preschool and elemen-

tary school teachers, and other providers of early childhood services, and training and cross training to develop agency leaders;

"(F) to provide effective transitions between Head Start programs and elementary school, to facilitate ongoing communication between Head Start and elementary school teachers concerning children receiving Head Start services, and to provide training and technical assistance to providers who are public elementary school teachers and other staff of local educational agencies, child care providers, family service providers, and other providers of early childhood services, to help the providers described in this subparagraph increase their ability to work with low-income, at-risk children and their families;

"(G) to develop or maintain partnerships with institutions of higher education and non-profit organizations, including community-based organizations, that recruit, train, place, and support college students to serve as mentors and reading coaches to preschool children in Head Start programs; and

"(H) to carry out other activities determined by the center to improve the overall quality of the Head Start program carried out by the
 agency and the program carried out under the
 bonus grant involved.

"(2) Involvement of other head start agencies, and other providers of early childhood services in the community involved, to encourage the agencies and providers described in this sentence to carry out model programs.

"(e) Research and Reports.—

"(1) Research.—The Secretary shall, subject to the availability of funds to carry out this subsection, make a grant to an independent organization to conduct research on the ability of the centers of excellence to improve the school readiness of children receiving Head Start services, and to positively impact school results in the earliest grades. The organization shall also conduct research to measure the success of the centers of excellence at encouraging the center's delegate agencies, additional Head Start agencies, and other providers of early childhood services in the com-

1	munities involved to meet measurable improvement
2	goals, particularly in the area of school readiness.
3	"(2) Report.—Not later than 48 months after
4	the date of enactment of the Head Start Improve-
5	ments for School Readiness Act, the organization shall
6	prepare and submit to the Secretary and Congress a
7	report containing the results of the research described
8	in paragraph (1).
9	"(f) Authorization of Appropriations.—There are
10	authorized to be appropriated for fiscal year 2006 and each
11	subsequent fiscal year—
12	"(1) \$90,000,000 to make bonus grants to centers
13	of excellence under subsection (b) to carry out activi-
14	ties described in subsection (d);
15	"(2) \$2,500,000 to pay for the administrative
16	costs of the Secretary in carrying out this section, in-
17	cluding the cost of a conference of centers of excellence;
18	and
19	"(3) \$2,000,000 for research activities described
20	in subsection (e).".
21	SEC. 10. POWERS AND FUNCTIONS OF HEAD START AGEN-
22	CIES.
23	Section 642 of the Head Start Act (42 U.S.C. 9837)
24	is amended to read as follows:

"SEC	642	POWERS	AND	FUNCTIONS	OF	HEAD	START	AGEN.

- 2 CIES.
- 3 "(a) In General.—In order to be designated as a
- 4 Head Start agency under this subchapter, an agency shall
- 5 have authority under its charter or applicable law to receive
- 6 and administer funds provided under this subchapter, funds
- 7 and contributions from private or local public sources that
- 8 may be used in support of a Head Start program, and
- 9 funds provided under any Federal or State assistance pro-
- 10 gram pursuant to which a public or private nonprofit or
- 11 for-profit agency (as the case may be) organized in accord-
- 12 ance with this subchapter, could act as a grantee, con-
- 13 tractor, or sponsor of projects appropriate for inclusion in
- 14 a Head Start program. Such an agency shall also be em-
- 15 powered to transfer funds so received, and to delegate pow-
- 16 ers to other agencies, subject to the powers of its governing
- 17 board and its overall program responsibilities. The power
- 18 to transfer funds and delegate powers shall include the
- 19 power to make transfers and delegations covering compo-
- 20 nent projects in all cases in which that power will con-
- 21 tribute to efficiency and effectiveness or otherwise further
- 22 program objectives.
- 23 "(b) Additional Requirements.—In order to be des-
- 24 ignated as a Head Start agency under this subchapter, a
- 25 Head Start agency shall also—

1	"(1) establish a program with all standards set
2	forth in section 641A(a)(1), with particular attention
3	to the standards set forth in subparagraphs (A) and
4	(B) of such section;
5	"(2) demonstrate the capacity to serve eligible
6	children with scientifically based curricula and other
7	interventions and support services that help promote
8	the school readiness of children participating in the
9	program;
10	"(3) establish effective procedures and provide for
11	the regular assessment of Head Start children, includ-
12	ing observational and direct formal assessment, where
13	appropriate;
14	"(4) seek the involvement of parents, area resi-
15	dents, and local business in the design and implemen-
16	tation of the program;
17	"(5) provide for the regular participation of par-
18	ents and area residents in the implementation of the
19	program;
20	"(6) provide technical and other support needed
21	to enable such parents and area residents to secure,
22	on their own behalf, available assistance from public
23	and private sources;
24	"(7) establish effective procedures to facilitate the
25	involvement of parents of participating children in

- activities designed to help such parents become full partners in the education of their children, and to afford such parents the opportunity to participate in the development and overall conduct of the program at the local level;
 - "(8) conduct outreach to schools in which Head Start children will enroll, local educational agencies, the local business community, community-based organizations, faith-based organizations, museums, and libraries to generate support and leverage the resources of the entire local community in order to improve school readiness;
 - "(9) offer (directly or through referral to local entities, such as entities carrying out Even Start programs under subpart 3 of part B of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6381 et seq.)), to parents of participating children, family literacy services, and parenting skills training;
 - "(10) offer to parents of participating children substance abuse and other counseling (either directly or through referral to local entities), if needed, including information on the effect of drug exposure on infants and fetal alcohol syndrome;

1	"(11) at the option of such agency, offer (directly
2	or through referral to local entities), to such par-
3	ents—
4	"(A) training in basic child development
5	(including cognitive development);
6	"(B) assistance in developing literacy and
7	$communication\ skills;$
8	"(C) opportunities to share experiences with
9	other parents (including parent mentor relation-
10	ships);
11	"(D) regular in-home visitation; or
12	"(E) any other activity designed to help
13	such parents become full partners in the edu-
14	cation of their children;
15	"(12) provide, with respect to each participating
16	family, a family needs assessment that includes con-
17	sultation with such parents (including foster parents
18	and grandparents, where applicable) about the bene-
19	fits of parent involvement and about the activities de-
20	scribed in this subsection in which such parents may
21	choose to be involved (taking into consideration their
22	specific family needs, work schedules, and other re-
23	sponsibilities);

1	"(13) consider providing services to assist young-
2	er siblings of children participating in its Head Start
3	program, to obtain health services from other sources;
4	"(14) perform community outreach to encourage
5	individuals previously unaffiliated with Head Start
6	programs to participate in its Head Start program
7	as volunteers;
8	"(15)(A) inform custodial parents in single-par-
9	ent families that participate in programs, activities,
10	or services carried out or provided under this sub-
11	chapter about the availability of child support serv-
12	ices for purposes of establishing paternity and acquir-
13	ing child support; and
14	"(B) refer eligible parents to the child support
15	offices of State and local governments;
16	"(16) provide parents of limited English pro-
17	ficient children outreach and information in an un-
18	derstandable and uniform format and, to the extent
19	practicable, in a language that the parents can un-
20	derstand; and
21	"(17) at the option of such agency, partner with
22	an institution of higher education and a nonprofit or-
23	ganization to provide college students with the oppor-
24	tunity to serve as mentors or reading coaches to Head
25	Start participants.

1	"(c) Transition Activities to Facilitate Contin-
2	ued Progress.—
3	"(1) In General.—Each Head Start agency
4	shall collaborate with the entities listed in this sub-
5	section, to the maximum extent possible, to ensure the
6	successful transition of Head Start children to school,
7	so that such children are able to build upon the devel-
8	opmental and educational gains achieved in Head
9	Start programs in further schooling.
10	"(2) Coordination.—
11	"(A) Local Educational agency.—In
12	communities where both public prekindergarten
13	programs and Head Start programs operate, a
14	Head Start agency shall collaborate and coordi-
15	nate activities with the local educational agency
16	or other public agency responsible for the oper-
17	ation of the prekindergarten program and pro-
18	viders of prekindergarten, including outreach ac-
19	tivities to identify eligible children.
20	"(B) Elementary schools.—Head Start
21	staff shall, with the permission of the parents of
22	children enrolled in Head Start programs, regu-
23	larly communicate with the elementary schools
24	such children will be attending to—

1	"(i) share information about such chil-
2	dren;
3	"(ii) get advice and support from the
4	teachers in such elementary schools regard-
5	ing teaching strategies and options; and
6	"(iii) ensure a smooth transition to el-
7	ementary school for such children.
8	"(C) Other programs.—The head of each
9	Head Start agency shall coordinate activities
10	and collaborate with the State agency responsible
11	for administering the State program carried out
12	under the Child Care and Development Block
13	Grant Act of 1990 (42 U.S.C. 9858 et seq.), other
14	entities carrying out early childhood education
15	and development programs, and the agencies re-
16	sponsible for administering section 106 of the
17	Child Abuse Prevention and Treatment Act (42
18	U.S.C. 5106a), parts B and E of title IV of the
19	Social Security Act (42 U.S.C. 620 et seq. and
20	670 et seq.), programs under subtitle B of title
21	VII of the McKinney-Vento Homeless Assistance
22	Act (42 U.S.C. 11431 et seq.), Even Start pro-
23	grams under subpart 3 of part B of title I of the
24	Elementary and Secondary Education Act of
25	1965 (20 U.S.C. 6381 et seq.), and programs

1	under section 619 and part C of the Individuals
2	with Disabilities Education Act (20 U.S.C. 1419,
3	1431 et seq.), serving the children and families
4	served by the Head Start agency.
5	"(3) Collaboration.—A Head Start agency
6	shall take steps to coordinate activities with the local
7	educational agency serving the community involved
8	and with schools in which children participating in
9	a Head Start program operated by such agency will
10	enroll following such program, including—
11	"(A) collaborating on the shared use of
12	transportation and facilities;
13	"(B) collaborating to reduce the duplication
14	of services while increasing the program partici-
15	pation of underserved populations of eligible
16	children; and
17	"(C) exchanging information on the provi-
18	sion of noneducational services to such children.
19	"(4) Parental involvement.—In order to pro-
20	mote the continued involvement of the parents of chil-
21	dren that participate in Head Start programs in the
22	education of their children upon transition to school,
23	the Head Start agency shall—
24	"(A) provide training to the parents—

1	"(i) to inform the parents about their
2	rights and responsibilities concerning the
3	education of their children; and
4	"(ii) to enable the parents—
5	"(I) to understand and work with
6	schools in order to communicate with
7	teachers and other school personnel;
8	"(II) to support the schoolwork of
9	their children; and
10	"(III) to participate as appro-
11	priate in decisions relating to the edu-
12	cation of their children; and
13	"(B) take other actions, as appropriate and
14	feasible, to support the active involvement of the
15	parents with schools, school personnel, and
16	$school\mbox{-}related\ organizations.$
17	"(d) Assessment.—Each Head Start agency shall
18	adopt, in consultation with experts in child development
19	and with classroom teachers, an assessment to be used when
20	hiring or evaluating any classroom teacher in a center-
21	based Head Start program. Such assessment shall measure
22	whether such teacher has mastered the functions described
23	in section $648A(a)(1)$ and attained a level of literacy appro-
24	priate to implement Head Start curricula.

1	"(e) Funded Enrollment; Waiting List.—Each
2	Head Start agency shall enroll 100 percent of its funded
3	enrollment and maintain an active waiting list at all times
4	with ongoing outreach to the community and activities to
5	identify underserved populations.
6	"(f) Technical Assistance and Training Plan.—
7	In order to receive funds under this subchapter, a Head
8	Start agency shall develop an annual technical assistance
9	and training plan. Such plan shall be based on the agency's
10	self-assessment, the community needs assessment, and the
11	needs of parents to be served by such agency.".
12	SEC. 11. HEAD START TRANSITION.
13	Section 642A of the Head Start Act (42 U.S.C. 9837a)
14	is amended to read as follows:
15	"SEC. 642A. HEAD START TRANSITION AND ALIGNMENT
16	WITH K-12 EDUCATION.
17	"Each Head Start agency shall take steps to coordi-
18	nate activities with the local educational agency serving the
19	ammunity implied and with ashoots in which shildren
	community involved and with schools in which children
20	participating in a Head Start program operated by such
20 21	
	participating in a Head Start program operated by such
21	participating in a Head Start program operated by such agency will enroll following such program, including—
21 22	participating in a Head Start program operated by such agency will enroll following such program, including— "(1) developing and implementing a systematic

1	"(2) establishing ongoing channels of commu-
2	nication between Head Start staff and their counter-
3	parts in the schools (including teachers, social work-
4	ers, health staff, and local educational agency liaisons
5	designated under section $722(g)(1)(J)(ii)$ of the
6	McKinney-Vento Homeless Assistance Act (42 U.S.C.
7	11432(g)(1)(J)(ii))) to facilitate coordination of pro-
8	grams;

- "(3) developing continuity of developmentally appropriate curricula and practice between the Head Start agency and local educational agency to ensure an effective transition and appropriate shared expectations for children's learning and development as the children make the transition to school;
- "(4) conducting meetings involving parents, kindergarten or elementary school teachers, and Head Start teachers to discuss the educational, developmental, and other needs of individual children;
- "(5) organizing and participating in joint training, including transition-related training of school staff and Head Start staff;
- "(6) developing and implementing a family outreach and support program, in cooperation with entities carrying out parental involvement efforts under title I of the Elementary and Secondary Education

1	Act of 1965 (20 U.S.C. 6301 et seq.), and family out-
2	reach and support efforts under subtitle B of title VII
3	of the McKinney-Vento Homeless Assistance Act (42
4	U.S.C. 11431 et seq.), taking into consideration the
5	language needs of limited English proficient parents;
6	"(7) assisting families, administrators, and

- "(7) assisting families, administrators, and teachers in enhancing educational and developmental continuity and continuity of parental involvement in activities between Head Start services and elementary school classes;
- "(8) linking the services provided in such Head Start program with the education services, including services relating to language, literacy, and numeracy, provided by such local educational agency;
- "(9) helping parents understand the importance of parental involvement in a child's academic success while teaching the parents strategies for maintaining parental involvement as their child moves from the Head Start program to elementary school;
- "(10) developing and implementing a system to increase program participation of underserved populations of eligible children, including children with disabilities, homeless children, children in foster care, and limited English proficient children; and

1	"(11) coordinating activities and collaborating
2	to ensure that curricula used in the Head Start pro-
3	gram is aligned with State early learning standards
4	with regard to cognitive, social, emotional, and phys-
5	ical competencies that children entering kindergarten
6	are expected to demonstrate.".
7	SEC. 12. SUBMISSION OF PLANS TO GOVERNORS.
8	Section 643 of the Head Start Act (42 U.S.C. 9838)
9	is amended—
10	(1) in the first sentence, by striking "45" and
11	inserting "30"; and
12	(2) in the last sentence, by inserting "to Indian
13	and migrant and seasonal Head Start programs in
14	existence on the date of enactment of the Head Start
15	Improvements for School Readiness Act, or" after
16	"other assistance".
17	SEC. 13. PARTICIPATION IN HEAD START PROGRAMS.
18	Section 645(a) of the Head Start Act (42 U.S.C.
19	9840(a)) is amended—
20	(1) in paragraph (1)—
21	(A) in subparagraph (A), by inserting "130
22	percent of" after "below"; and
23	(B) in the flush matter at the end, by add-
24	ing at the end the following: "A homeless child

1	shall be deemed eligible for Head Start services.";
2	and
3	(2) by adding at the end the following:
4	"(3)(A) In this paragraph:
5	"(i) The term 'dependent' has the meaning given
6	the term in paragraphs $(2)(A)$ and $(4)(A)(i)$ of sec-
7	tion 401(a) of title 37, United States Code.
8	"(ii) The terms 'member' and 'uniformed serv-
9	ices' have the meanings given the terms in para-
10	graphs (23) and (3), respectively, of section 101 of
11	title 37, United States Code.
12	"(B) The following amounts of pay and allowance of
13	a member of the uniformed services shall not be considered
14	to be income for purposes of determining the eligibility of
15	a dependent of such member for programs funded under this
16	subchapter:
17	"(i) The amount of any special pay payable
18	under section 310 if title 37, United States Code, re-
19	lating to duty subject to hostile fire or imminent dan-
20	ger.
21	"(ii) The amount of basic allowance payable
22	under section 403 of such title, including any such
23	amount that is provided on behalf of the member for
24	housing that is acquired or constructed under the al-
25	ternative authority for the acquisition and improve-

1	ment of military housing under subchapter IV of
2	chapter 169 of title 10, United States Code, or any
3	other related provision of law.
4	"(4) After demonstrating a need through a community
5	needs assessment, a Head Start agency may apply to the
6	Secretary to convert part-day sessions, particularly con-
7	secutive part-day sessions, into full-day sessions.".
8	SEC. 14. EARLY HEAD START PROGRAMS.
9	Section 645A of the Head Start Act (42 U.S.C. 9840a)
10	is amended—
11	(1) by striking the section heading and inserting
12	$the\ following:$
13	"SEC. 645A. EARLY HEAD START PROGRAMS.";
14	(2) in subsection (b)—
15	(A) in paragraph (4), by striking "provide
16	services to parents to support their role as par-
17	ents" and inserting "provide additional services
18	to parents to support their role as parents (in-
19	cluding parenting skills training and training
20	in basic child development)";
21	(B) by redesignating paragraphs (5), (6),
22	(7), (8), and (9) as paragraphs (6), (7), (10),
23	(11), and (12), respectively;
24	(C) by inserting after paragraph (4) the fol-
25	lowing:

1	"(5) where appropriate and in conjunction with
2	services provided under this section to the children's
3	immediate families (or as approved by the Secretary),
4	provide home-based services to family child care
5	homes and kin caregivers caring for infants and tod-
6	dlers who also participate in Early Head Start pro-
7	grams, to provide continuity in supporting the chil-
8	dren's physical, social, emotional, and intellectual de-
9	velopment;";
10	(D) in paragraph (6), as redesignated by
11	subparagraph (B)—
12	(i) by inserting "(including home-
13	based services)" after "with services";
14	(ii) by inserting "and homeless infants
15	and toddlers" after "disabilities"; and
16	(iii) by inserting ", and family sup-
17	port services" after "health services";
18	(E) by inserting after paragraph (7), as re-
19	designated by subparagraph (B), the following:
20	"(8) develop and implement a systematic proce-
21	dure for transitioning children and parents from an
22	Early Head Start program into a Head Start pro-
23	gram or another local early childhood education pro-
24	gram;

1	"(9) establish channels of communication be-
2	tween staff of Early Head Start programs and staff
3	of Head Start programs or other local early childhood
4	education programs, to facilitate the coordination of
5	programs;"; and
6	(F) in paragraph (11), as redesignated by
7	subparagraph (B)—
8	(i) by striking "and providers" and in-
9	serting ", providers"; and
10	(ii) by inserting ", and the agencies re-
11	sponsible for administering section 106 of
12	the Child Abuse Prevention and Treatment
13	Act (42 U.S.C. 5106a) and parts B and E
14	of title IV of the Social Security Act (42
15	U.S.C. 620 et seq. and 670 et seq.)" after
16	"(20 U.S.C. 1400 et seq.)";
17	(3) in subsection (d)—
18	(A) in paragraph (1), by inserting ", in-
19	cluding tribal governments and entities oper-
20	ating migrant and seasonal Head Start pro-
21	grams" after "subchapter"; and
22	(B) in paragraph (2), by inserting ", in-
23	cluding community-based organizations" after
24	"private entities";

1	(4) in subsection $(g)(2)(B)$, by striking clause
2	(iv) and inserting the following:
3	"(iv) providing professional develop-
4	ment and personnel enhancement activities,
5	including the provision of funds to recipi-
6	ents of grants under subsection (a), relating
7	to—
8	``(I) effective methods of con-
9	ducting parent education, home vis-
10	iting, and promoting quality early
11	$childhood\ development;$
12	"(II) recruiting and retaining
13	qualified staff; and
14	"(III) increasing program par-
15	ticipation for underserved populations
16	of eligible children.";
17	(5) by adding at the end the following:
18	"(h) Staff Qualifications and Development.—
19	"(1) Center-based staff.—The Secretary
20	shall ensure that, not later than September 30, 2010,
21	all teachers providing direct services to Early Head
22	Start children and families in Early Head Start cen-
23	ters have a minimum of a child development associate
24	credential or an associate degree, and have been

1	trained (or have equivalent course work) in early
2	$childhood\ development.$
3	"(2) Home visitor staff.—
4	"(A) Standards.—In order to further en-
5	hance the quality of home visiting services pro-
6	vided to families of children participating in
7	home-based, center-based, or combination pro-
8	gram options under this subchapter, the Sec-
9	retary shall establish standards for training,
10	qualifications, and the conduct of home visits for
11	home visitor staff in Early Head Start pro-
12	grams.
13	"(B) Contents.—The standards for train-
14	ing, qualifications, and the conduct of home vis-
15	its shall include content related to—
16	"(i) structured child-focused home vis-
17	iting that promotes parents' ability to sup-
18	port the child's cognitive, social, emotional,
19	and physical development;
20	"(ii) effective strengths-based parent
21	education, including methods to encourage
22	parents as their child's first teachers;
23	"(iii) early childhood development with
24	respect to children from birth through age 3;

1	"(iv) methods to help parents promote
2	emergent literacy in their children from
3	birth through age 3, including use of re-
4	search-based strategies to support the devel-
5	opment of literacy and language skills for
6	children who are limited English proficient;
7	"(v) health, vision, hearing, and devel-
8	$opmental\ screenings;$
9	"(vi) strategies for helping families
10	coping with crisis; and
11	"(vii) the relationship of health and
12	well-being of pregnant women to prenatal
13	and early child development.".
14	SEC. 15. APPEALS, NOTICE, AND HEARING AND RECORDS
15	AND AUDITS.
16	(a) Appeals.—Section 646(a) of the Head Start Act
17	(42 U.S.C. 9841(a)) is amended by striking paragraphs (3)
18	and (4) and inserting the following:
19	"(3) financial assistance under this subchapter
20	may be terminated or reduced, and an application for
21	refunding may be denied, after the recipient has been
22	afforded reasonable notice and opportunity for a full
23	and fair hearing, including—

1	"(A) a right to file a notice of appeal of a
2	decision within 30 days of notice of the decision
3	from the Secretary; and
4	"(B) access to a full and fair hearing of the
5	appeal, not later than 120 days from receipt by
6	the Secretary of the notice of appeal;
7	"(4) the Secretary shall develop and publish pro-
8	cedures (including mediation procedures) to be used
9	in order to—
10	"(A) resolve in a timely manner conflicts
11	potentially leading to an adverse action be-
12	tween—
13	"(i) recipients of financial assistance
14	under this subchapter; and
15	"(ii) delegate agencies or Head Start
16	Parent Policy Councils;
17	"(B) avoid the need for an administrative
18	hearing on an adverse action; and
19	"(C) prohibit a Head Start agency from ex-
20	pending financial assistance awarded under this
21	subchapter for the purpose of paying legal fees
22	pursuant to an appeal under paragraph (3), ex-
23	cept that such fees shall be reimbursed by the
24	Secretary if the agency prevails in such decision;
25	and

1	"(5) the Secretary may suspend funds to a
2	grantee under this subchapter—
3	"(A) except as provided in subparagraph
4	(B), for not more than 30 days; or
5	"(B) in the case of a grantee under this sub-
6	chapter that has multiple and recurring defi-
7	ciencies for a period of 6 months and has not
8	made substantial and significant progress to-
9	ward meeting the goals of the grantee's quality
10	improvement plan or eliminating all deficiencies
11	identified by the Secretary, during the hearing of
12	an appeal described in paragraph (3), for any
13	amount of time, including permanently.".
14	(b) Recipients.—Section 647(a) of the Head Start
15	Act (42 U.S.C. 9842(a)) is amended by striking "Each re-
16	cipient of" and inserting "Each Head Start agency, Head
17	Start center, or Early Head Start center receiving".
18	(c) Accounting.—Section 647 of the Head Start Act
19	(42 U.S.C. 9842) is amended by adding at the end the fol-
20	lowing:
21	"(c) Each Head Start agency, Head Start center, or
22	Early Head Start center receiving financial assistance
23	under this subchapter shall maintain, and annually submit
24	to the Secretary, a complete accounting of its administra-
25	tive expenses, including expenses for salaries and compensa-

1	tion funded under this subchapter and provide such addi-
2	tional documentation as the Secretary may require.".
3	SEC. 16. TECHNICAL ASSISTANCE AND TRAINING.
4	Section 648 of the Head Start Act (42 U.S.C. 9843)
5	is amended—
6	(1) in subsection (a)(2), by striking "(b) and
7	(c)" and inserting "(b), (c), and (d)";
8	(2) by redesignating subsections (b) through (e)
9	as subsections (c) through (f), respectively;
10	(3) by inserting after subsection (a) the fol-
11	lowing:
12	"(b) The Secretary shall make available funds set aside
13	in section $640(a)(2)(C)(ii)$ to support a regional or State
14	system of early childhood education training and technical
15	assistance that improves the capacity of Head Start pro-
16	grams to deliver services in accordance with the standards
17	described in section 641A(a)(1), with particular attention
18	to the standards described in subparagraphs (A) and (B)
19	of such section. The Secretary shall—
20	"(1) ensure that agencies with demonstrated ex-
21	pertise in providing high-quality training and tech-
22	nical assistance to improve the delivery of Head Start
23	services, including the State Head Start Associations,
24	State agencies, migrant and seasonal Head Start pro-
25	grams, and other entities providing training and

1	technical assistance in early education, for the region
2	or State are included in the planning and coordina-
3	tion of the system; and
4	"(2) encourage States to supplement the funds
5	authorized in section 640(a)(2)(C)(ii) with Federal,
6	State, or local funds other than Head Start funds, to
7	expand training and technical assistance activities
8	beyond Head Start agencies to include other providers
9	of other early childhood services within a region or
10	State.";
11	(4) in subsection (d), as so redesignated—
12	(A) in paragraph $(1)(B)(ii)$, by striking
13	"educational performance measures" and insert-
14	ing "measures";
15	(B) in paragraph (2), by inserting "and for
16	activities described in section 1221(b)(3) of the
17	Elementary and Secondary Education Act of
18	1965 (20 U.S.C. 6371(b)(3))" after "children
19	with disabilities";
20	(C) in paragraph (5), by inserting ", in-
21	cluding assessing the needs of homeless children
22	and their families" after "needs assessment";
23	(D) in paragraph (10), by striking "; and"
24	and inserting a semicolon;

1	(E) in paragraph (11), by striking the pe-
2	riod and inserting a semicolon; and
3	(F) by adding at the end the following:
4	"(12) assist Head Start agencies and programs
5	in increasing the program participation of homeless
6	children;
7	"(13) provide training and technical assistance
8	to members of governing bodies to ensure that the
9	members can fulfill the functions described in section
10	641(a)(4);
11	"(14) provide training and technical assistance
12	to Head Start agencies to assist such agencies in con-
13	ducting self-assessments; and
14	"(15) assist Head Start agencies and Head Start
15	programs in improving outreach to, and quality of
16	services available to, limited English proficient chil-
17	dren and their families, including such services to
18	help such families learn English, particularly in com-
19	munities that have experienced a large percentage in-
20	crease in the population of limited English proficient
21	individuals, as measured by the Bureau of the Cen-
22	sus.'';
23	(5) in subsection (e), as so redesignated, by in-
24	serting "including community-based organizations,"
25	after "nonprofit entities,";

1	(6) in subsection (f), as so redesignated, by in-
2	serting "or providing services to children determined
3	to be abused or neglected, training for personnel pro-
4	viding services to children referred by entities pro-
5	viding child welfare services or receiving child welfare
6	services," after "English language),"; and
7	(7) by adding at the end the following:
8	"(g) The Secretary shall provide, either directly or
9	through grants or other arrangements, funds for training
10	of Head Start personnel in addressing the unique needs of
11	migrant and seasonal farmworking families, families with
12	limited English proficiency, and homeless families.
13	"(h) Funds used under this section shall be used to
14	provide high quality, sustained, and intensive, training and
15	technical assistance in order to have a positive and lasting
16	impact on classroom instruction. Funds shall be used to
17	carry out activities related to 1 or more of the following:
18	"(1) Education and early childhood development.
19	"(2) Child health, nutrition, and safety.
20	"(3) Family and community partnerships.
21	"(4) Other areas that impact the quality or over-
22	all effectiveness of Head Start programs.
23	"(i) Funds used under this section for training shall
24	be used for needs identified annually by a grant applicant
25	or delegate agency in its program improvement plan, except

1	that funds shall not be used for long-distance travel expenses
2	for training activities—
3	"(1) available locally or regionally; or
4	"(2) substantially similar to locally or regionally
5	available training activities.
6	"(j)(1) To support local efforts to enhance early lan-
7	guage and preliteracy development of children in Head
8	Start programs, and to provide the children with high-qual-
9	ity oral language skills, and environments that are rich in
10	literature, in which to acquire language and preliteracy
11	skills, each Head Start agency, in coordination with the
12	appropriate State office and the relevant State Head Start
13	collaboration office, shall ensure that all of the agency's
14	Head Start teachers receive ongoing training in language
15	and emergent literacy (referred to in this subsection as 'lit-
16	eracy training'), including appropriate curricula and as-
17	sessments to improve instruction and learning. Such train-
18	ing shall include training in methods to promote phono-
19	logical and phonemic awareness and vocabulary develop-
20	ment in an age-appropriate and culturally and linguis-
21	tically appropriate manner.
22	"(2) The literacy training shall be provided at the local
23	level in order—

1	"(A) to be provided, to the extent feasible, in the
2	context of the Head Start programs of the State in-
3	volved and the children the program serves; and
4	"(B) to be tailored to the early childhood literacy
5	background and experience of the teachers involved.
6	"(3) The literacy training shall be culturally and lin-
7	guistically appropriate and support children's development
8	in their home language.
9	"(4) The literacy training shall include training in
10	how to work with parents to enhance positive language and
11	early literacy development at home.
12	"(5) The literacy training shall include specific meth-
13	ods to best address the needs of children who are English
14	language learners or are limited English proficient.
15	"(6) The literacy training shall include specific meth-
16	ods to best address the needs of children who have speech
17	and language delays, including problems with articulation,
18	or have other disabilities.".
19	SEC. 17. STAFF QUALIFICATION AND DEVELOPMENT.
20	Section 648A of the Head Start Act (42 U.S.C. 9843a)
21	is amended—
22	(1) in subsection (a)—
23	(A) by striking paragraph (2) and inserting
24	$the\ following:$
25	"(2) Degree requirements.—

1	"(A) In general.—The Secretary shall en-
2	sure that—
3	"(i) not later than September 30, 2010,
4	all Head Start teachers in center-based pro-
5	grams have at least—
6	"(I)(aa) an associate degree (or
7	equivalent coursework) relating to
8	early childhood; or
9	"(bb) an associate degree in a re-
10	lated educational area and, to the ex-
11	tent practicable, coursework relating to
12	early childhood; and
13	"(II) demonstrated teaching com-
14	petencies, as determined by the pro-
15	gram director involved (including, at a
16	minimum, an appropriate level of lit-
17	eracy, a demonstrated capacity to be
18	highly engaged with children, and a
19	demonstrated ability to effectively im-
20	plement an early childhood cur-
21	riculum); and
22	"(ii) not later than September 30,
23	2008, all Head Start curriculum specialists
24	and education coordinators in center-based
25	programs have—

1	"(I) the capacity to offer assist-
2	ance to other teachers in the implemen-
3	tation and adaptation of curricula to
4	the group and individual needs of a
5	class; and
6	"(II)(aa) a baccalaureate or ad-
7	vanced degree relating to early child-
8	$hood;\ or$
9	"(bb) a baccalaureate or advanced
10	degree and coursework equivalent to a
11	major relating to early childhood;
12	"(iii) not later than September 30,
13	2008, all Head Start teaching assistants in
14	center-based programs have—
15	"(I) at least a child development
16	$associate\ credential;$
17	"(II) enrolled in a program lead-
18	ing to an associate or baccalaureate de-
19	gree; or
20	"(III) enrolled in a child develop-
21	ment associate credential program to
22	be completed within 2 years; and
23	"(iv) not later than September 30,
24	2011—

1	"(I) in States that have estab-
2	lished teacher requirements for State
3	prekindergarten programs, all Head
4	Start teachers in center-based pro-
5	grams—
6	"(aa) if such requirements
7	are not less than those require-
8	ments described in subclause (II),
9	meet such teacher requirements for
10	State prekindergarten programs;
11	and
12	"(bb) if such requirements
13	are less than those requirements
14	described in subclause (II), meet
15	the requirements described in sub-
16	clause (II); and
17	"(II) in States that do not have
18	an established State prekindergarten
19	program or in States that do not have
20	established teacher requirements for
21	their State prekindergarten programs,
22	50 percent of all Head Start teachers
23	in each center-based program have a
24	baccalaureate degree relating to early
25	childhood (or a related educational

1 area or a baccalaureate degree that 2 meets State specialized training re-3 quirements for prekindergarten teach-4 ers, such as State licensure, endorse-5 ment, or certification for prekinder-6 garten or other early childhood area), 7 and demonstratedteaching com-8 petencies, as determined by the pro-9 gram director involved (including, at a 10 minimum, an appropriate level of literacy, a demonstrated capacity to be 12 highly engaged with children, and a 13 demonstrated ability to effectively im-14 early childhood curplement an 15 riculum).

> "(B) **TEACHER** IN-SERVICE REQUIRE-MENT.—Each Head Start teacher shall attend an average of not less than 15 clock hours of professional development per year. Such professional development shall be high quality, sustained, intensive, and classroom-focused in order to have a positive and lasting impact on classroom instruction and the teacher's performance in the classroom, and regularly evaluated for effectiveness.

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1	"(C) Progress.—
2	"(i) Report.—The Secretary shall—
3	"(I) require Head Start agencies
4	to—
5	``(aa) demonstrate con-
6	tinuing progress each year to
7	reach the result described in sub-
8	paragraph (A);
9	"(bb) submit to the Secretary
10	a report indicating the number
11	and percentage of classroom in-
12	structors in center-based programs
13	with child development associate
14	credentials or associate, bacca-
15	laureate, or graduate degrees; and
16	"(II) compile and submit a sum-
17	mary of all program reports described
18	in $subclause$ (I)(bb) to the Committee
19	on Education and the Workforce of the
20	House of Representatives and the Com-
21	mittee on Health, Education, Labor,
22	and Pensions of the Senate.
23	"(ii) Demonstrate progress.—A
24	Head Start agency may demonstrate
25	progress by partnering with institutions of

1	higher education or other programs that re-
2	cruit, train, place, and support college stu-
3	dents to deliver an innovative early learn-
4	ing program to preschool children.
5	"(D) Service requirements.—The Sec-
6	retary shall establish requirements to ensure
7	that, in order to enable Head Start agencies to
8	comply with the requirements of subparagraph
9	(A), individuals who receive financial assistance
10	under this subchapter to pursue a degree de-
11	scribed in subparagraph (A) shall—
12	"(i) teach or work in a Head Start
13	program for a minimum of 3 years after re-
14	ceiving the degree; or
15	"(ii) repay the total or a prorated
16	amount of the financial assistance received
17	based on the length of service completed
18	after receiving the degree."; and
19	(B) by striking paragraphs (3) and (4) and
20	inserting the following:
21	"(3) Waiver.—
22	"(A) In General.—On request, the Sec-
23	retary may grant a waiver of the postsecondary
24	degree requirements of paragraph (2) for 1 or
25	more Head Start agencies, either individually,

1	statewide, or throughout a region, that can dem-
2	onstrate—
3	"(i) that continuing aggressive state-
4	wide and national efforts have been unsuc-
5	cessful at recruiting an individual to serve
6	as a Head Start teacher or curriculum spe-
7	cialist or education coordinator who meets
8	the requirements of paragraph $(2)(A)$;
9	"(ii) limited access to degree programs
10	(including quality distance learning pro-
11	grams), due to the remote location of the
12	program involved; or
13	"(iii) that Head Start staff members
14	are, as of the day the waiver is granted, en-
15	rolled in a program that—
16	"(I) grants the required degree;
17	and
18	"(II) will be completed within 1
19	year.
20	"(B) Limitation.—An agency that receives
21	a waiver under subparagraph (A) shall ensure
22	that Head Start teachers for the agency, as of the
23	day the waiver is granted, who have not met the
24	postsecondary degree requirements of paragraph
25	(2) but are otherwise highly qualified and com-

1	petent shall be directly and appropriately super-
2	vised by a teacher who has met or exceeded the
3	requirements of this subchapter.
4	"(C) Duration.—The Secretary may not
5	grant a waiver under subparagraph (A) for a
6	period that exceeds 1 year.";
7	(2) in subsection (c)—
8	(A) in paragraph (2), by striking "and" at
9	$the\ end;$
10	(B) in paragraph (3), by striking the period
11	and inserting "; and"; and
12	(C) by adding at the end the following:
13	"(4) promote the use of appropriate strategies to
14	meet the needs of special populations (including lim-
15	ited English proficient populations).";
16	(3) in subsection $(d)(3)(C)$ by inserting ", in-
17	cluding a center," after "any agency"; and
18	(4) by adding at the end the following:
19	"(f) Professional Development Plans.—Every
20	Head Start agency and center shall create, in consultation
21	with employees of the agency or center (including family
22	service workers), a professional development plan for em-
23	ployees who provide direct services to children, including
24	a plan for classroom teachers, curriculum specialists, and

1	education coordinators to meet the requirements set forth
2	in subsection (a).".
3	SEC. 18. TRIBAL COLLEGES AND UNIVERSITIES HEAD
4	START PARTNERSHIP.
5	The Head Start Act (42 U.S.C. 9831 et seq.) is amend-
6	ed by inserting after section 648A the following:
7	"SEC. 648B. TRIBAL COLLEGE OR UNIVERSITY HEAD START
8	PARTNERSHIP PROGRAM.
9	"(a) Purpose.—The purpose of this section is to pro-
10	mote social competencies and school readiness in Indian
11	children.
12	"(b) Tribal College or University Head Start
13	Partnership Program.—
14	"(1) Grants.—The Secretary is authorized to
15	award grants, for periods of not less than 5 years, to
16	Tribal Colleges and Universities to—
17	"(A) implement education programs that
18	include education concerning tribal culture and
19	language and increase the number of associate,
20	baccalaureate, and graduate degrees in early
21	childhood education and related fields that are
22	earned by Indian Head Start agency staff mem-
23	bers, parents of children served by such an agen-
24	cy, and members of the tribal community in-
25	volved;

1	"(B) develop and implement the programs
2	under subparagraph (A) in technology-mediated
3	formats, including providing the programs
4	through such means as distance learning and use
5	of advanced technology, as appropriate; and
6	"(C) provide technology literacy programs
7	for Indian Head Start agency staff members and
8	children and families of children served by such
9	an agency.
10	"(2) Staffing.—The Secretary shall ensure that
11	the American Indian Programs Branch of the Head
12	Start Bureau of the Department of Health and
13	Human Services shall have staffing sufficient to ad-
14	minister the programs under this section and to pro-
15	vide appropriate technical assistance to Tribal Col-
16	leges and Universities receiving grants under this sec-
17	tion.
18	"(c) Application.—Each Tribal College or University
19	desiring a grant under this section shall submit an applica-
20	tion to the Secretary, at such time, in such manner, and
21	containing such information as the Secretary may require,
22	including a certification that the Tribal College or Univer-
23	sity has established a partnership with 1 or more Indian
24	Head Start agencies for the purpose of conducting the ac-
25	tivities described in subsection (b).

1	"(d) Authorization of Appropriations.—There
2	are authorized to be appropriated to carry out this section,
3	\$10,000,000 for fiscal year 2006 and such sums as may be
4	necessary for each of fiscal years 2007 through 2010.
5	"(e) Definitions.—In this section:
6	"(1) Institution of higher education.—The
7	term 'institution of higher education' has the meaning
8	given such term in section 101(a) of the Higher Edu-
9	cation Act of 1965 (20 U.S.C. 1001(a)).
10	"(2) Tribal college or university.—The
11	term 'Tribal College or University'—
12	"(A) has the meaning given such term in
13	section 316 of the Higher Education Act of 1965
14	(20 U.S.C. 1059c); and
15	"(B) means an institution determined to be
16	accredited or a candidate for accreditation by a
17	nationally recognized accrediting agency or asso-
18	ciation.".
19	SEC. 19. RESEARCH, DEMONSTRATIONS, AND EVALUATION.
20	Section 649 of the Head Start Act (42 U.S.C. 9844)
21	is amended—
22	(1) in subsection (a)(1)(B), by inserting ", chil-
23	dren determined to be abused or neglected, homeless
24	children, and children in foster care" after "children
25	with disabilities";

1	(2) in subsection (d)—
2	(A) in paragraph (8), by adding "and"
3	after the semicolon;
4	(B) by striking paragraph (9);
5	(C) by redesignating paragraph (10) as
6	paragraph (9); and
7	(D) by striking the last sentence;
8	(3) in subsection (g)—
9	(A) in paragraph $(1)(A)$ —
10	(i) by striking clause (i); and
11	(ii) by redesignating clauses (ii) and
12	(iii) as clauses (i) and (ii), respectively;
13	and
14	(B) in paragraph $(7)(C)$ —
15	(i) in clause (i), by striking "2003"
16	and inserting "2007"; and
17	(ii) in clause (ii), by striking "Labor
18	and Human Resources" and inserting
19	"Health, Education, Labor, and Pensions";
20	and
21	(4) by striking subsection (h) and inserting the
22	following:
23	"(h) National Academy of Sciences Study.—
24	"(1) In General.—The Secretary shall enter
25	into a contract with the Board on Children, Youth,

1	and Families of the National Research Council, the
2	Board on Testing and Assessments, and the Institute
3	of Medicine, of the National Academy of Sciences to
4	establish an independent panel of experts to review
5	and synthesize research and theories in the social, be-
6	havioral, and biological sciences regarding early
7	childhood, and make recommendations with regard to
8	each of the following:
9	"(A) Age- and developmentally appropriate
10	Head Start academic requirements and out-
11	comes, including the standards described in sec-
12	$tion \ 641A(a)(1)(B)(ii).$
13	"(B) Differences in the type, length, mix,
14	and intensity of services that are necessary to
15	ensure that children from challenging family or
16	social backgrounds (including low-income chil-
17	dren, children with disabilities, and limited
18	English proficient children) enter kindergarten
19	ready to succeed.
20	"(C) Appropriate assessments of young chil-
21	dren for the purposes of improving instruction,
22	services, and program quality, including—
23	"(i) formal and systematic observa-
24	tional assessments in a child's natural envi-
25	ronment;

1	"(ii) assessments of children's develop-
2	ment through parent and provider inter-
3	views;
4	"(iii) appropriate accommodations for
5	children with disabilities and limited
6	$English\ proficient\ children;$
7	"(iv) appropriate assessments for chil-
8	dren with disabilities, limited English pro-
9	ficient children, and children from different
10	cultural backgrounds; and
11	"(v) other assessments used in Head
12	Start programs.
13	"(D) Identification of existing, or rec-
14	ommendations for the development of, scientif-
15	ically based, valid and reliable assessments that
16	are capable of measuring child outcomes in the
17	domains important to school readiness, including
18	language skills, prereading ability,
19	premathematics ability, cognitive ability, sci-
20	entific ability, social and emotional development,
21	and physical development.
22	"(E) Appropriate use and application of
23	valid and reliable assessments for Head Start
24	programs identified in accordance with subpara-
25	graph(D).

1	"(2) Composition.—
2	"(A) In General.—The panel described in
3	paragraph (1) shall consist of multiple experts in
4	each of the following areas:
5	"(i) Child development (including cog-
6	nitive, social, emotional, and physical devel-
7	opment) and child education (including ap-
8	proaches to learning).
9	"(ii) Professional development, includ-
10	ing preparation of individuals who teach
11	young children.
12	"(iii) Assessment of young children
13	(including children with disabilities and
14	limited English proficient children), includ-
15	ing screening, diagnostic, and classroom-
16	based instructional assessment.
17	"(B) Representatives.—The panel de-
18	scribed in paragraph (1) shall be selected and
19	appointed by the National Academy of Sciences,
20	after consultation with the Secretary of Health
21	and Human Services.
22	"(3) Timing.—
23	"(A) Establishment.—Not later than 90
24	days after the date of enactment of the Head
25	Start Improvements for School Readiness Act,

1	the Board on Children, Youth, and Families of
2	the National Research Council, the Board on
3	Testing and Assessments, and the Institute of
4	Medicine, of the National Academy of Sciences
5	shall establish the panel described in paragraph
6	(1), including selecting and appointing the mem-
7	bers of the panel. Representatives described in
8	paragraph (2) shall be selected and appointed
9	after consultation with the Secretary.
10	"(B) Recommendations.—Not later than 1
11	year after the panel described in paragraph (1)
12	is established, the panel shall complete, and sub-
13	mit to the Secretary a report containing, the rec-
14	ommendations described in paragraph (1). The
15	Secretary shall not implement the amendments
16	made to section 641A(a)(1)(B)(ii) by the Head
17	Start Improvements for School Readiness Act
18	until the panel submits the report.
19	"(4) Application of Panel Report.—The Sec-
20	retary shall use the results of the review and rec-
21	ommendations described in paragraph (1) to (where
22	appropriate) develop, inform, and revise—
23	"(A) the educational standards, and the
24	performance measures, described in section 641A;
25	and

1	"(B) the assessments utilized in the Head
2	Start programs.
3	"(i) Services to Limited English Proficient
4	CHILDREN AND FAMILIES.—
5	"(1) Study.—The Secretary shall conduct a
6	study on the status of limited English proficient chil-
7	dren and their families in Head Start or Early Head
8	Start programs.
9	"(2) Report.—The Secretary shall prepare and
10	submit to Congress, not later than September 2009, a
11	report containing the results of the study, including
12	information on—
13	"(A) the demographics of limited English
14	proficient children from birth through age 5, in-
15	cluding the number of such children receiving
16	Head Start or Early Head Start services and
17	the geographic distribution of children described
18	in this subparagraph;
19	"(B) the nature of Head Start or Early
20	Head Start services provided to limited English
21	proficient children and their families, including
22	the types, content, duration, intensity, and costs
23	of family services, language assistance, and edu-
24	cational services:

1	"(C) procedures in Head Start programs
2	for the assessment of language needs and the
3	transition of limited English proficient children
4	to kindergarten, including the extent to which
5	Head Start programs meet the requirements of
6	section 642A for limited English proficient chil-
7	dren;
8	"(D) the qualifications and training pro-
9	vided to Head Start and Early Head Start
10	teachers serving limited English proficient chil-
11	dren and their families;
12	"(E) the rate of progress made by limited
13	English proficient children and their families in
14	Head Start programs and Early Head Start
15	programs, including—
16	"(i) the rate of progress of the limited
17	English proficient children toward meeting
18	the additional educational standards de-
19	$scribed in section \ 641A(a)(1)(B)(ii) \ while$
20	enrolled in Head Start programs, measured
21	between 1990 and 2004;
22	"(ii) the correlation between such
23	progress and the type of instruction and
24	educational program provided to the limited
25	English proficient children; and

1	"(iii) the correlation between such
2	progress and the health and family services
3	provided by Head Start programs to lim-
4	ited English proficient children and their
5	families; and
6	"(F) the extent to which Head Start pro-
7	grams make use of funds under section $640(a)(3)$
8	to improve the quality of Head Start services
9	provided to limited English proficient children
10	and their families.".
11	SEC. 20. REPORTS.
12	Section 650 of the Head Start Act (42 U.S.C. 9846)
13	is amended—
14	(1) in subsection (a)—
15	(A) in the matter preceding paragraph (1),
16	by striking "Labor and Human Resources" and
17	inserting "Health, Education, Labor, and Pen-
18	sions";
19	(B) in paragraph (8), by inserting "home-
20	lessness, children in foster care," after "ethnic
21	background,"; and
22	(C) in the flush matter at the end by strik-
23	ing "Labor and Human Resources" and insert-
24	ing "Health, Education, Labor, and Pensions";

1	(2) in subsection (b), by striking "Labor and
2	Human Resources" and inserting "Health, Edu-
3	cation, Labor, and Pensions".
4	SEC. 21. COMPARABILITY OF WAGES.
5	Section 653 of the Head Start Act (42 U.S.C. 9848)
6	is amended—
7	(1) by striking "The Secretary shall take" and
8	inserting "(a) The Secretary shall take";
9	(2) in the first sentence of subsection (a), by
10	striking "or (2)" and inserting "(2) in excess of the
11	salary of the Secretary, in the case of an individual
12	compensated with funds awarded under this sub-
13	chapter or the Community Services Block Grant Act
14	(42 U.S.C. 9901 et seq.); or (3)"; and
15	(3) by adding at the end the following:
16	"(b) If in any fiscal year the restriction described in
17	subsection (a)(2) is violated, the Secretary shall withhold
18	from the base grant of the Head Start agency involved (as
19	defined in section $641A(g)(1)$) for the next fiscal year, an
20	amount equal to the aggregate amount by which the salary
21	that resulted in the violation exceeded the salary of the Sec-
22	retary.".

1	SEC. 22. LIMITATION WITH RESPECT TO CERTAIN UNLAW-
2	FUL ACTIVITIES.
3	Section 655 of the Head Start Act (42 U.S.C. 9850)
4	is amended by inserting "or in" after "assigned by".
5	SEC. 23. POLITICAL ACTIVITIES.
6	Section 656 of the Head Start Act (42 U.S.C. 9851)
7	is amended—
8	(1) by striking all that precedes "chapter 15"
9	and inserting the following:
10	"SEC. 656. POLITICAL ACTIVITIES.
11	"(a) State or Local Agency.—For purposes of";
12	and
13	(2) by striking subsection (b) and inserting the
14	following:
15	"(b) Restrictions.—
16	"(1) In general.—A program assisted under
17	this subchapter, and any individual employed by, or
18	assigned to, a program assessed under this subchapter
19	(during the hours in which such individual is work-
20	ing on behalf of such program), shall not engage in—
21	"(A) any partisan or nonpartisan political
22	activity or any other political activity associated
23	with a candidate, or contending faction or
24	group, in an election for public or party office;
25	"(B) any activity to provide voters or pro-
26	spective voters with transportation to the polls or

1	similar assistance in connection with any such
2	$election;\ or$
3	"(C) any voter registration activity.
4	"(2) Rules and regulations.—The Secretary,
5	after consultation with the Director of the Office of
6	Personnel Management, may issue rules and regula-
7	tions to provide for the enforcement of this section,
8	which may include provisions for summary suspen-
9	sion of assistance or other action necessary to permit
10	enforcement on an emergency basis.".
11	SEC. 24. PARENTAL CONSENT REQUIREMENT FOR HEALTH
12	SERVICES.
13	The Head Start Act (42 U.S.C. 9831 et seq.) is amend-
14	ed by adding at the end the following new section:
15	"SEC. 657A. PARENTAL CONSENT REQUIREMENT FOR NON-
16	EMERGENCY INTRUSIVE PHYSICAL EXAMINA-
17	TIONS.
18	"(a) Definition.—The term 'nonemergency intrusive
19	physical examination' means, with respect to a child, a
20	physical examination that—
21	"(1) is not immediately necessary to protect the
22	health or safety of the child or the health or safety of
23	another individual; and
24	"(2) requires incision or is otherwise invasive, or
25	involves exposure of private body parts.

- 1 "(b) Requirement.—A Head Start agency shall ob-
- 2 tain written parental consent before administration of, or
- 3 referral for, any health care service provided or arranged
- 4 to be provided, including any nonemergency intrusive phys-
- 5 ical examination of a child in connection with participa-
- 6 tion in a program under this subchapter.
- 7 "(c) Rule of Construction.—Nothing in this sec-
- 8 tion shall be construed to prohibit agencies from using es-
- 9 tablished methods, for handling cases of suspected or known
- 10 child abuse and neglect, that are in compliance with appli-
- 11 cable Federal, State, or tribal law.".

Calendar No. 200

109TH CONGRESS **S.** 1107 1ST SESSION **Report No. 109-131**]

A BILL

To reauthorize the Head Start Act, and for other purposes.

Reported with an amendment August 31, 2005